5th Annual CMMI Technology Conference & User Group

# Space and Missile Systems Center



# **Process Improvement**

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- Background the Acquisition Problem
- Tailored CMMI<sup>®</sup> Model for Acquisition
- Appraisal Process for Benchmarking
- The NASA Experience
- Results and Process Improvements
- Lessons Learned
- Summary

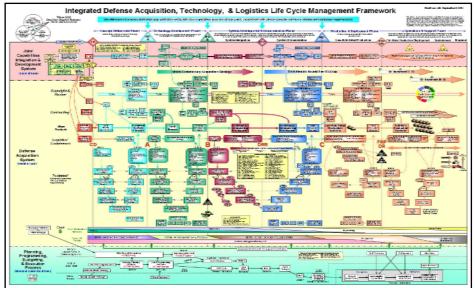
# **The Problem**





# **Background – the Acquisition Problem**

- In 2003 after a decade of DoD acquisition reform, space policy changes, and constrained budgets there were serious programmatic and technical issues in space acquisition
  - Reduced Air Force program office staffs
  - Shift of total system performance responsibility to prime contractors
  - Limited government programmatic insight and oversight
  - Increasingly more complex programs with cost/schedule growth



- The 2003 National Security Space Acquisition Policy 03-01
  - "Robust SE is essential to the success of any program. Program offices must focus attention on the application of SE principles and practices throughout the system life cycle."



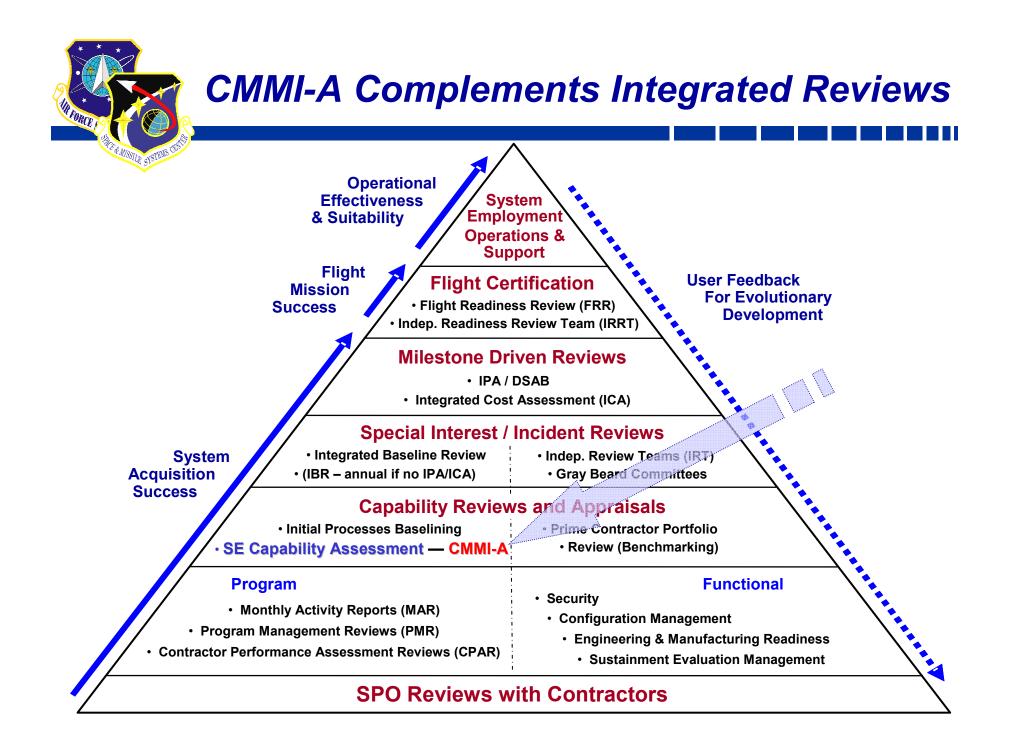
# SMC Process Assessment Strategy

- Air Force Space and Missile Systems Center (SMC) at Los Angeles AFB, CA launched a proactive Systems Engineering Revitalization (SER) initiative to renew SMC's commitment to world class systems engineering and restore program management excellence
- SMC Commander directed the Center to:
  - "Establish status of process knowledge and implementation within various SMC SPOs (process baselining)"
  - Evaluate which processes need improvement and make suggestions for implementing process improvement
  - Support/complement with data from a variety of program reviews to achieve "revitalization" goals
- The Capability Maturity Model Integration (CMMI<sup>®</sup>) framework was selected to baseline SMC processes
  - A Defense Industry-wide accepted method for process appraisal and improvement



## SMC Process Assessment Approach

- Baseline the current process capabilities of program offices
  - Appraisals to focus on **SPO process existence and use** 
    - Not to be an appraisal of product quality
  - To assess status of process institutionalization
    - Not a report card on personnel
  - To identify strengths and weaknesses of processes compared to SMC-CMMI-A Model - *No numerical program ratings*
  - To capture the Center's **Best Practices** 
    - Not to require significant program office resources
- Formed an SMC Product Development and Appraisal Team of trained appraisers with extensive space program experience:
  - Systems Acquisition Directorate (SMC/AX) team leadership
  - Software Engineering Institute (SEI)
  - Aerospace Corporation
  - SETA Contractors



# **SMC-CMMI-A**

## **An Early Acquisition Model**



**Process Improvement** 



# A CMMI<sup>®</sup> Acquisition Model Was Needed

- No CMMI<sup>®</sup> acquisition model was available at the time
- CMMI<sup>®</sup> and SA-CMM<sup>®</sup> Models were adapted for SMC processes
  - CMMI<sup>®</sup> did not cover government acquisition sufficiently
    - Selected Process Areas were adopted (11 of 25)
    - Practices were added from the Software Acquisition CMM® (SA-CMM®) for SE & PM
  - Some terminology was changed to more recognizable language
    - E.g., "project" to "program", "supplier" to "contractor / vendor"
  - Simplified the generic practices
- "Specialty engineering" disciplines critical to space systems were added to supplement what the model didn't address

EMI / EMC	Manufacturing	Safety
Human Factors Engineering	Parts, Materials, Processes	Software Engineering
Integrated Logistics Support	Quality Assurance	Survivability
Mass Properties	Rel/Maint/Avail	Test & Evaluation

- Adapted CMMI<sup>®</sup> Class B Appraisal Requirements for the acquisition
  organization
  - Four levels of practice implementation (FI, PI, NI, NA)
  - A Managed (Level 2) organization was targeted





# **Additions from SA-CMM®**

Augmented CMMI<sup>®</sup> Process Areas

- Project Planning
- Project Monitoring and Control
- Contractor / Vendor Management (Supplier Agreement Management) (Integrated Supplier Management)
- Requirements Development
- Requirements Management
- Risk Management

Activity Additions from SA-CMM®

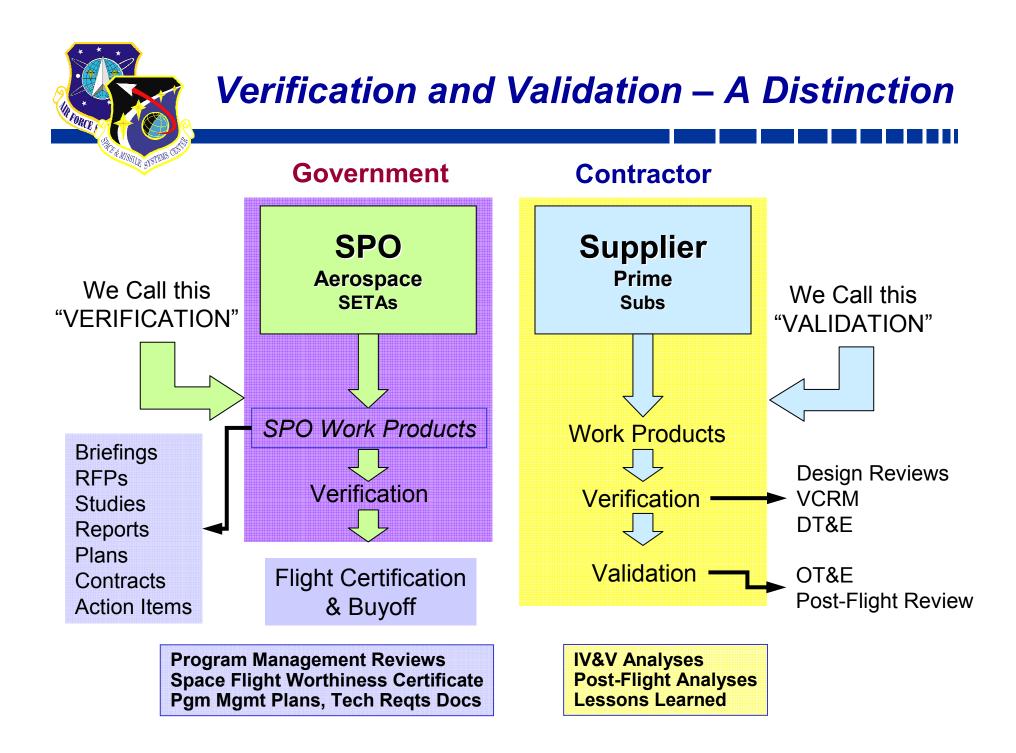
- Acquisition StrategyOperations and Sustainment
- Solicitation
- Contract Tracking and Oversight
- **Develop Verification Requirements**
- **Baseline Requirements and Analyze Changes for Impacts**
- Report Status of Identified Risks



The SMC CMMI-A Model

- Began with 101 specific practices across 11 Process Areas
  - Program Planning (16)
  - Program Management (11)
  - Risk Management (8)
  - Contractor / Vendor Management (16)
    - Solicitation preparation and evaluation
    - Contract tracking and oversight
  - Requirements Development (13)
  - Requirements Management (6)
  - Verification (6) (of SPO products)
  - Validation (5)
  - Configuration Management (7) (of SPO products)
  - Decision Analysis and Resolution (6)
  - Organizational Training (7)
  - Integrated Teaming (7)
  - Technical Solution (2)
  - Product Integration (6)
  - Causal Analysis & Resolution (5)

**Process Areas added** for NASA appraisals





# **Process Implementation Characteristics\***

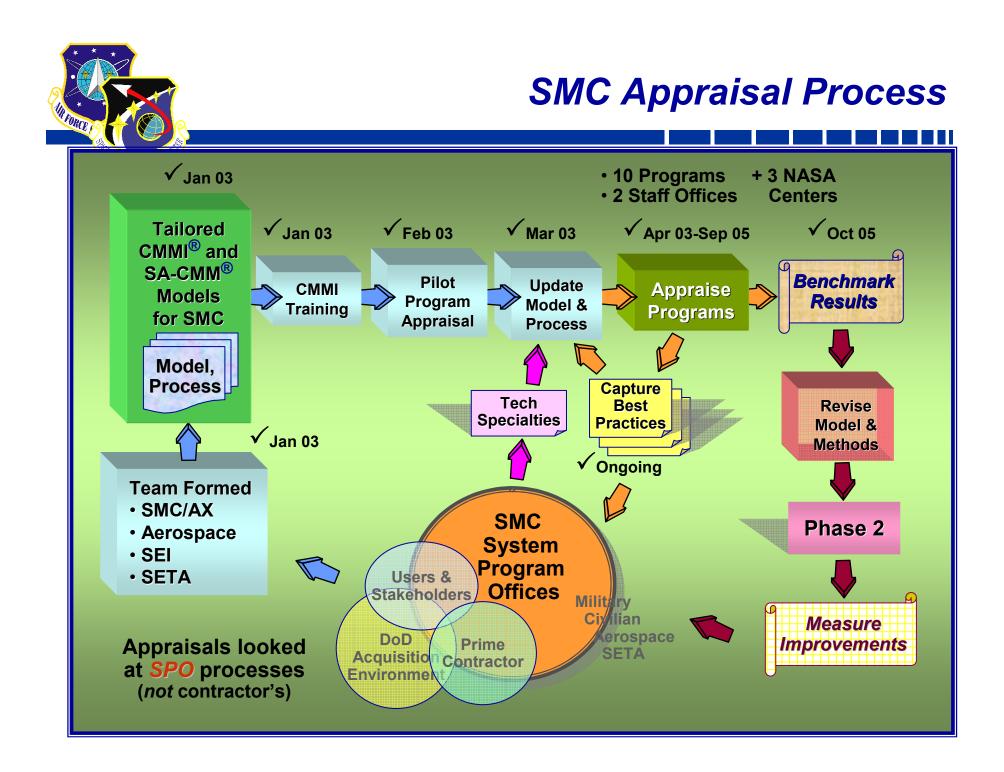
- Do processes exist?
- Are they used?
- Are they documented?
- Do others know about them?
- Are they reviewed by management?
- Are there adequate resources to perform the processes?
- Is there process training?

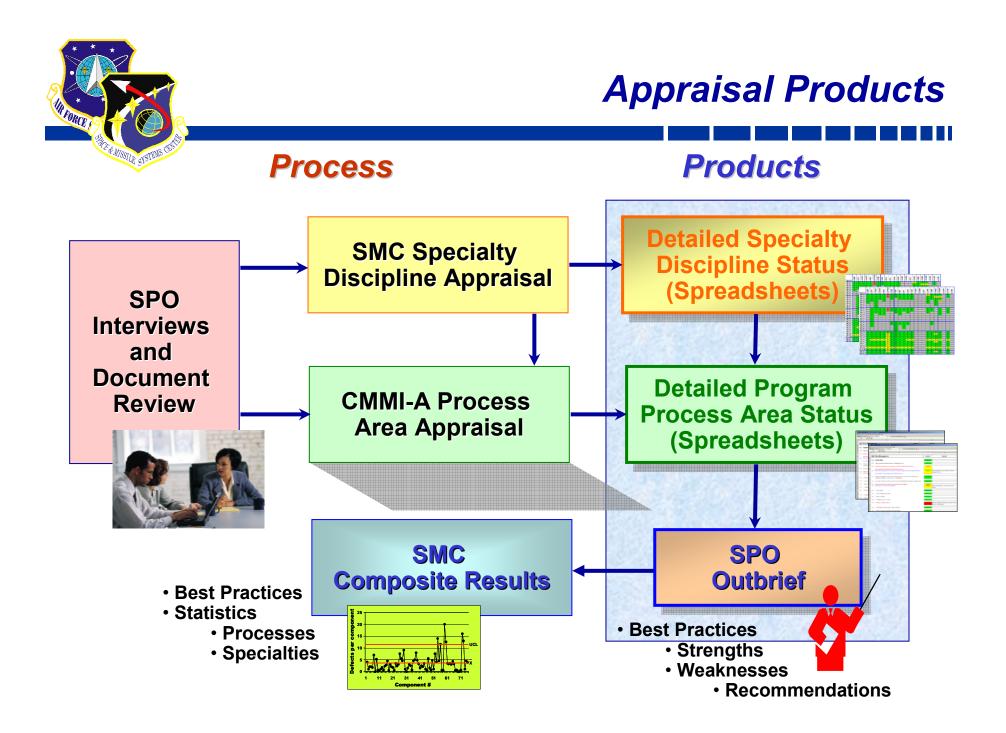
\* SMC Adaptation of SEI CMMI<sup>®</sup> Generic Goals and Practices

# **The Appraisal Process**



**Process Improvement** 





# **The NASA Experience**







## NASA Return to Flight Support

- Columbia Accident Investigation Board (CAIB) Report cites the Aerospace Corporation's Launch Verification Process as an independent safety program that should be considered
- NASA requests appraisals of the JSC, KSC, and MSFC centers' Systems Engineering & Integration Office similar to the appraisals for SMC
  - Added key AF appraisal team members to an Aerospace team
  - Modified and used the SMC CMMI-A model to be more "operational"
    - Added Integrated Teaming, Technical Solution, Product Integration, Causal Analysis & Resolution
- NASA asks for process improvement recommendations



# Lessons Learned

- Best Practices were shared between the two organizations
- The NASA appraisals reinforced SMC's original thought to include these PAs in its model:
  - Technical Solutions
  - Product Integration
  - Integrated Teaming
- Improvement recommendations became a standard appraisal product
  - They are prioritized and actionable
  - Sample documented processes are provided

# AF Results and Process Improvements



**Process Improvement** 



## **Processes Appraised**

Process Categories and Areas:	Process Categories and Areas:
Engineering	Project Management
Requirements Development (RD)	Program Planning (PP)*
Requirements Management (RM)	Program Management (PM)*
Technical Solution (TS)	Contractor / Vendor Management
Product Integration (PI)	(CVM)*
Verification (of SPO products) (VER)	Risk Management (RiM)
Validation (of system) (VAL)	Integrated Teaming (IT)
Support	Organizational Process
Configuration Management (CM)	Management
Decision Analysis & Resolution (DAR)	Organizational Training (OT)

#### 116 practices across 14 process areas

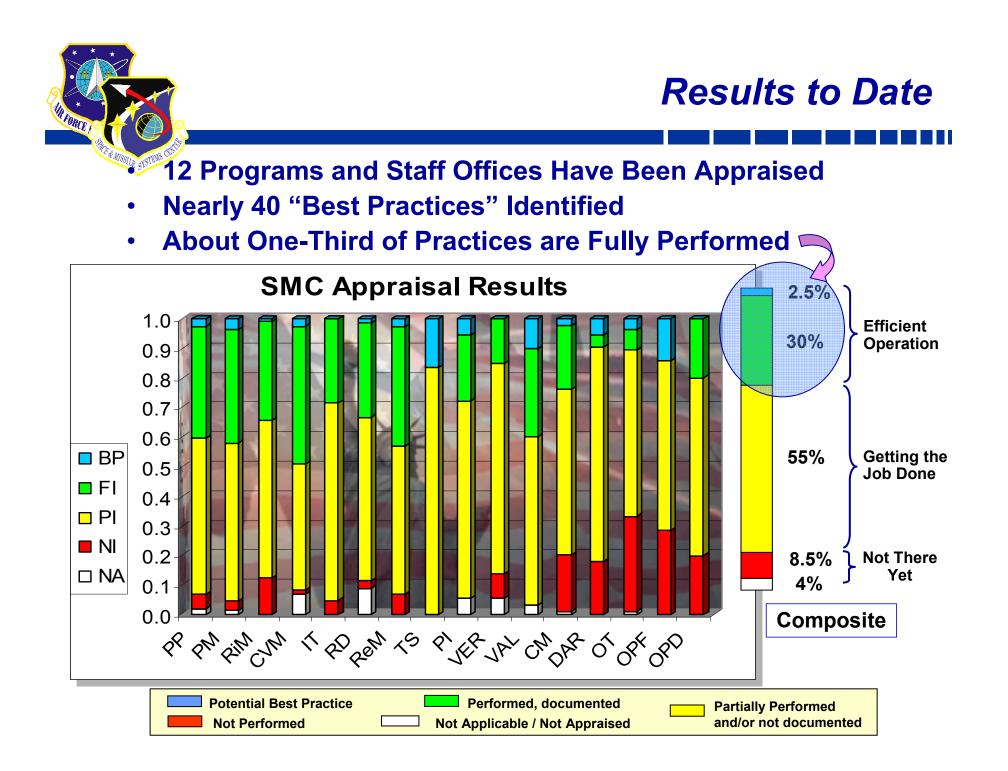
SMC Technical Specialties Surveyed		
EMI / EMC	Quality Assurance	
Human Factors Engineering	RMA	
Integrated Logistics Support	Safety	
Mass Properties	Software Engineering	
Manufacturing	Survivability	
Parts, Materials, & Processes	Test & Evaluation	

\* Revised names



# **Rules for Practice Implementation**

- Best Practice (BP)
  - Potential for SMC-wide sharing
- Fully Implemented (FI)
  - . The practice is performed with no substantial weaknesses
  - 2. The practice must be documented, used and known
  - 3. At least two pieces of objective evidence exist (documents and/or interviews)
  - Partially Implemented (PI) (weaknesses found)
    - The practice is at least minimally performed but not sufficiently documented or known
- Not Implemented (NI) (weaknesses found)
  - No significant aspect(s) of the practice is/are implemented
  - Not Applicable (NA)
    - The practice does not apply to this (phase of the) program





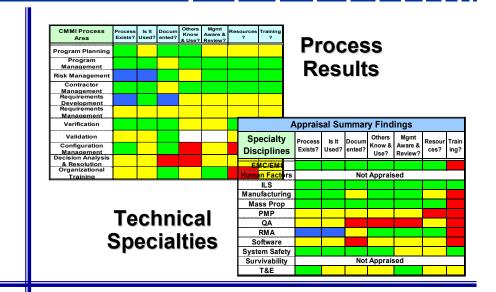
# Results Are Provided to and Owned by the Program Managers

- Actionable results
  - Owned by the SPD/PM
  - Observations not attributed
  - Recommendations

#### Process area findings

- Best Practices
- Strengths & Weaknesses

#### Personnel feedback



#### **Statistics** 644 23 **Program Appraisal Summary** Against the SMC CMMI-A Model 64 16 14 12 10 NI 8 PI 6 🗖 Fl BP to the the the the the the the the the

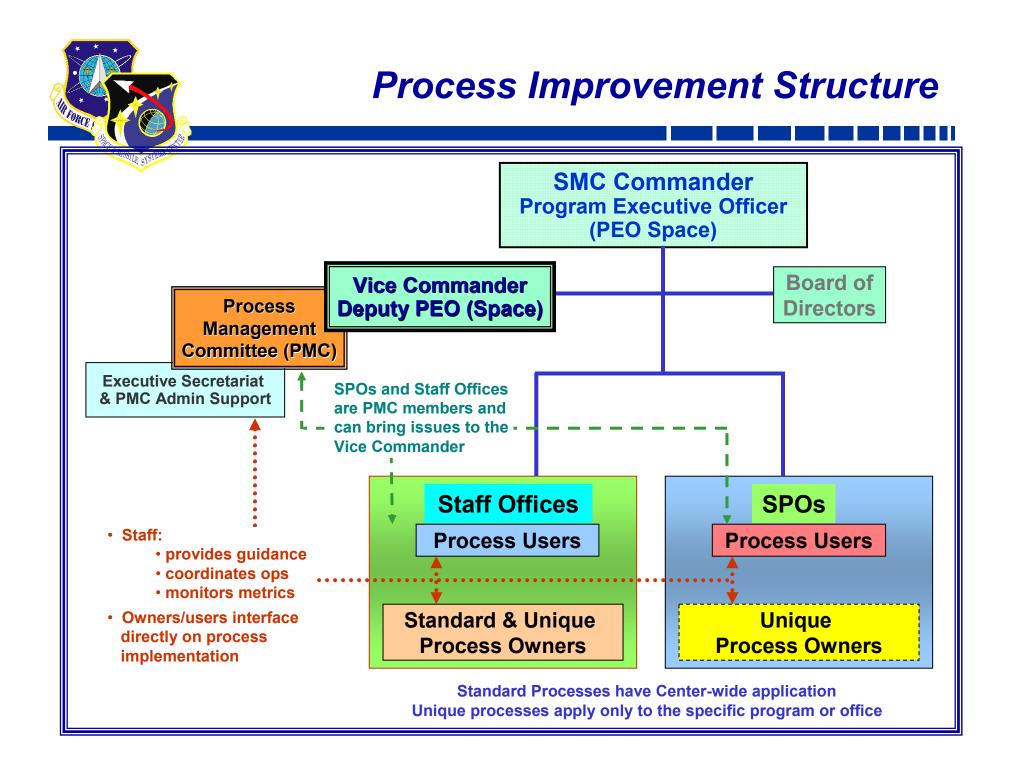
#### **Detailed Data**

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	SP1.1-1 Determine Risk Sources and Categories	
	Determine risk sources and categories.	
	Risk sources are categorized as technical performance, cost, or schedule.	
	The contractor has a Risk Management Plan (RMP) that identifies sources canted portes, that the government monitors. (A)	g
	Each IPT has its own Risk Management process, there is no Risk	у
	There is a Risk Management Plan in coordination that was reviewed and signed off. (A, DA)	g
	There is a Risk Management process described in the Narrative, through 33337. (A, DA)	g
	Not aware of anything written for Program Office or risk process. (A)	r
	A Risk Management Plan was developed dated 06 January 2003, bogefingrcwähts for training dated January 13, 2003. (A, DA)	g
	Risk Management charts (1/13/03) show risks are being identified (DA)	g
	Determination of risk sources and categories is defined in the Risk Management Plan (RMP).	
FI	<practice finding="" mini-team="" recommendation=""></practice>	FI



- SMC Vision continue as the Center of Excellence for space and missile systems acquisition by producing quality products and capabilities for our warfighters and nation on time and at cost
- A Commander's Policy was published that directs process improvement implementation
  - Effective use of *documented processes* is key
- Established a *Process Management Committee* to ensure smooth transformation of the Center to process centric operations
  - Chaired by the Deputy Commander
  - All programs and staff offices are members
  - Center Best Practices are being captured and made available



# **Lessons Learned**



**Process Improvement** 



# Lessons Learned

#### Expectations (2003)

- SPOs would be skeptical
- SPOs would be uncooperative
- 24 appraisals in 18 months
- We could get direct artifacts to review well in advance

#### • <u>Reality</u> (2005)

- Skepticism became enthusiasm
- SPOs requested appraisals
- 12 appraisals in 30 months
- Discovery was how we had to do it (and it was tough)
- It is essential to have a knowledgeable SPO point of contact to:
  - Coordinate and schedule interviews
  - Help locate documentation
  - Be a process improvement "owner" inside the organization when it's over
- Making improvement recommendations along with appraisal results provides immediate, useful feedback



**Summary** 

- Programs were benchmarked and improvements observed
- An infrastructure is now in place to manage process improvement



Appraisals yielded positive results that are shared Center-wide

