# Tribal Consultation and its Role in Federal Projects

NDIA Environmental and Energy Symposium & Exhibition

April 9, 2003

Presented by
Cheryl Chapman, President, MATRIX Consulting Group
Stacey Halfmoon, DoD Tribal Liaison
James Van Ness, Assistant General Counsel, OSD (I&E)







#### **Executive Order**



 Consultation and collaboration with Tribal governments in federal projects strengthens the government-togovernment relationships and strives to reduce the imposition on Indian tribes.

 Executive Order 13175 Consultation and Coordination with Indian Tribal Governments



#### What is consultation?



- The word consultation implies a conference, a discussion, an exchange between two or more people/parties
  - It is not simply notification
  - It is not simply reporting information
- Consultation with Native American Tribes should not be viewed as ONLY as a one time event. Ideally, it is an on-going activity, which grows into a relationship based on mutual trust and respect.



### Types of Projects



- Installation restoration or Superfund projects
- On-going installation activities
- Military exercises
- Permitting, NEPA, NAGPRA requirements
- Base Realignment and Closure
- Development of Rules & Regulations
- Spill Response & Disaster Preparedness
- UXO Clearance
- Integrated Natural & Cultural Resource Plans

## What's the Objective?

- Develop agreement with the Tribe
  - Protocols
  - Process
  - Purpose
  - Guiding Principles
  - Memoranda of Agreement/Understanding (MOA/MOU)
  - Dispute Resolution

### Laying the Groundwork

- Learn your history
- Learn about the governing infrastructure
- Share information with the Tribe
- Identify non-issue oriented activities that Tribe and agency/installation can take part in together

# Planning a Meeting

- Courtesy Call
- Informal Meeting
  - On-going dialogue
- Formal Meeting
  - Get Tribal input on the agenda
  - Location/arrangements
  - Invocation
  - Documentation/follow-up

# Programmatic Approach to Consultation

 Consultation should be developed in a holistic or programmatic way which focuses on building relationship based on mutual trust and respect between the Tribe and DoD

Relationship becomes the framework for addressing multiple issues

# How to Implement a Programmatic Consultation

- Establish on-going institutional Tribal/Base relationships
  - Similar to City/Base, Mayor/Commander
  - Regular Meetings
- Share special events
  - Change of Command
  - Special events/ceremonies
  - Veteran's Day

## How Can You Tell It's Working?

- A simple assessment
  - Is the relationship better than before?
- Every meeting, every event should build upon the previous to develop a relationship of trust and mutual respect.



#### Advice



- Begin Now
- Initiate introductions
- Build the relationship
- Avoid past approaches of "decide, announce, defend"
- Involve the Tribe
- Have reasonable expectations
- Be flexible
- Keep an open mind
- Have a sense of humor

#### **Contact Information**

Cheryl K. Chapman, P.E.
MATRIX Consulting Group, Inc.
(605) 399-2000
ckchapman@matrixcgi.com



Stacey Halfmoon
DoD Tribal Liaison
(703) 604-1926
stacy.halfmoon@osd.mil

