



# **Diplomatic Expert Elicitation for Intelligence, Strategy and Scientific Technology Threat**

**Terry O'Sullivan, PhD**

**Center for Risk and Economic Analysis of Terrorism Events (CREATE)  
University of Southern California**

**Science as Diplomacy Panel**

**Department of Homeland Security  
Science and Technology Stakeholders Conference  
Los Angeles Convention Center  
January 14, 2007**

# Increasing *Terrorist* Capabilities

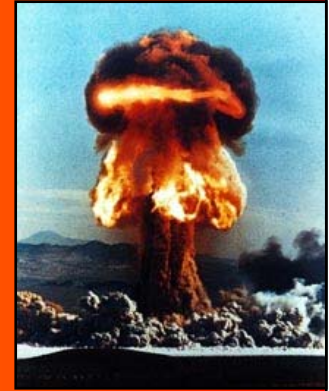
## Expanding Terrorism Lethality:

- *Rapid technology improvements*
- *Access to weaponry*
- *Innovative tactics*

Bio-/Nano-  
terror  
- *Future* -



Casualty Producing Cap



One → Dozens → Thousands → Millions

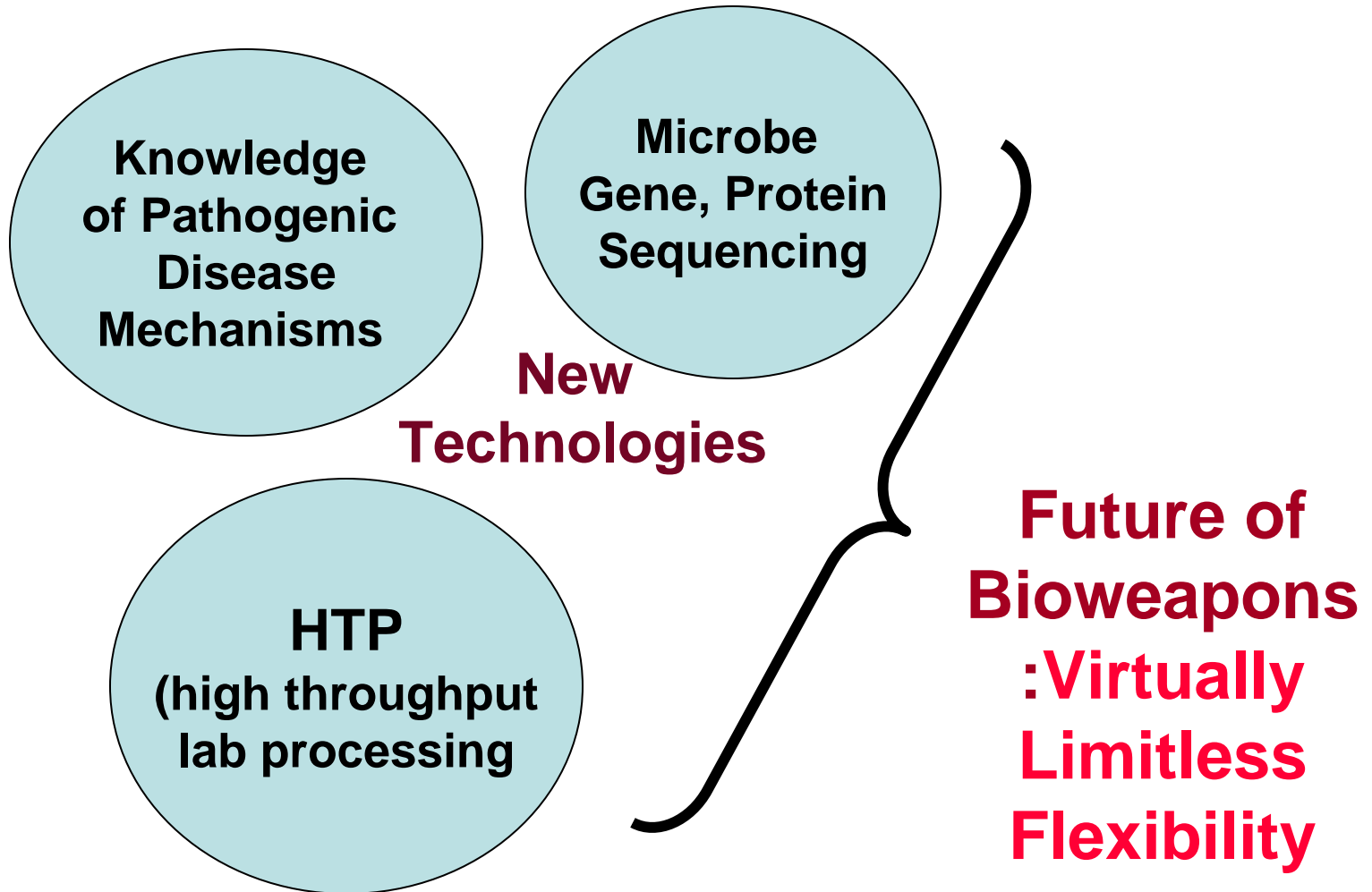
# Biotech: Genetic, Medical, & Pharmaceutical Knowledge for Good and Evil

## Genetic engineering breakthroughs

- **Genetic sequencing data** on specific microbes -- soon will all be known
- **Rapid gene sequencing** (can exploit vulnerabilities)
- **Proteomics** (protein genomics -- essential functioning of cells)
- **Nano-Technology** - Numerous converging technologies, often unrelated until breakthrough
- U.S. National Academies of Science (NAS):  
***Biotechnology Research in An Age of Terrorism***  
**(2004)**



# Biotech: Genetic, Medical, & Pharmaceutical Knowledge for Good and Evil



# Globalization-related Vulnerabilities for Public Health, Infectious Diseases

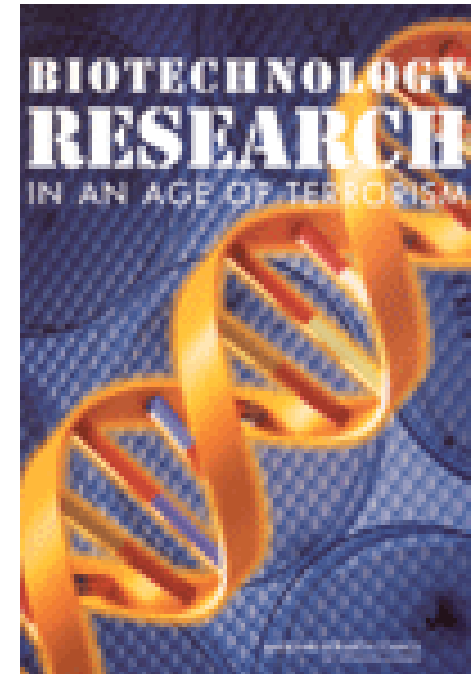
- **Biological Technology Diffusion**

- Very steep Technology Curve
- Biomedical revolution double-edged sword
- Most biological technology is “dual use” (useful for *both* medicine & weaponry)



# Biotech: Genetic, Medical, & Pharmaceutical Knowledge for Good and Evil

- **Equipment virtually the same (dual use)**
  - for civilian and bioweapons production
  - Very difficult to police, detect programs
- **“Chimera” pathogens** (combined bugs, or newly constructed ones)
- **Enhanced “superbugs”** (drug-, vaccine resistance by manipulating IL-4)
- **Pathogens reassembled from DNA fragments** in labs (already occurred)
- **Skill threshold dropping** (“lone gunman”)



# Biotechnology: New Research Safeguards

## Guidelines Recommended to Prevent Releasing Technology that might:

- Boost the threat posed by a biological agent or toxin, such as by augmenting its virulence, stability or transmissibility
- Impair a host's immunity or the effectiveness of an immunization
- Enhance a pathogen's resistance to vaccines or other countermeasures, or its ability to avoid detection
- Heighten the stability, transmissibility or ability to disperse a biological agent or toxin
- Increase the number of species or populations that could be infected by a disease
- Enhance the host population's susceptibility to a biological agent
- Develop a new pathogen or toxin or recreate an extinct agent.



# Biosecurity Risk: Realities, Issues

## Analytical Complications:

- *Expert Elicitation* is more difficult (complexity)
- *Ranking of Agents* not as useful as might be thought
- *Scenario-creation* may even be problematic
  - Too many variables in outcome, science
  - May lend degree of overconfidence to planners



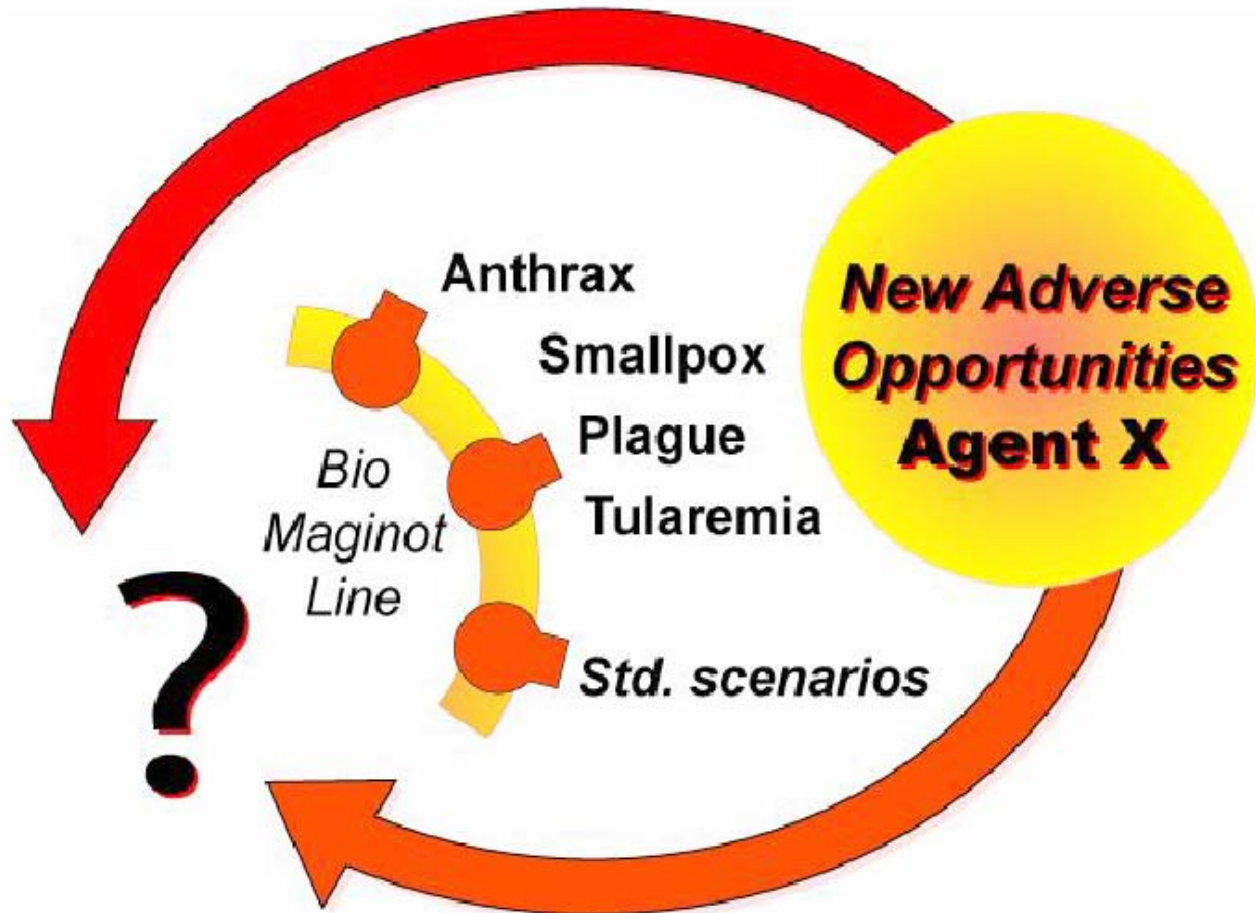


# Biosecurity Risk Analysis: Realities, Issues

## Expert Elicitation

- **Limited by:**
  - **Doctors:**
    - Lack of ID training in medical schools, lack of Bioterror, terrorism knowledge
    - Lack of experience with even natural epidemics
    - Little knowledge of agents, pathogens
    - **OR how they would propagate in epidemic** -- due to ignorance AND lack of data, modern precedent
  - **Security experts:**
    - Lack of medical knowledge at all
    - Even Nano-tech “experts” cannot know it all, given the disparate fields that are converging
    - “brainwashed” by “All-Hazards” approach -- apples and oranges

# Avoiding a Biosecurity “Maginot Line” and “Agent X” Problem



# Overview:

- Technology change increasingly rapid
- Disparate technologies increasingly merging
- Expertise and investment shifting overseas, out of direct control
- Increasing overlap between civilian enterprises and military/weapons technologies and production methods
- Changes occurring in:
  - Nature of information gathering, and even problem framing
  - Ability of in-house Subject Matter Experts to anticipate future threats, or to be able to respond effectively
  - Will be more reliant on cooperation from overseas AND domestic SMEs
- Need to reshape modus operandi of intelligence gathering and international diplomacy
  - Transparency: More, not less (to coincide with open scientific cultures)
  - Cooperation: Can't afford to alienate expert communities, to preserve good will and government/agency reputations in long term
  - Two way communication: What's in it for them?
- Issues, Problems:
  - How to address diverse S&T SME cultures: Government vs. private sector enterprises
  - Globalization widens security "systems" to entire world -- multiple countries, enterprises, MNCs: Who do you negotiate with?