



Systems Engineering Performance Measures

22 Oct 08

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Sustainment Environment



727th Aircraft Sustainment Wing

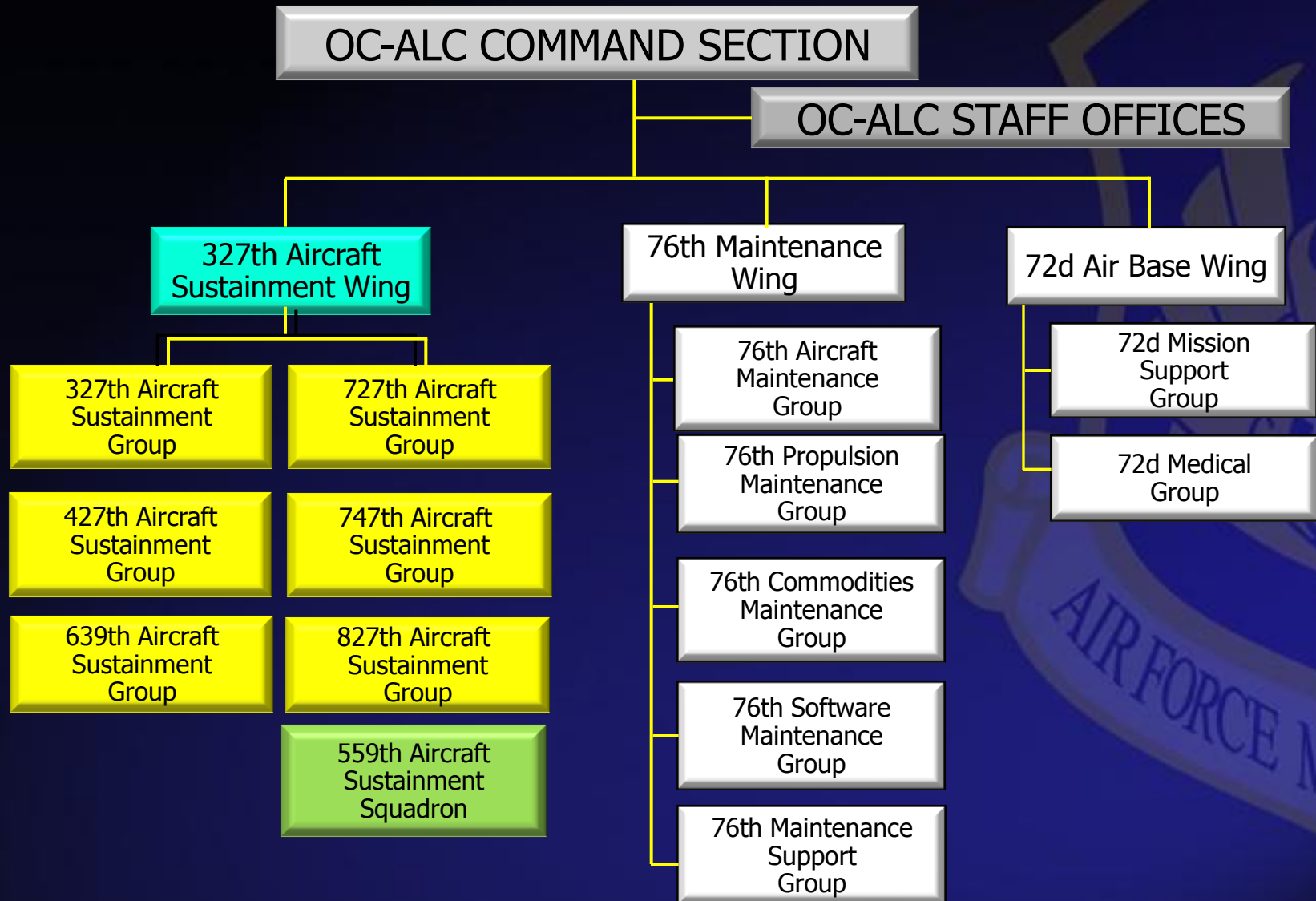
Col. Paul Waugh
Commander

Mr. Bob Valdez
Deputy Director

Mr. James Miller
Director of Engineering

PROVIDING EFFECTIVE & EFFICIENT WEAPON SYSTEM SUPPORT

OC-ALC Wing Structure



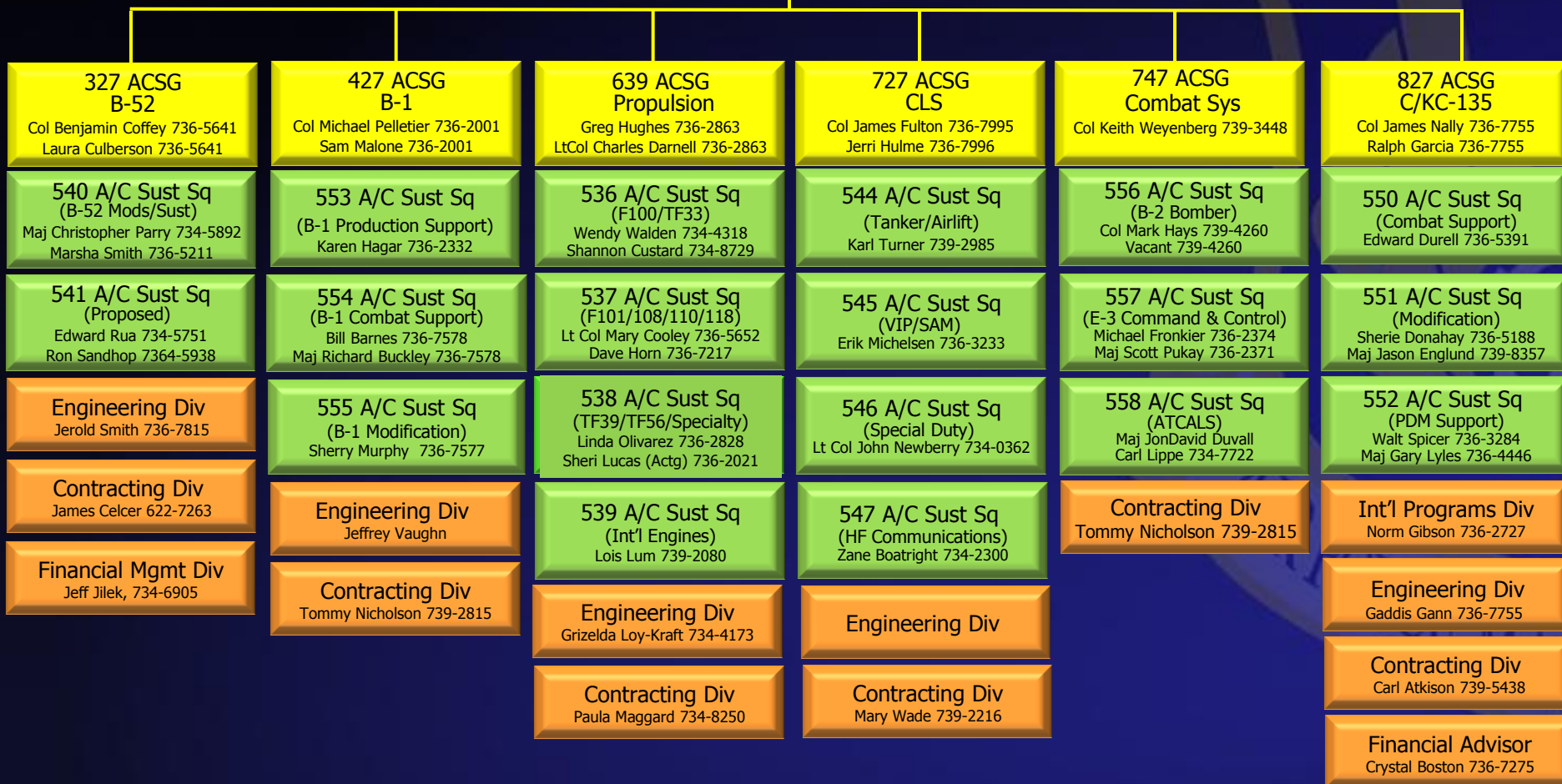
327th Aircraft Sustainment Wing

327th Aircraft Sustainment Wing

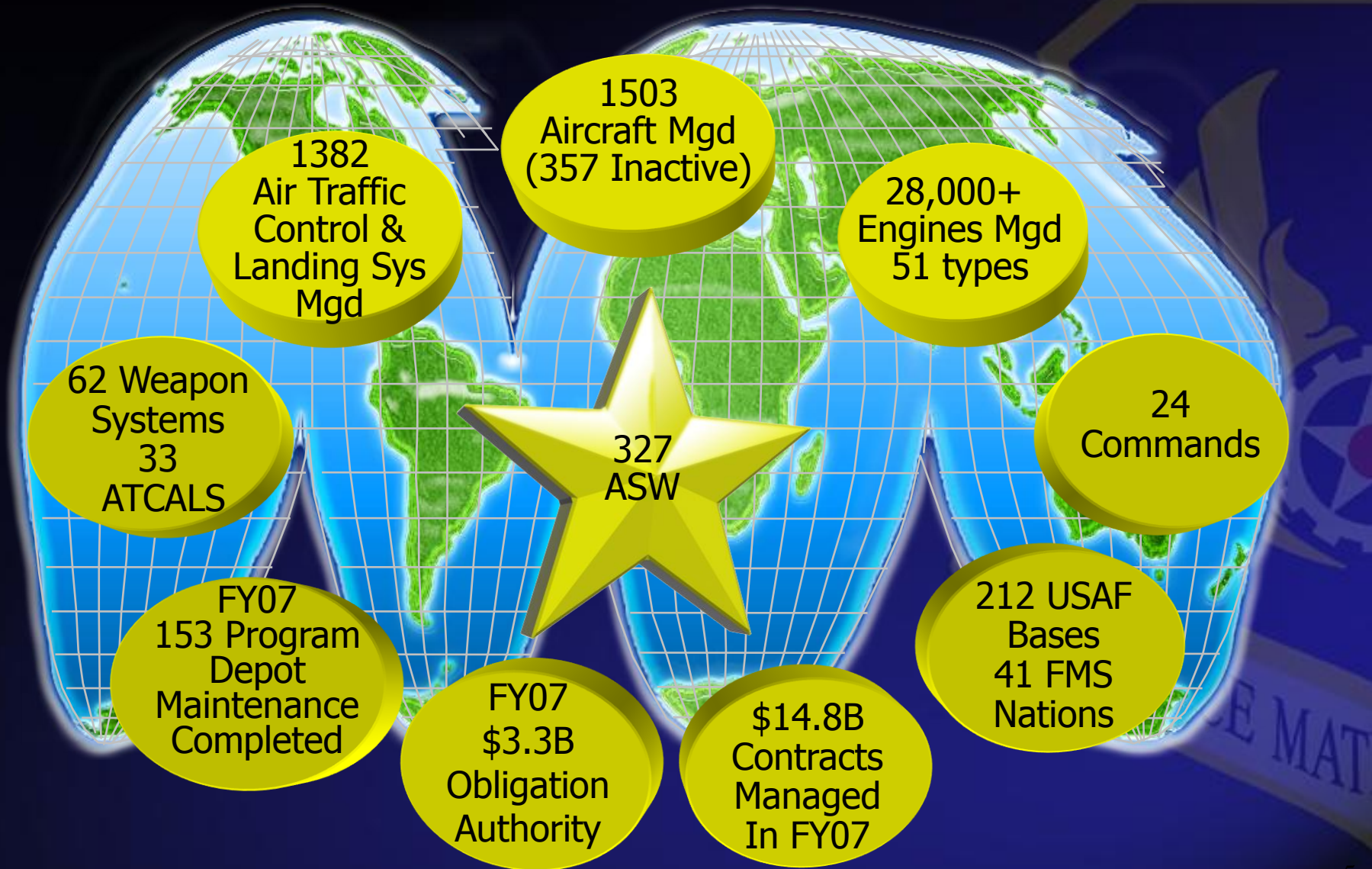
Col Paul Waugh, 736-5865

Bob Valdez, 736-5865

Jim Miller, 736-4101

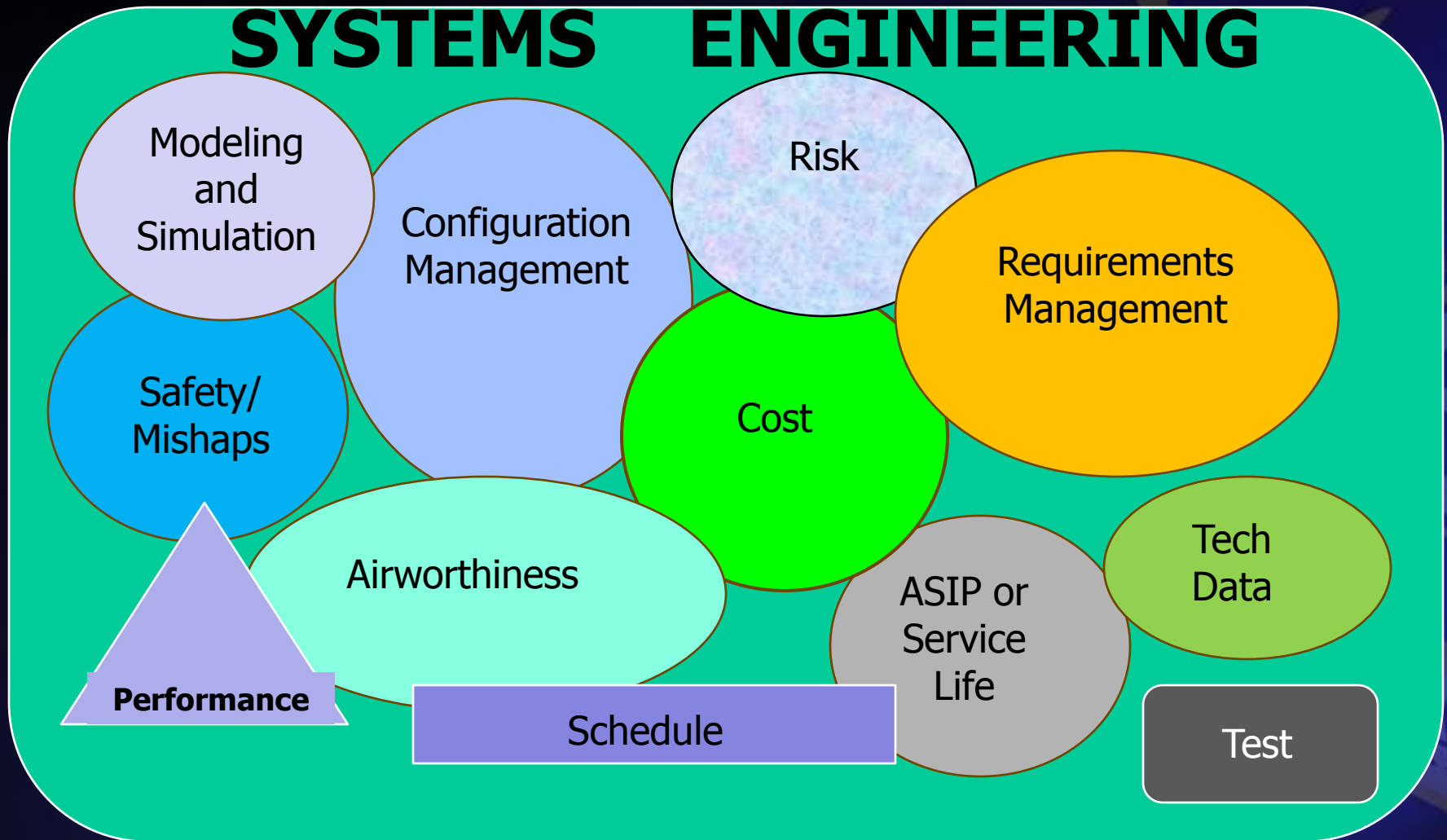


327th ASW Responsibilities



So What is System Engineering?

...Everything Can Be System Engineering



AF and DoD Sys Eng Policy

THE UNDER SECRETARY OF DEFENSE
3010 DEFENSE PENTAGON
WASHINGTON, DC 20301-3010
FEB 28 2004

MEMORANDUM FOR: SEE DISTRIBUTION

SUBJECT: Policy for Systems Engineering in DoD

Application of rigorous systems engineering discipline is paramount to the Department's ability to meet the challenge of developing and maintaining needed warfighting capability. This is especially true as we strive to integrate increasingly complex systems in a family-of-systems, system-of-systems, net-centric warfare context. Systems engineering provides the integrating technical processes to define and balance system performance, cost, schedule, and risk. It must be embedded in program planning and performed across the entire acquisition life cycle.

Toward that end, I am establishing the following policy, effective immediately and to be included in the next revision of the DoD 5000 series acquisition documents:

Systems Engineering (SE). All programs responding to a competition or requirements document, regardless of acquisition category, shall apply a systems SE approach that ensures total system performance and total interoperability within the family-of-systems, systems-of-systems context. Programs shall develop a Systems Engineering Plan (SEP) for all...

h. Assess the adequacy of current Department-level SE related policies, processes, practices, guidance, tools, and education and training and recommend any necessary changes.

Renewed emphasis on systems engineering
Implementation of SE Plans

THE UNDER SECRETARY OF DEFENSE
3010 DEFENSE PENTAGON
WASHINGTON, DC 20301-3010
MAY 12 2004

MEMORANDUM FOR: SEE DISTRIBUTION

SUBJECT: Policy Addendum for Systems Engineering

Per the direction in my systems engineering policy memorandum (February 20, 2004), the Director, Defense Systems established the Systems Engineering Forum. Your expertise readily available to program managers throughout the system life cycle. Consequently, I establish the following additional policy, effective immediately, and to be included in the next revision of DoD Instruction 5000.2.

Each Program Executive Office (PEO), or equivalent, shall have a lead or chief systems engineer on the or act as chief responsible to the PEO for the application of systems engineering across the PEO's portfolio of programs. The PEO lead or chief systems engineer shall review and approve the PEO's Systems Engineering Plans (SEPs) and oversee their implementation. The PEO lead or chief systems engineer shall also assess the performance of subordinate lead or PEO and program manager.

Requires PEO chief engineer
Conduct of technical reviews

MEMORANDUM FOR: SEE DISTRIBUTION
APPROVED: [Signature]
ACTING

FORCE MAT

SE Policy Addendum

Signed by the Marvin R. Sambour, Asst. SecAF (Acquisition) Apr 03 & Jan 04

- **Policy Memo 03A-005, 9 Apr 03**
 - **Subj: Incentivizing contractors for Better Systems Engineering**
 - “An immediate transformation imperative for all our programs is to focus more attention on the **application of Systems Engineering principles...**”
 - Directing the following:
 - A. Assess ability to incentivize contractors to **perform robust SE**
 - B. **Develop SE** performance incentives
 - C. **Include SE processes/practices during all program reviews**
- **Policy Memo 04A-001, 7 Jan 04**
 - **Subj: Revitalizing Air Force and Industry Systems Engineering (SE) – Increment 2**
 - “...intended to institutionalize key attributes of an **acceptable SE approach** and outcome...”
 - “...must focus on an end state...”

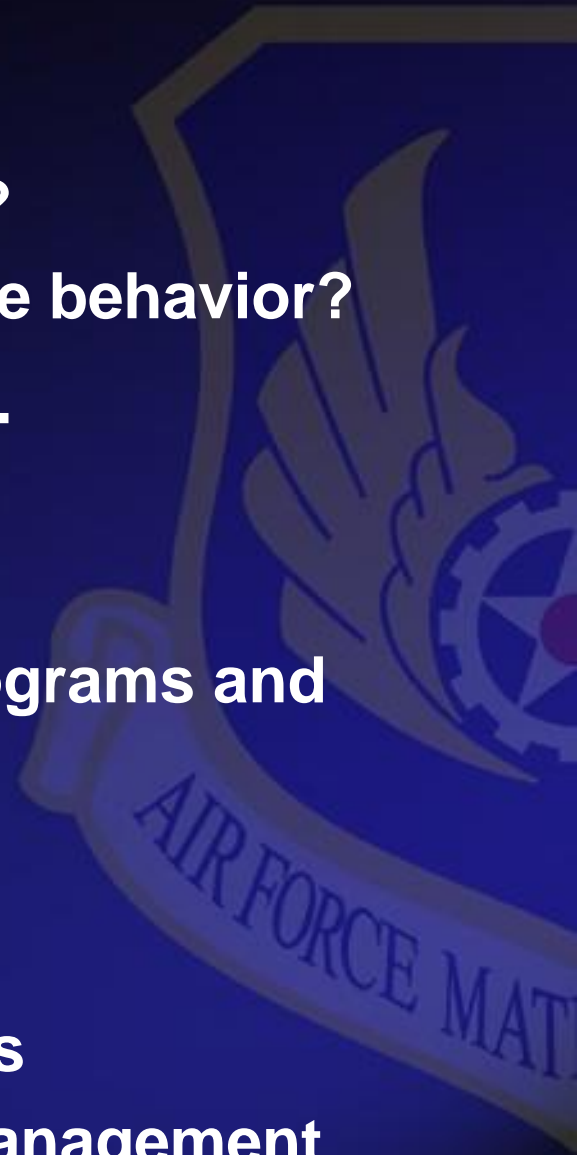
Systems Engineering Policy in DoD

Signed by the Honorable Mike Wynne, USD(AT&L) (Acting) Feb 20, 2004

- All programs, regardless of ACAT shall:
 - Apply an SE approach
 - Develop a Systems Engineering Plan (SEP)
 - Describe technical approach, including processes, resources, and metrics
 - Detail timing and conduct of SE technical reviews
- Director, DS tasked to provide SEP guidance for DoDI 5000.2
 - Recommend changes in Defense SE
 - Establish a senior-level SE forum
 - Assess SEP and program readiness to proceed before each DAB and other USD(AT&L)-led acquisition reviews

So What is the Problem?

- **High-level policy is there, But ...**
 - How do you know if you are doing it?
 - How do you measure so you drive the behavior?
- **Sys Eng scope can be huge, So ...**
 - What tenets should be measured?
 - What are the key characteristics?
 - How can it apply across different programs and organizations?
- **Sys Eng is important, Yet ...**
 - No accepted, standard metrics
 - No measure of sys eng current status
 - No metrics for both PM and upper management

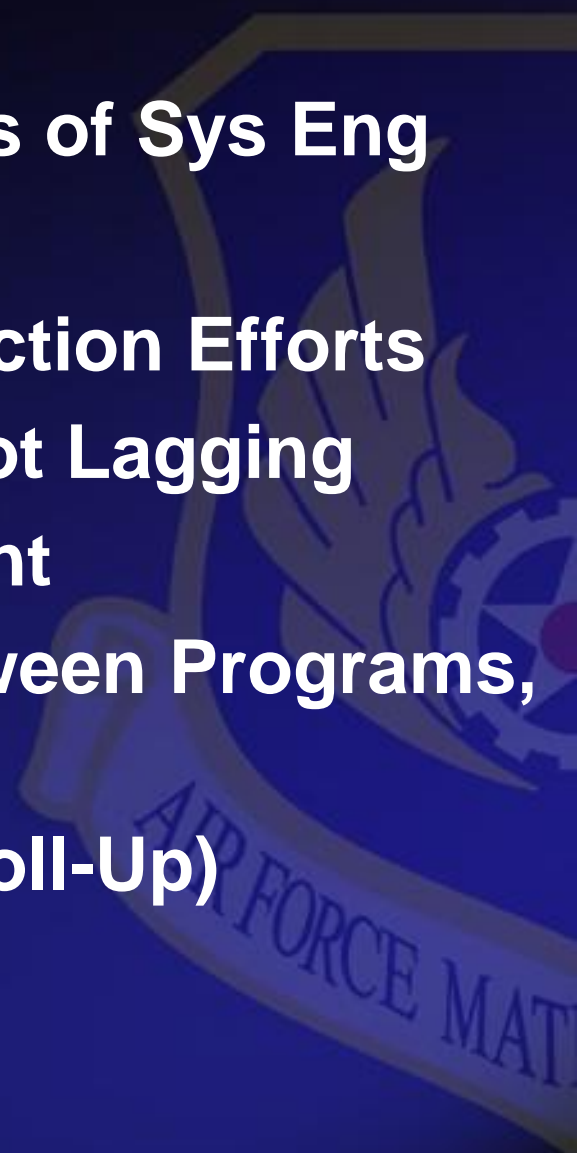


Why Measure Systems Engineering?

- When performance is measured ... **performance improves**
- When performance is measured and reported ... **the rate of performance improves**
- When performance is measured, reported, and compared ... **the rate of performance continues to improve**



Sys Eng Metrics Key Characteristics

- **Must Measure Major Components of Sys Eng**
 - **Must Be Few in Number**
 - **Must Avoid Extensive Data Collection Efforts**
 - **Must Describe Current Status, Not Lagging**
 - **Must Be Targeted for Management**
 - **Must Allow For Comparison Between Programs, Organizations, and Time**
 - **Must Be Cumulative (Ability to Roll-Up)**
- 
- The logo of the Air Force Materiel Command is visible in the background on the right side of the slide. It features a stylized eagle with its wings spread, perched atop a gear. Below the gear is a banner with the text "AIR FORCE MATERIEL". The logo is rendered in a light blue color against the dark blue background.

What Was Our Approach?

- **Defined first 5 Sys Eng Tenets**
- **Step-by-step implemented systems engineering throughout the organization**
- **Is a tangible approach that is:**
 - Aimed at the working level
 - Affects all phases of a program's lifecycle
 - Applicable throughout entire organization
 - Accounts for organization's progress through metrics
- **Documented clearly in Operating Instructions (OIs)**



What Each OI Has

- **Brief and to the point**
- **Pictorially defined process flow**
- **Specific instructions for each process step aimed at working level**
- **Clearly outlines approval levels**
- **Defines specific metrics**
- **States when/where show to upper management**



Tenets of Sys Eng

- **Our first-cut tenet selection of Systems Engineering:**
 - Requirements Management
 - Risk Management
 - Test Management
 - Airworthiness
 - Training

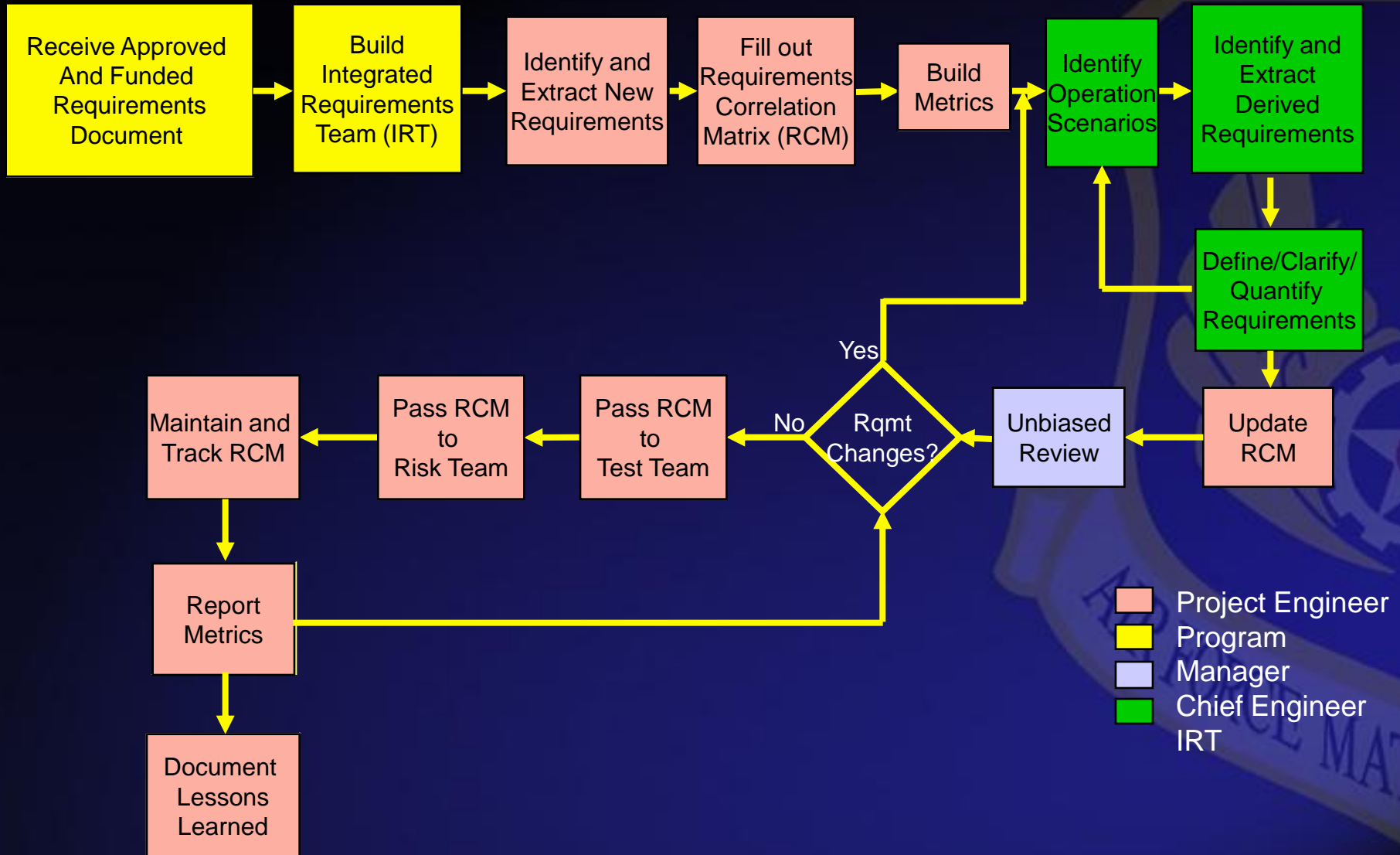


Tenets of Sys Eng

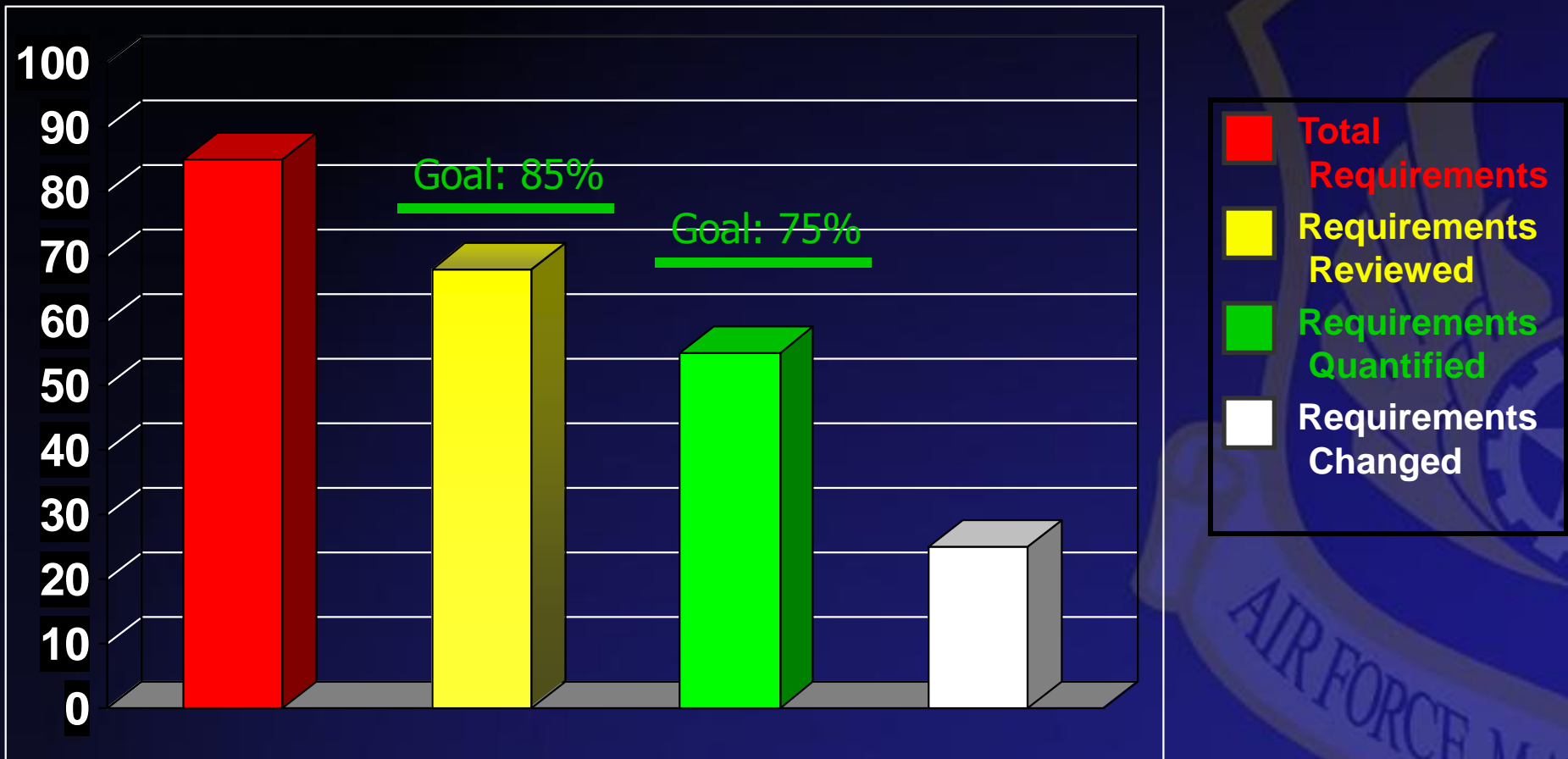
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Requirements Mngt Process Flowchart

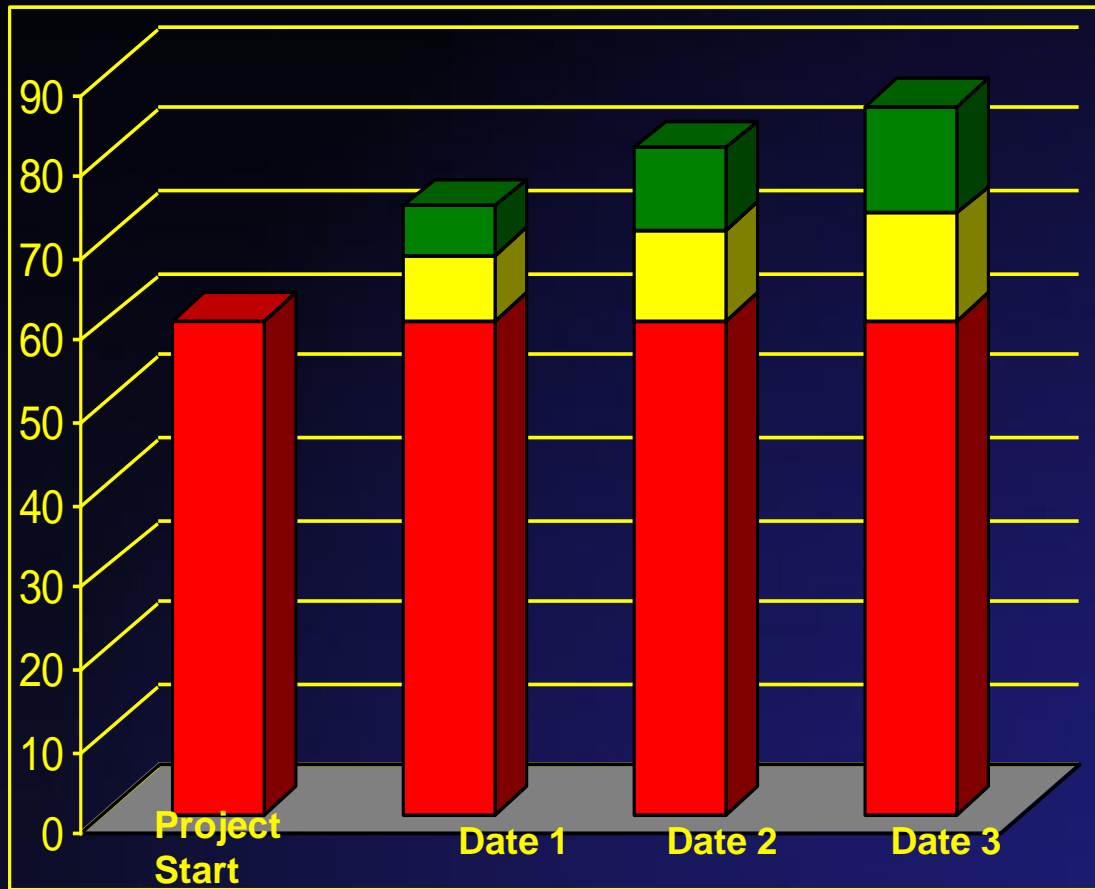


Requirements Management Metric



Total Requirements = Stated Requirements + Derived Requirements

Requirements Growth Metric

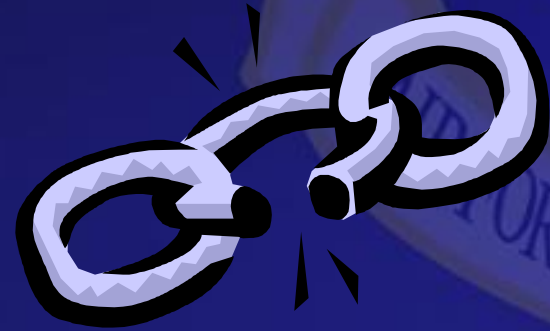


- Requirements Added
- Requirements Derived
- Baseline Requirements

AIR FORCE MAT

Tenets of Sys Eng

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Risk Management Process Flowchart

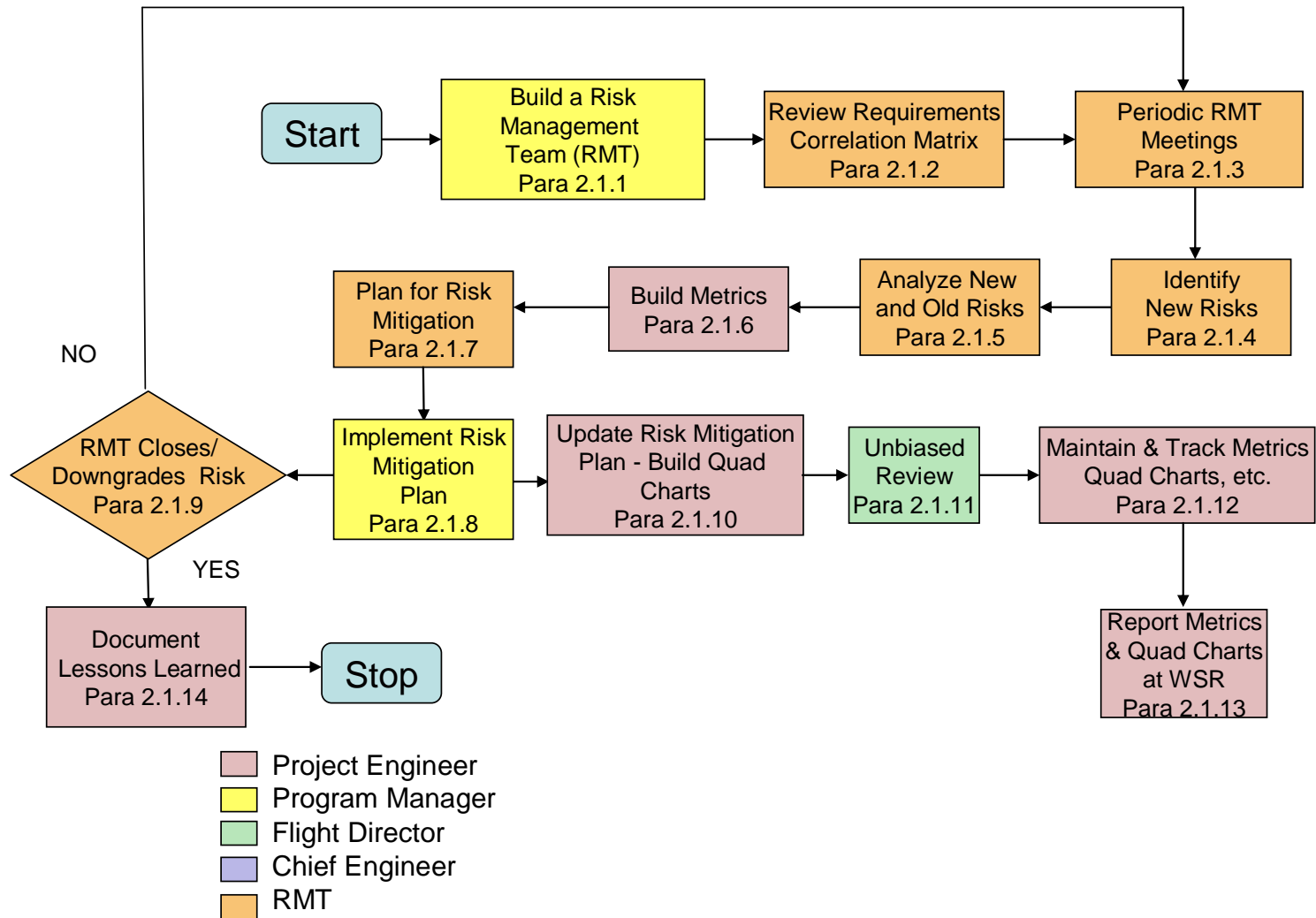
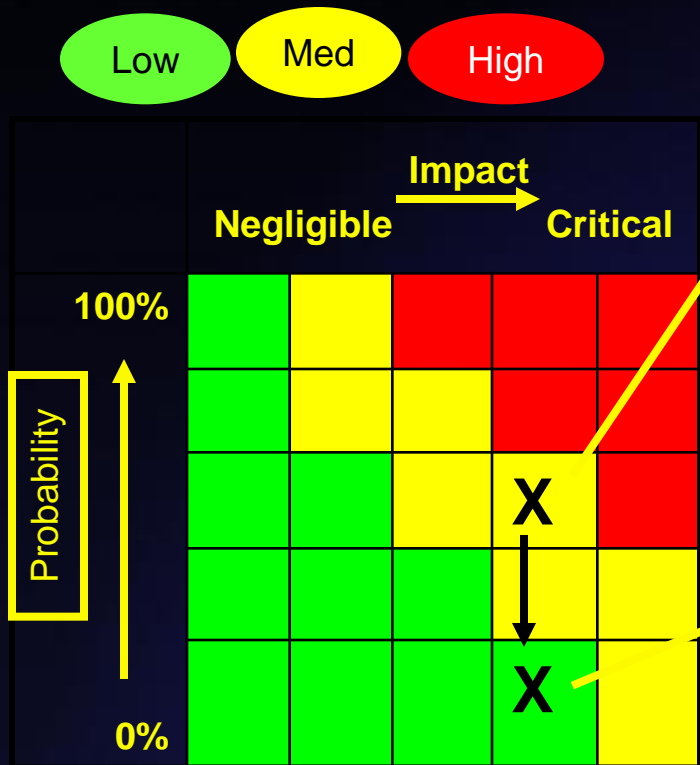


Figure 1. Flowchart for Risk Management Process

Risk #1 Assessment Matrix



Technical Risk: If software complexity increases on MCS then failure of modifications could result.

Mitigation Plan:

- Contractor is currently Capabilities Maturity Model Integration (CMMI) software level 3 certified and has plan to reach level 5 by contract award
- Government will ensure contractor will work with ground agencies to ensure software is interoperable
- Government will follow disciplined requirement matrix process outlined in 727 ACSG Operating Instruction (O.I.) to prevent unplanned requirements/complexity increases & track via established metrics

Risk Workshop Completed –
14 Mar 07

Risk Quad Chart

Risk Title

Risk Tracking Number



Risk
Color
Code

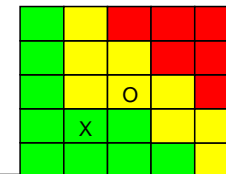
Background

Description of problem

- Item 1
- Item 2
- Item 3

Risk Mitigation Plan

- Proposed solution for implementation and risk mitigation.



Actions to Date

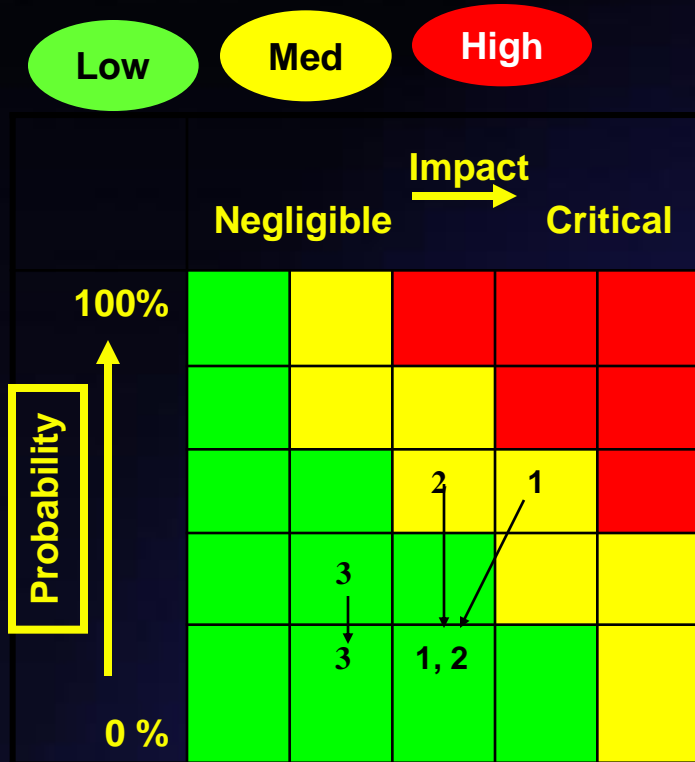
- | | Date |
|---|--------|
| • Established Risk Assessment | Date 1 |
| • Completed Mitigation Plan | Date 2 |
| • Completed details of mitigation incorporation with contractor | Date 3 |
| • Received effort impact (cost and schedule) | Date 4 |

Future Action

- Proj.Date
Contract Award for implementation
Date 1
- Mitigation Plan Completion (or any significant milestones)
Date 2
- Etc...



Technical Risk Summary



OVERALL TECHNICAL RISK IS LOW

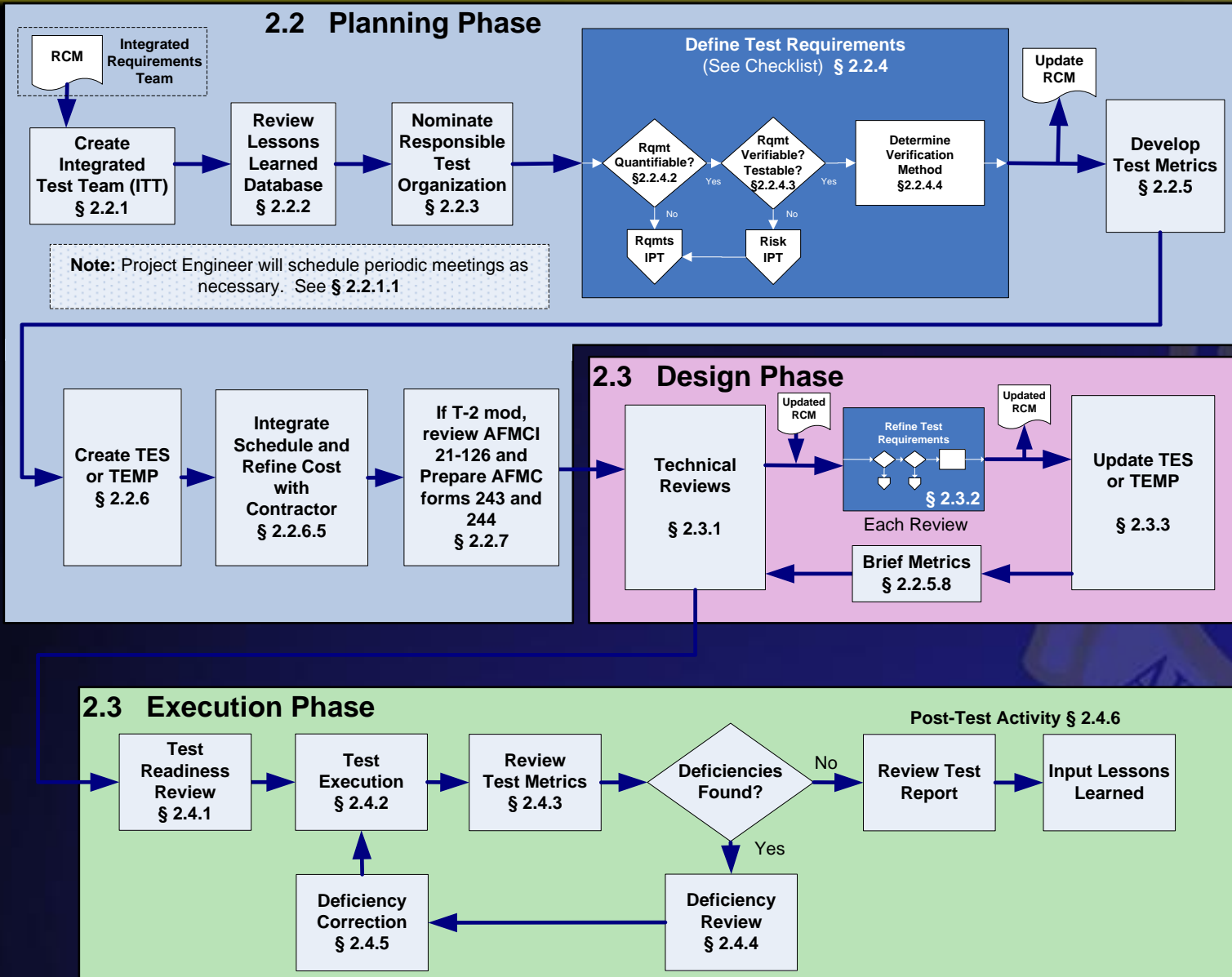
Risk Workshop Completed –
14 Mar 07

Tenets of Sys Eng

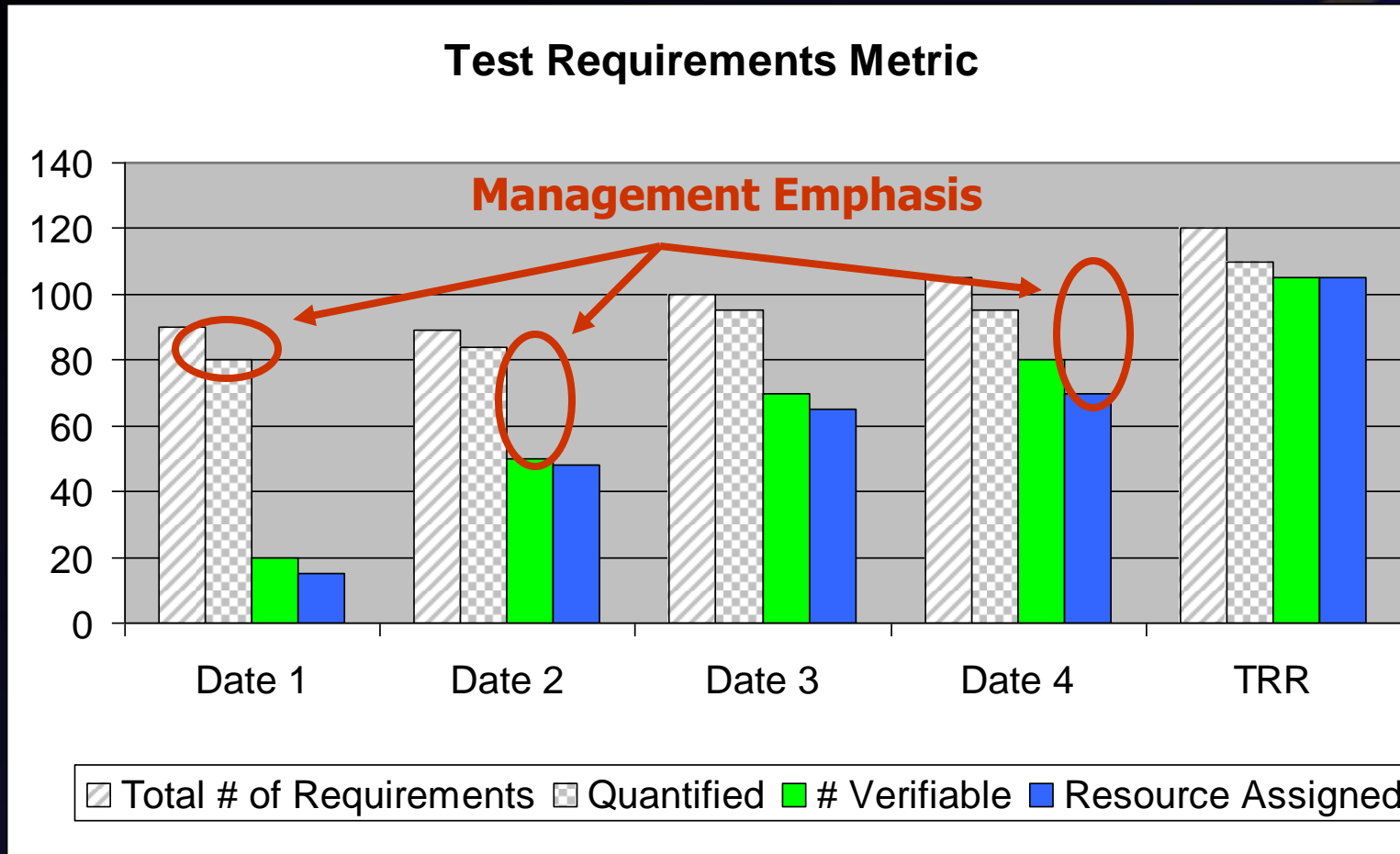
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 - **Test Management**
 - Airworthiness
 - Training



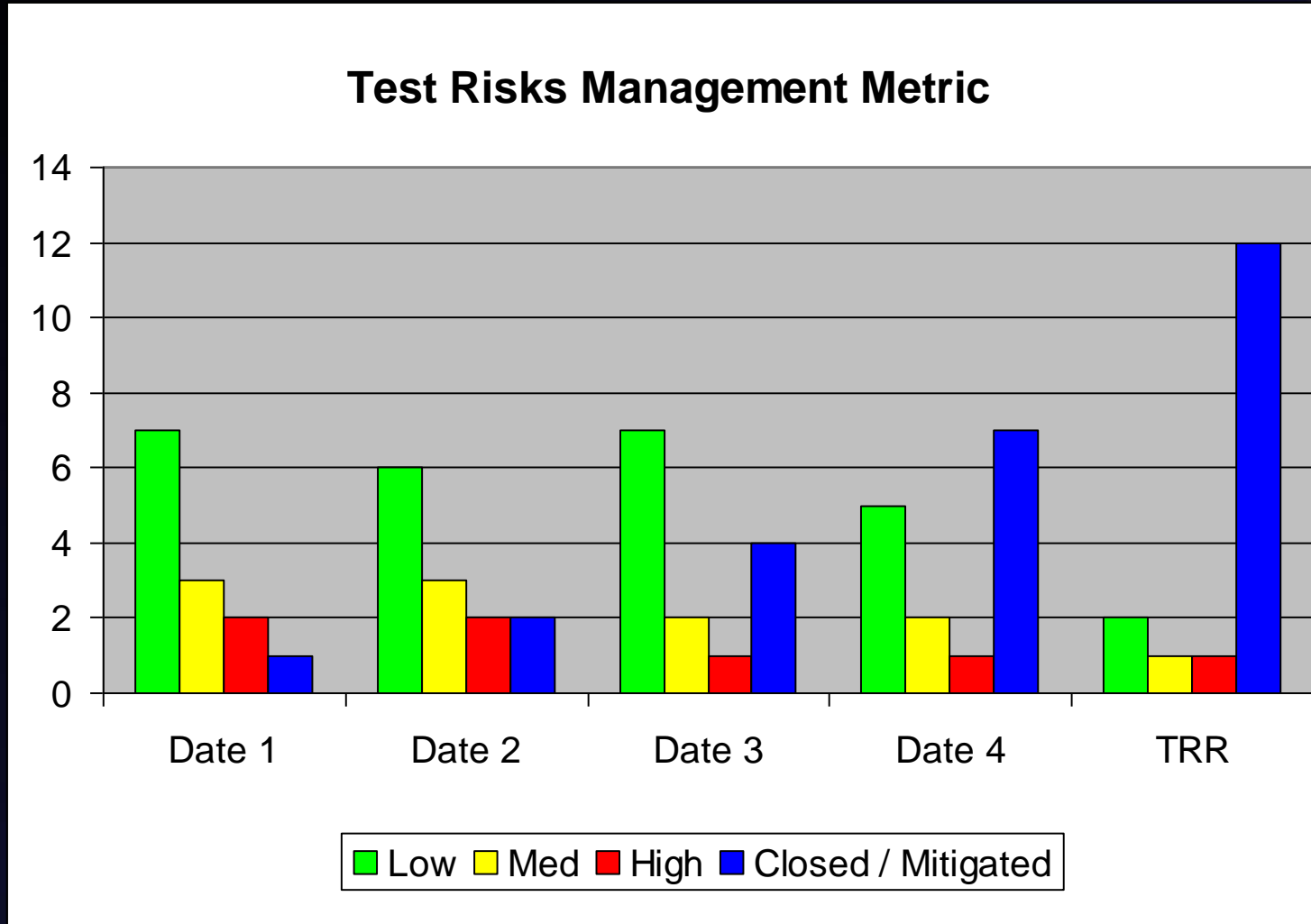
Test Management Process Flowchart



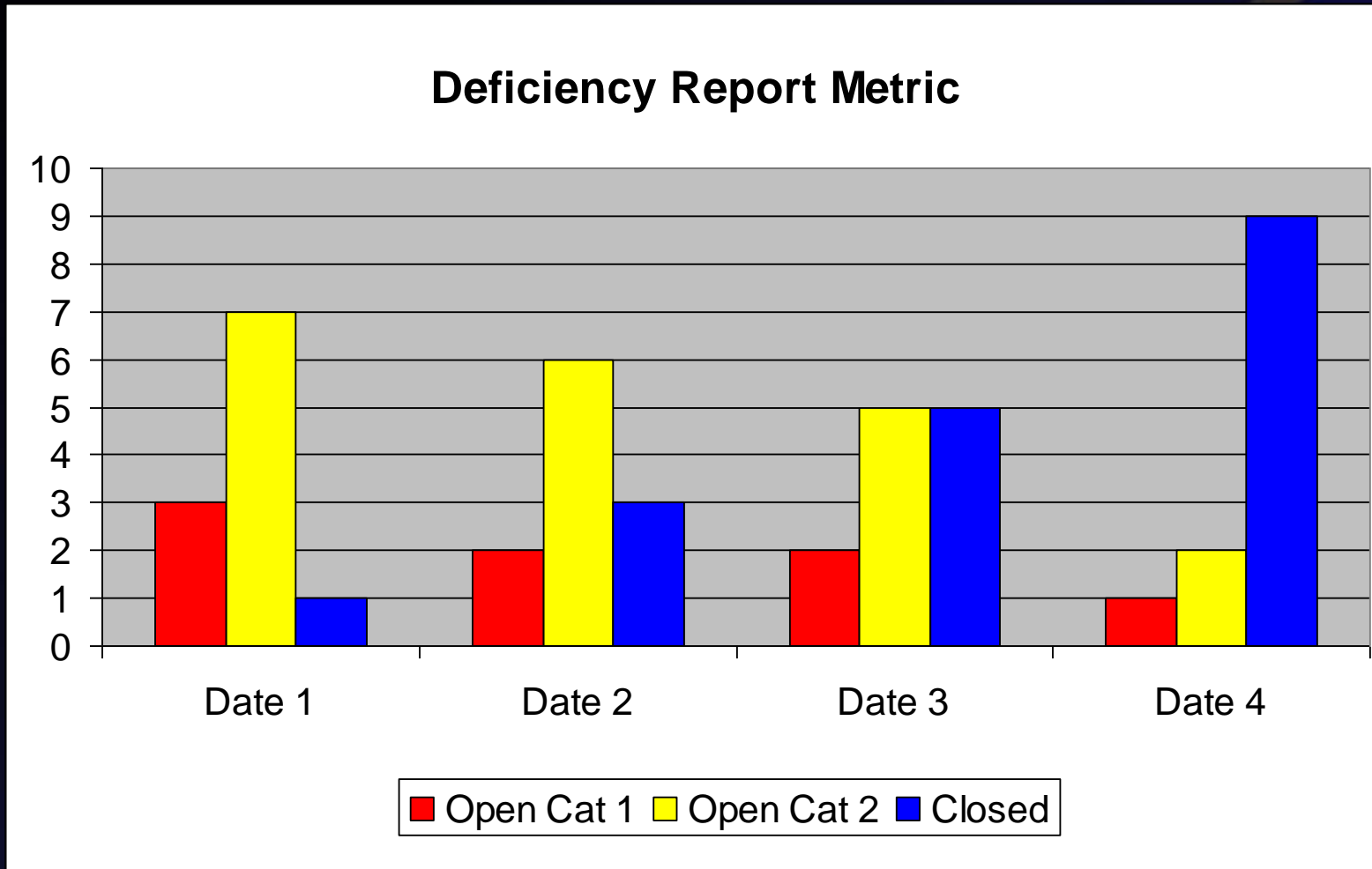
Test Requirements Metric



Test Risks Management Metric

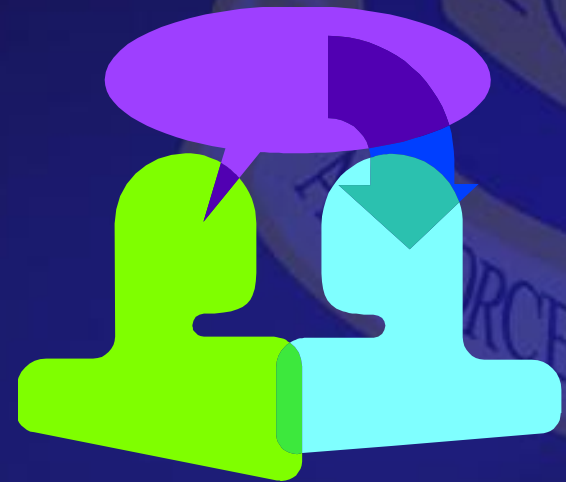


Deficiency Metric Report

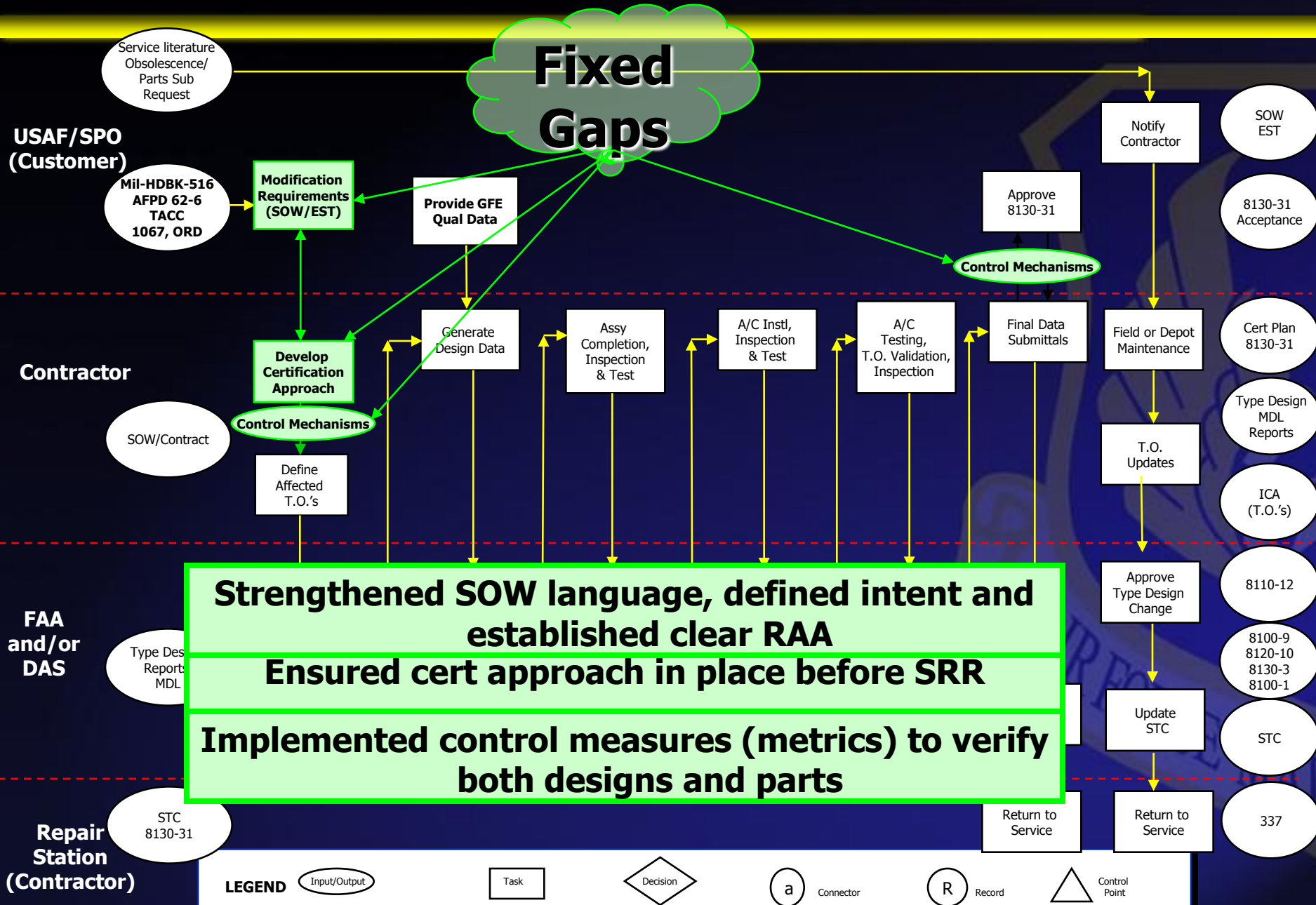


Tenets of Sys Eng

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 - Requirements Management
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 - Test Management
 - **Airworthiness**
 - Training

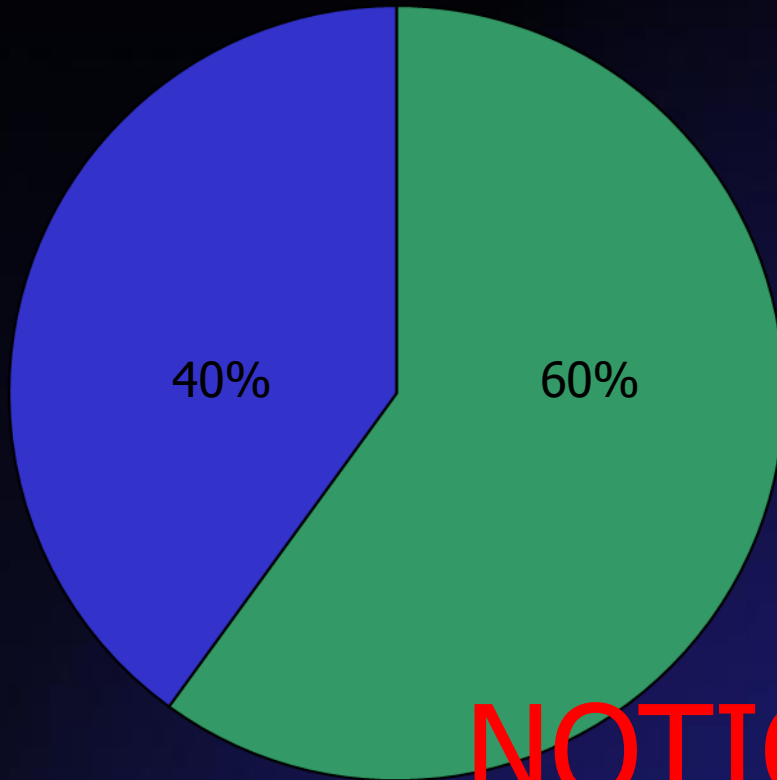


New Process to Ensure Airworthiness

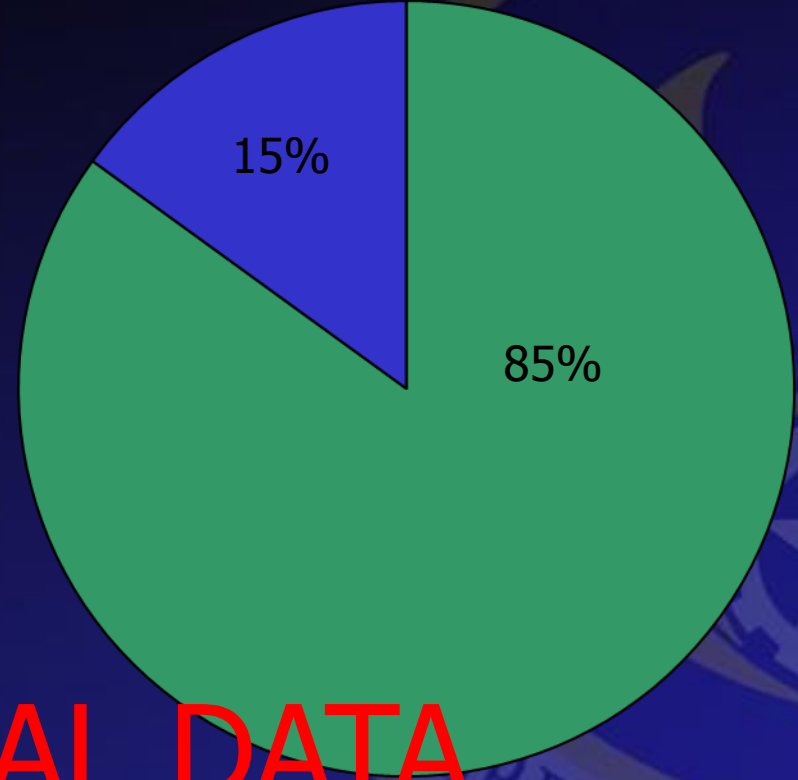


Design/Part Certification Method

DESIGN



PARTS



NOTIONAL DATA

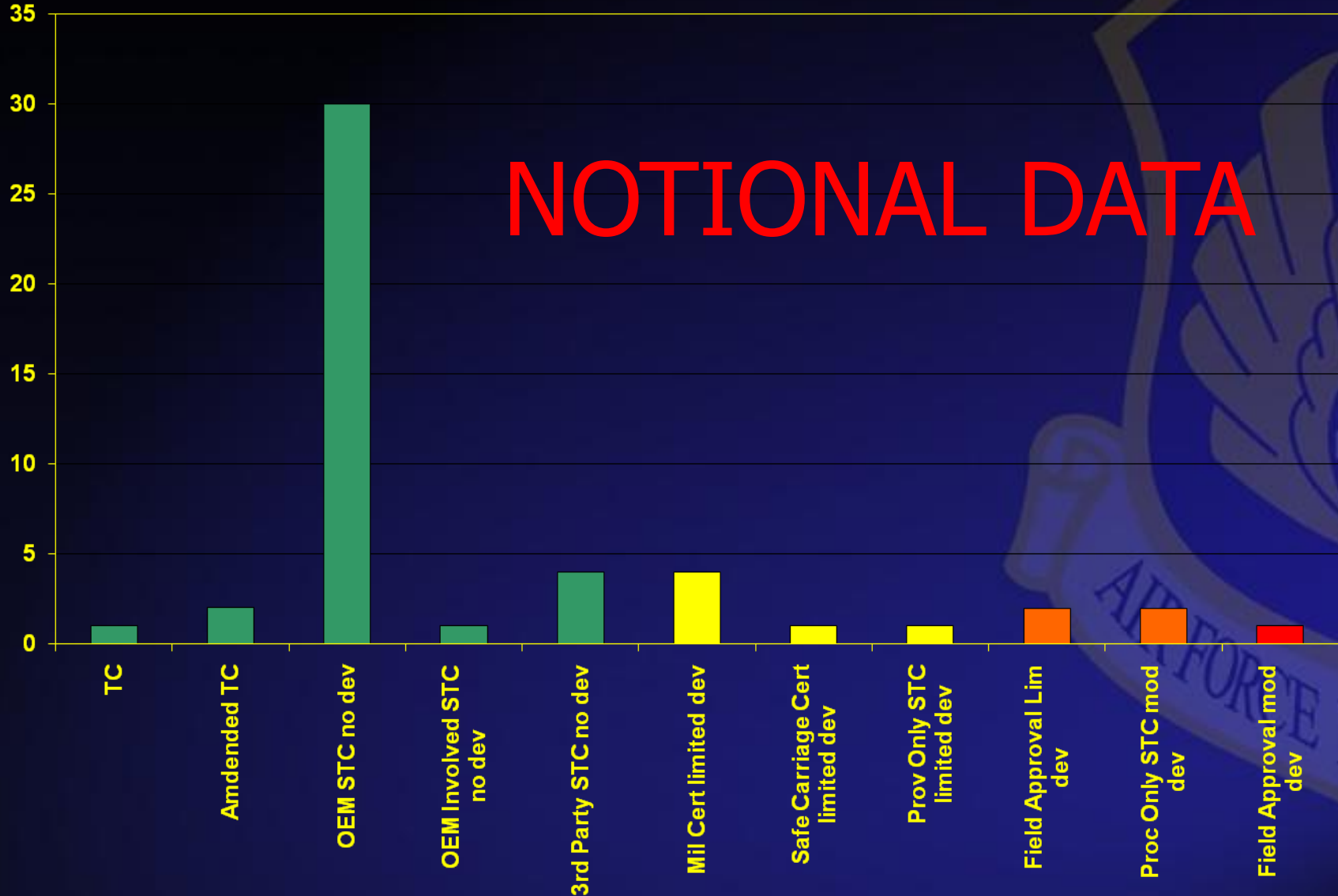
■ FAA
■ Military

■ FAA
■ Military

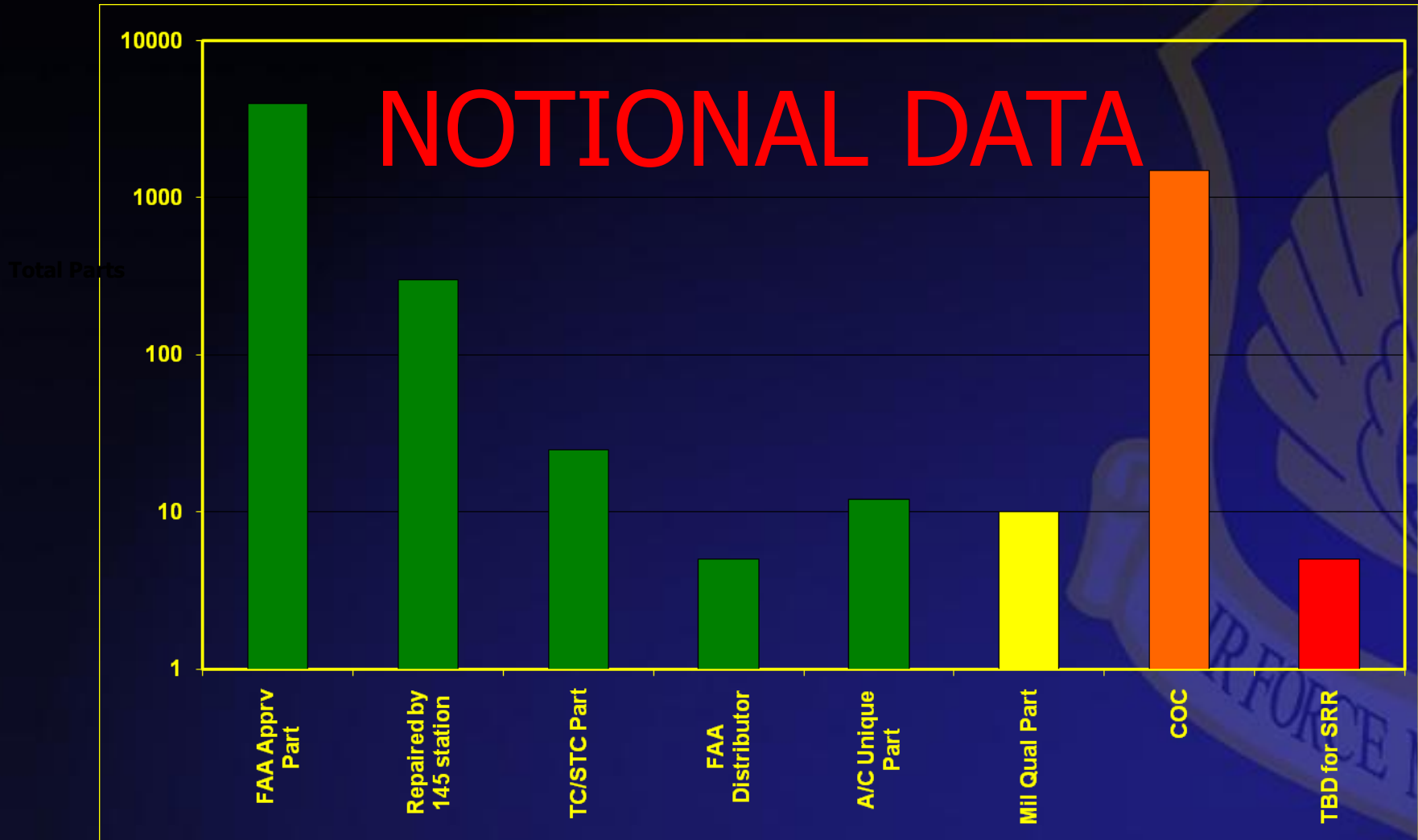
- FAA represents fully commercial compliant
- Military is anything but fully commercial compliant

Design Certification Breakout

Total Mods

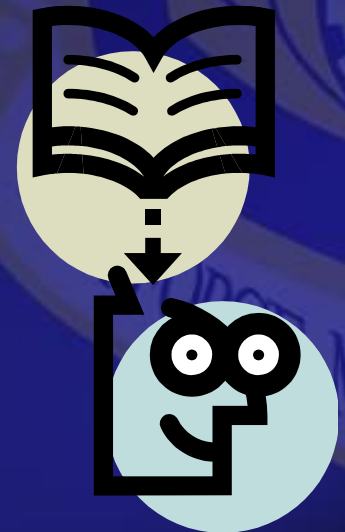


Part Certification Breakout



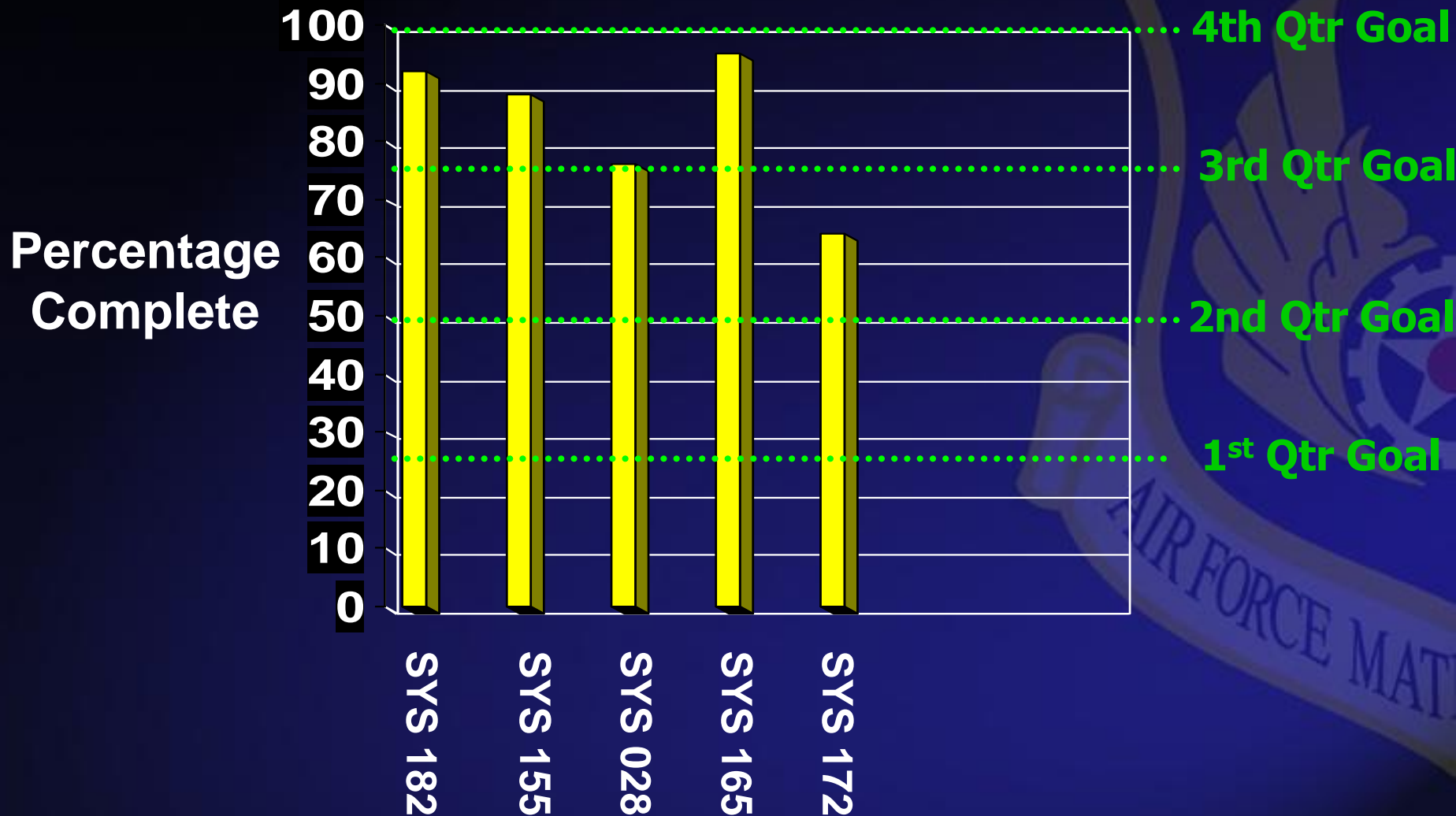
Tenets of Sys Eng

- Our first-cut tenet selection of Systems Engineering:
 - Requirements Management
 - Risk Management
 - Test Management
 - Airworthiness
 - **Training**



Workforce Training Metric

Org A Training Progress (45 People)



What's Next

- **Aircraft Structural Integrity Program (ASIP)**
- **Configuration Control**
- **Service Life**
- **Mishaps**
- **Obsolescence**
- **Safety**
- **Incentivizing contractors**



Summary

- Measuring systems engineering can be a daunting task
- 327th ASW developed a means to do this:
 - Broke up sys eng into its components
 - Devised metrics for each component
 - Institutionalized by codifying in OIs
 - Regularly brief to upper management
- Driving behavior, but takes time
- Have plans to do more...

Performance measures are being implemented, driving behavior AND making a difference

Questions ?



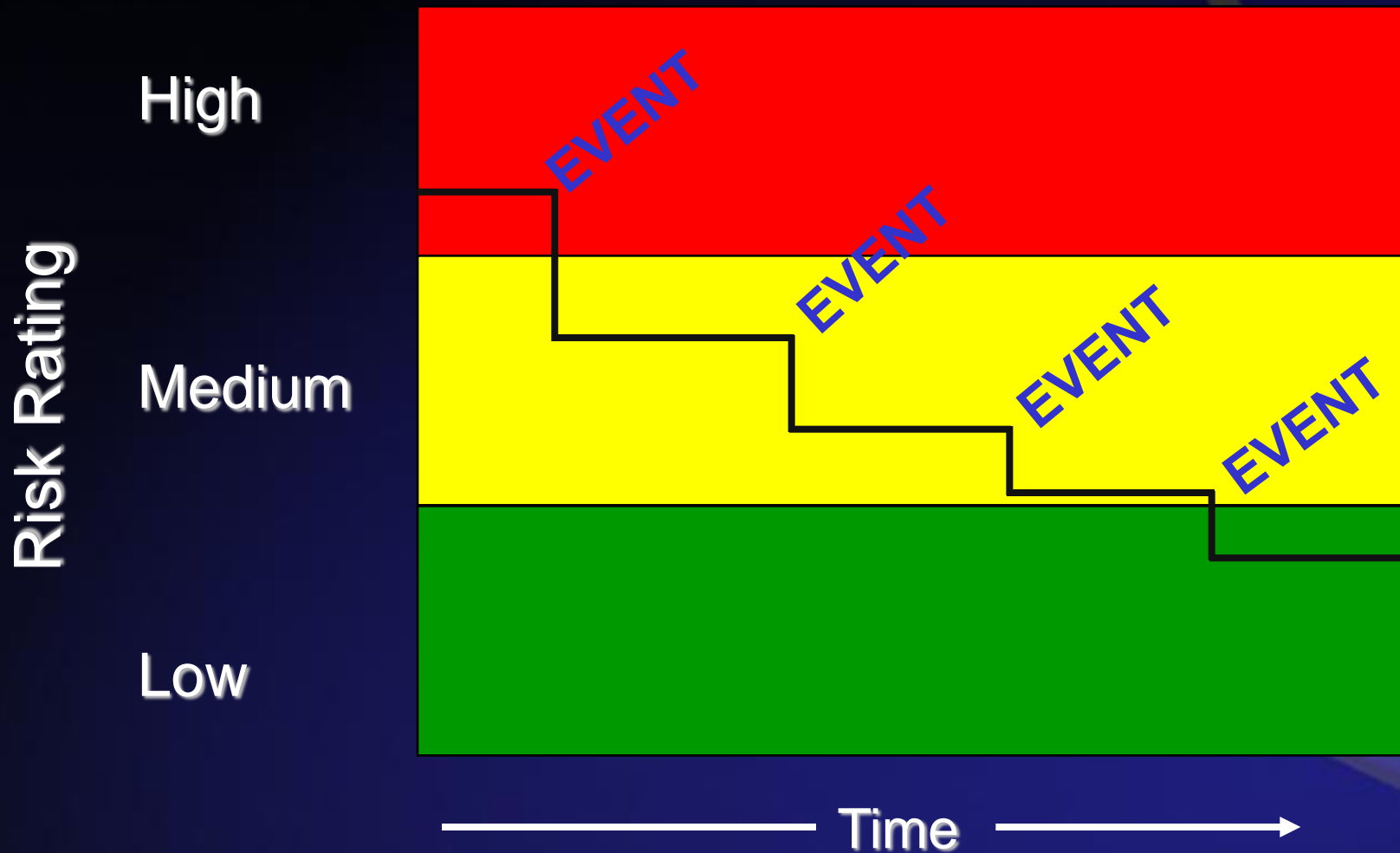
Incentivizing Contractors Metric



**% of Contracts with
Sys Eng Incentives**



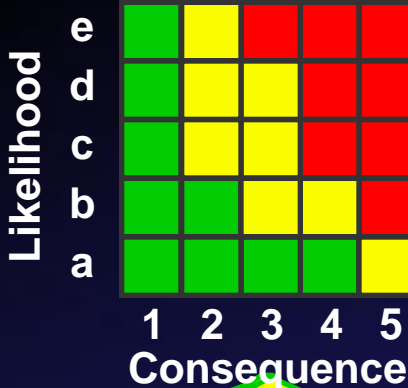
Risk Handling Plan - "Waterfall"



Sample: 5 - Level Risk Rating Chart

LIKELIHOOD:	
Level	What Is The Likelihood The Risk Will Happen?
a	Remote
b	Unlikely
c	Likely
d	Highly Likely
e	Near Certainty

ASSESSMENT GUIDE



RISK ASSESSMENT

- **HIGH** - Unacceptable. Major disruption likely. Different approach required. Priority management attention required.
- **MODERATE** - Some disruption. Different approach may be required. Additional management attention may be needed.
- **LOW** - Minimum impact. Minimum oversight needed to ensure risk remains low.

CONSEQUENCE:

Given The Risk Event is Realized, What is the Magnitude of the Impact?

Level	Technical Performance	and/or	Schedule	and/or	Cost	and/or	Impact on Other Teams
1	Minimal or no impact		Minimal or no impact		Minimal or no impact		None
2	Acceptable with some reduction in margin		Additional resources required; able to meet need dates		< 5%		Some impact
3	Acceptable with significant reduction in margin		Minor slip in key milestone; not able to meet need dates		5 - 7%		Moderate impact
4	Acceptable, no remaining margin		Major slip in key milestone or critical path impacted		> 7 - 10%		Major impact
5	Unacceptable		Can't achieve key team or major program milestone		> 10%		Unacceptable

Major Modification Programs

17 Current Programs

Y	KC-10 AMP – ASC Lead (ACAT II)	\$1.03B
G	KC-10 Dual 406 MHz ELT Upgrade (ACAT III)*	\$2.4M
G	KC-10 Iridium Phone (ACAT III)*	\$2.7M
G	KC-10 UHF SATCOM Antenna (ACAT III)*	\$2.6M
G	VC-25 Forward Lower Lobe (FLL) Cooling (ACAT III)	\$14.4M
G	VC-25 Presidential Data System (PDS) (ACAT III)*	\$223.3M
G	VC-25 CNS/ATM (ACAT III)*	\$41.8M
G	C-20 Gulfstream Test Vehicle (GTV) (ACAT III)*	\$8.7M
G	E-9 Telemetry Sys Upgrade (ACAT III)*	\$5.9M
G	E-4B Mod Block I (ACAT II) *	\$421.4M
G	E-4B 256 Kbps High Speed Data via INMARSAT (ACAT III)*	\$8.4M
R	C-12 EFIS (ACAT III)	\$77.7M
Y	HFGCS Network Control Station – West (ACAT III)*	\$23.2M
Y	HFGCS AFSPC Test Range HF Modernization (ACAT III)*	\$3.9M
G	HFGCS Network Optimization – Spiral II (ACAT III)*	\$7.1M
G	HFGCS Navy Consolidation (ACAT III)*	\$6.4M
G	HFGCS Audit Log Upgrade (ACAT III)*	\$189K

*Program is fully funded