



The Role of the National Guard in Homeland Security

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**Assistant to the Chairman
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for National Guard Matters**

- Office of the Assistants to the Chairman of the Joint Chiefs of Staff for National Guard & Reserve Matters (OACJCS/NGRM)
- What is the National Guard?
- National Guard Mission
- National Guard / Department of Homeland Security Relationship
- Case Study: Cessna Boarder Incident
- Case Study: Haifa, Israel
- Questions



Mission

Advise the Chairman, Joint Chiefs of Staff on matters relating to the National Guard and Reserve

We Provide

Timely insights enabled by close relationships with OSD, COCOMs
Service staffs, RC Chiefs, and the Joint Staff

Subject matter expertise on RC matters across the Joint Staff

Balanced perspectives to decision makers concerning the principles,
processes, policies, and systems needed for full RC integration and
best return on investment



What is Homeland Security?



What is the National Guard?

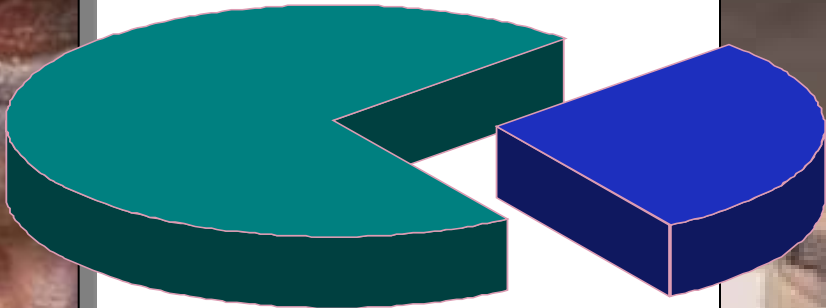
What is the National Guard



- **Oldest organized defensive force of the United States (1636)**
- **Constitutional Militia in 54 states, Territories and DC**
- **The largest (aggregate) portion of the entire US Reserve Component**
- **Primary combat reserve component of the United States Army**
- **The principal, dual-status military force available to both Governors and the President across virtually all mission sets.**

National Guard Manpower

–Programmed – 456,000 Total



**–Army
National
Guard**

–77%

–350,000

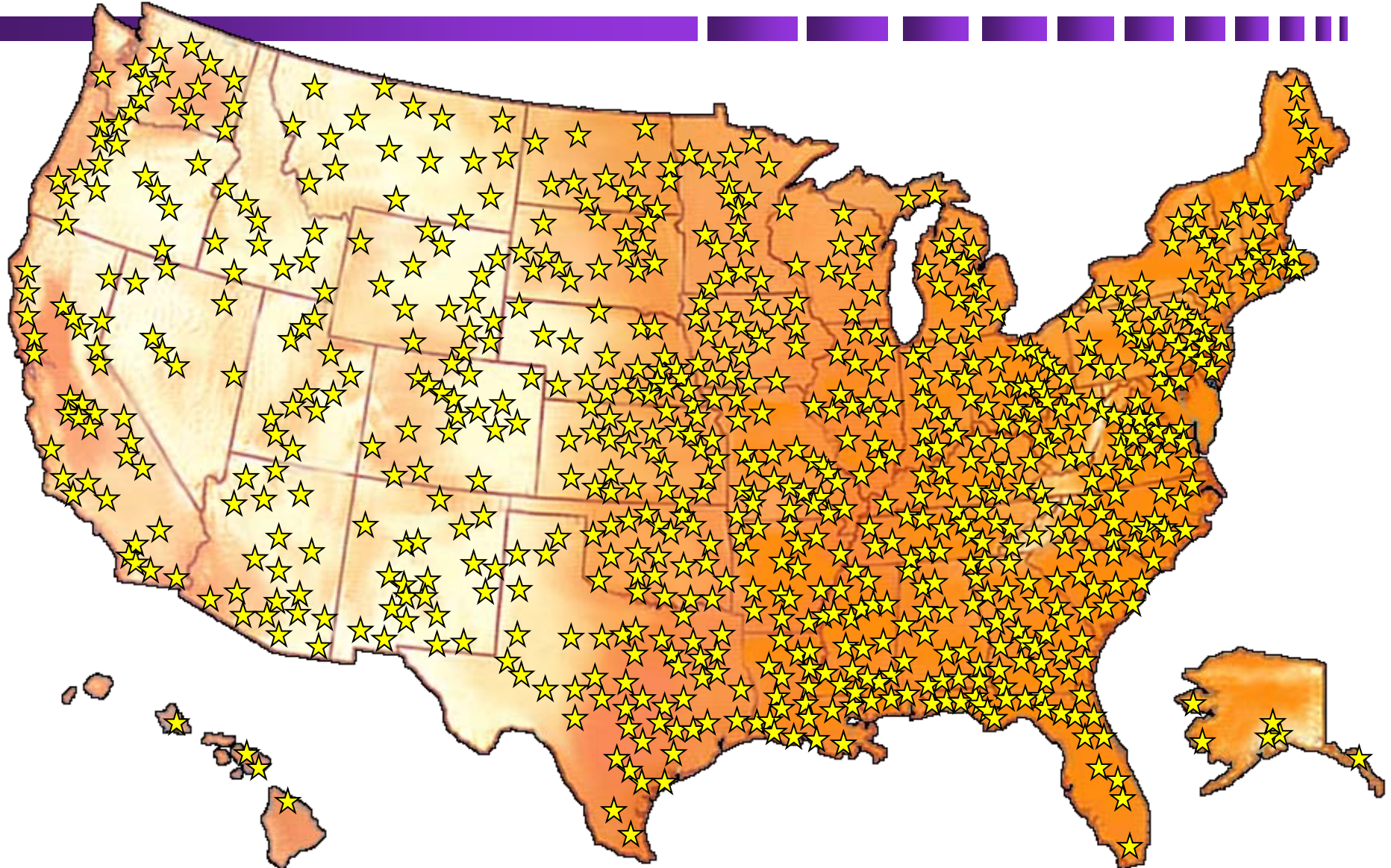
**–Air
National
Guard**

–23%

–106,000



National Guard Locations



3200 ARNG Facilities, 88 ANG Bases, 2700 Communities

54 States and Territories



National Guard Mission

National Guard's Past History



Troops during Operation Desert Shield

Changing Spectrum of Operations

–State
–Missions



–Homeland Security

–Domestic Operations

–Critical Infrastructure Protection

–Counterdrug

–Federal Global
–Warfighting Missions



–Homeland Defense

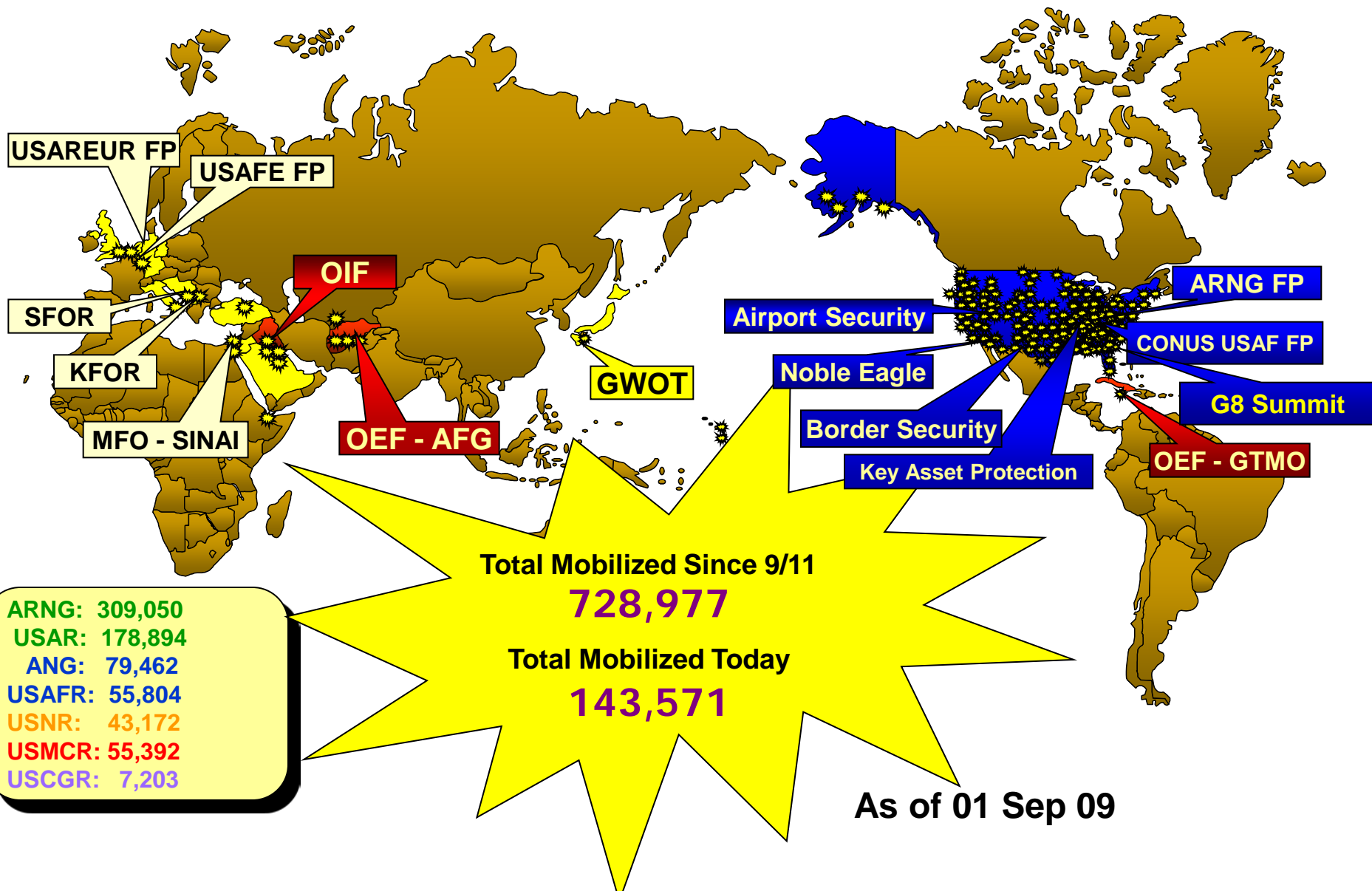
–DOD Contingencies

–Air & Missile Defense



–The National Guard uses its unique State and
–Federal status to operate across the entire spectrum

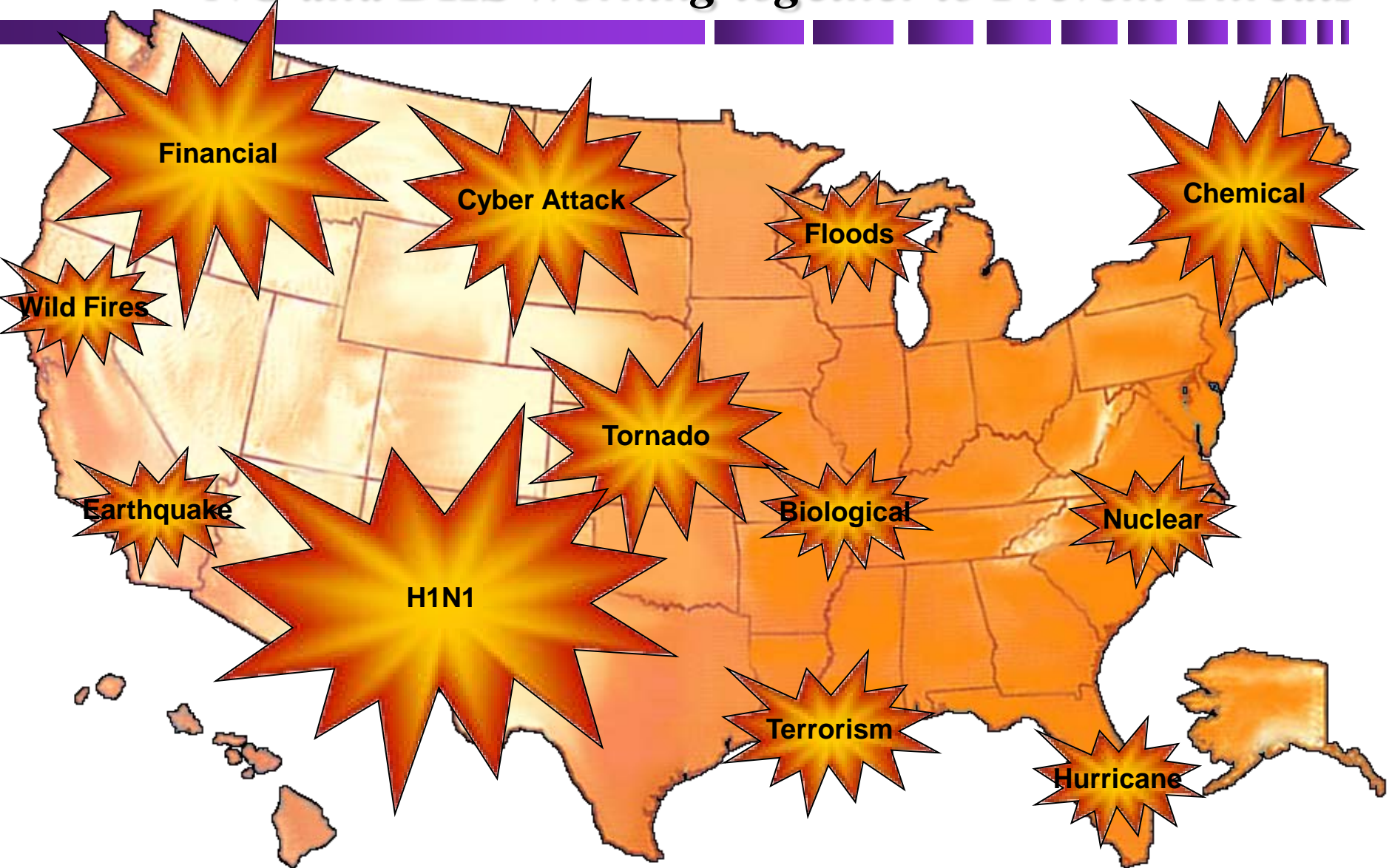
The new reality ...





**National Guard /
Department of Homeland
Security Relationship**

NG and DHS Working together to Prevent Threats



Big Picture



- **The Department of Homeland Security (DHS) Defines homeland security as “... a concerted National effort to prevent terrorist attacks within the United States, reduce America’s vulnerabilities to terrorism and minimize the damage and recover from attacks that do occur.”**
- **DHS also states that the Department of Defense’s contribution to homeland security is through its military missions overseas, military defense of the homeland and support to military authorities**

DHS Critical Missions and Lead Agencies

	FBI	CIA	DOJ	FEMA	DOD	State & Local
INTEL & Warning	X	X				
Border & Transportation	X					
Domestic Counterterrorism	X		X			
Critical Infrastructure					X*	
Catastrophic Threats				X		X
Emergency Preparedness & Response				X		X**

*** Infrastructure critical to DOD only**

**** Includes the NG in a state status (Title 32)**

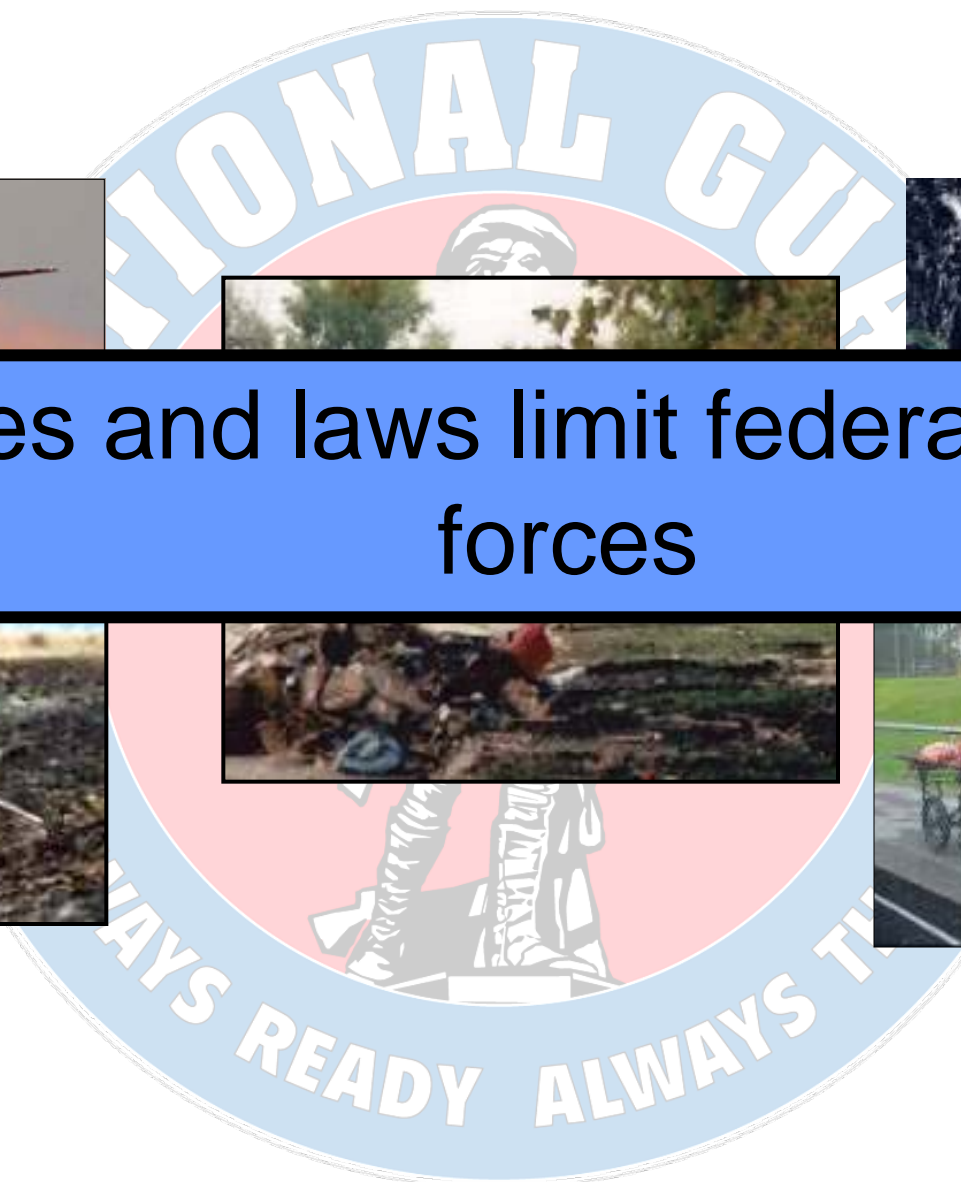
Interstate Assistance



National Guard Domestic Operations



Policies and laws limit federal military forces



Dual Status Policy and Law Comparison



-State Active Duty

-Title 32

-Title 10

Command & Control	Governor	Governor	President
Where	Within State or State to State	CONUS	CONUS and Global
Pay	State	Federal	Federal
Discipline	State Military Code	State Military Code	UCMJ
Mission types	<ul style="list-style-type: none"> - State Domestic Operations - Law Enforcement support within authority of state law 	<ul style="list-style-type: none"> - Federal Training and Missions - Law Enforcement support within authority of state law 	<ul style="list-style-type: none"> - Overseas Training and Federal Missions - Law Enforcement within the U.S. limited by <i>Posse Comitatus Act</i>



Case Study

Cessna Border Incident

- **Cessna 172 stolen from airport in Thunder Bay Canada by Adam Dylan Leon**
- **Flown across the Canadian/US border without clearance**
- **Detection and response process initiated**
- **Numerous Federal agencies in both Canada and US contributed to response**
- **Flight monitored by several US agencies**
- **Plane landed in Ellsinore, Missouri (Route 60) w/o incident**
- **Pilot arrested by local authorities**

C-172 Stolen from airport in Canada by Adam Dylan Leon



NORAD/NORTHCOM Bi-lateral response



Minnesota ANG F-16 on Alert Scramble to Intercept



Wisconsin ANG F-16 unit responds as C-172 heads south



Alabama ANG Tanker scrambled to refuel fighters



Louisiana ANG F-15s arrive to relieve F-16s



Police arrest Mr. Leon at a local diner



Timeline of C-172 Incident



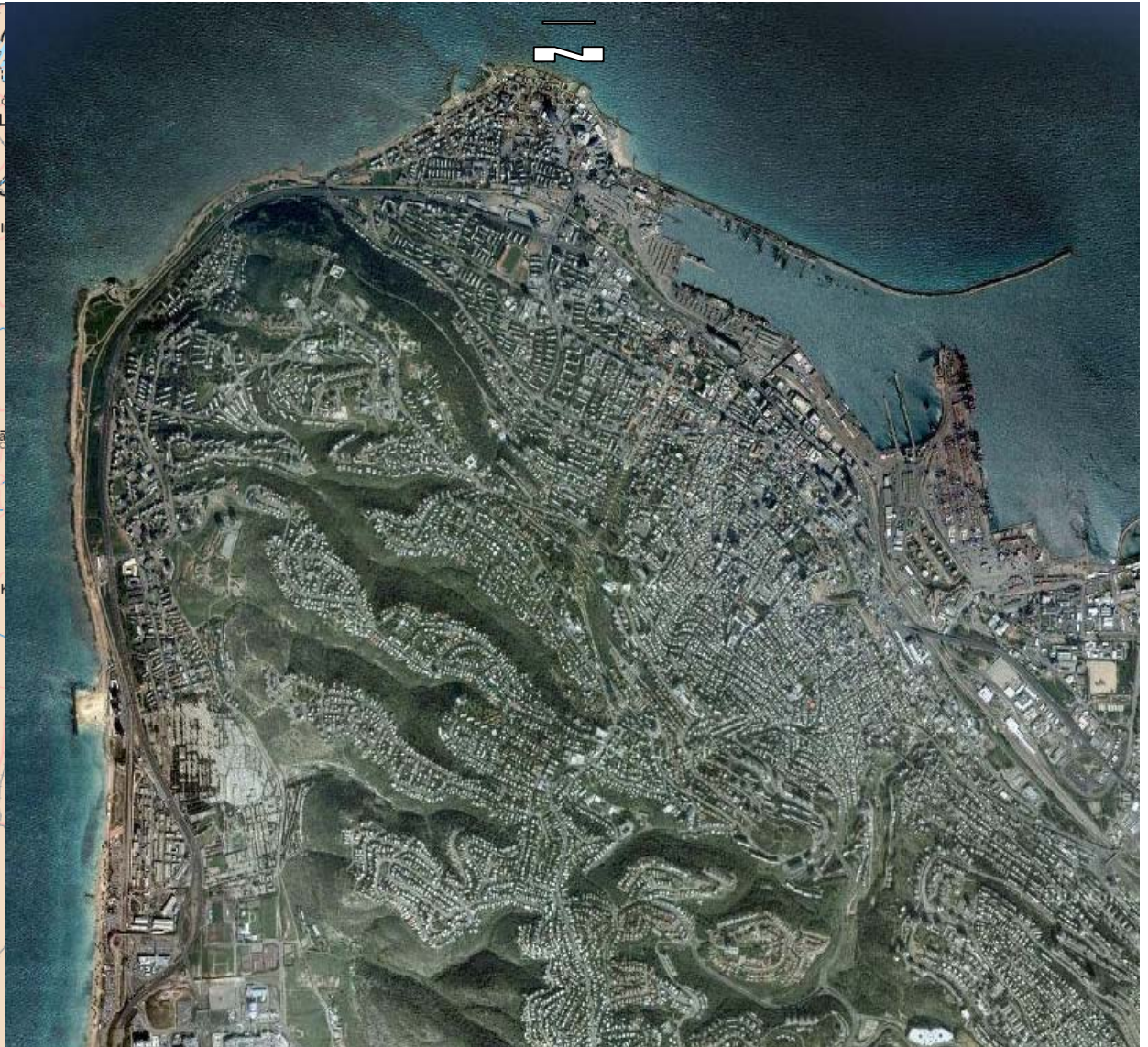
- **Rapid response to airspace incursion**
- **Multiple federal agencies involved**
- **Various building evacuations resulted**
- **Fighters monitored and attempted to communicate with pilot**
- **Tankers provided air to air refueling**
- **Seamless transition between several ANG units**
- **Pilot landed without incident**



Case Study

Haifa, Israel

Map and Aerial View of Haifa



The Attacks Begin – July 2006



Haifa Mayor
Yona Yahav

- During the first days of the war, Haifa sustained most of the rocket attacks, making the strategic threat real, and completely paralyzing daily life & ensuring the support of basic needs.
- Transportation systems paralyzed
- Grocery stores, public institutions, educational systems, clinics, pharmacies, etc. were shut down.



Haifa, Israel



- Third largest city in Israel
- Population 267K
- Major tourist destination
- Two international universities
- Major Industrial area and oil refinery



Aftermath Video



The Tools of War



Urban Destruction



Local Government Reaction



- Mayor Yahav takes control
- Local response, direction, and coordination
- Call center directs the local logistics response
- Local/first responders take the lead
- Federal assistance not required



A Community Comes Together



- Shelters
- Community accountability
- Digging out
- Municipal Records – Water Bills
- A return to normalcy



A Community Comes Together

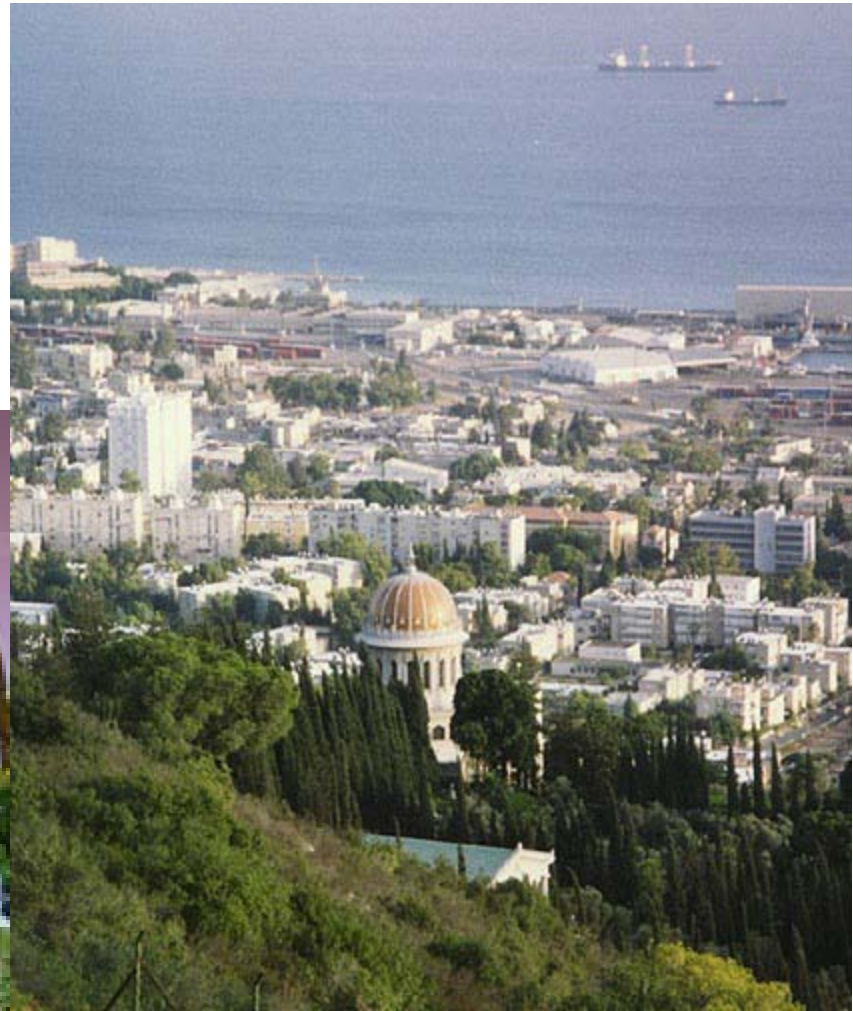


Aftermath



Haifa Lessons Learned

- **Leadership – People**
- **Local Authorities - Partners**
- **Communities – Performance**
- **Disaster Response Logistics**
- **Ingenuity – use what you have**



Topics Discussed



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A satellite image of a hurricane, showing a clear eye and spiral cloud bands over a dark ocean. The image is framed by a blue border.

Prevent?
How Do We...?
Respond?
Recover?

