Open Systems Architecture Data Rights Breaking Vendor Lock





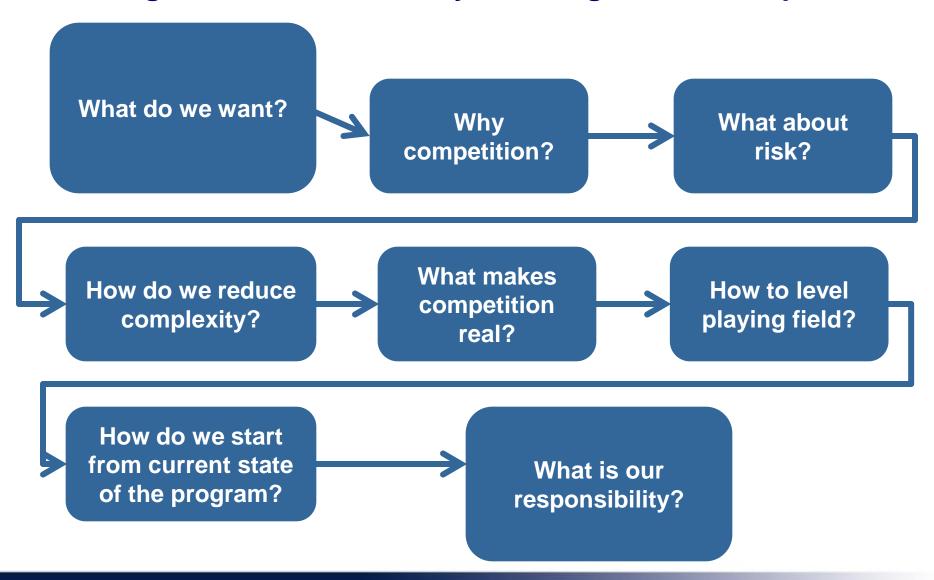
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Competition Lowers Costs and Increases Performance

- The Government must set the stage for a competitive acquisition
 - Periodic even with good performance
 - Performance Driven when performance is below exceptional
 - Break Vendor Lock when needed
- Business Strategy that mirrors our technology architecture
 - Platform Integrator, Subsystem Integrator, Component Provider
- Competition is real when the Incumbent can lose
 - The Government must level the competitive playing field
 - Compete regularly and fairly
- Limited IP (proprietary) is allowed in an Open System Architecture
 - Published module interfaces, loose coupling and high cohesion
- Message to Industry
 - There are going to be more opportunities for market penetration
 - We will compete regularly nothing personal, it's just business

The Logic for OSA, Modularity, Data Rights and Competition



TOOLS FOR THE HARRIED PROGRAM MANAGER

Better Buying Power Promoting Real and Sustained Competition for the Life Cycle



MEMORANDUM FOR

SUBJECT: Better Buyin Defense Spending

On June 28, I wr and warfighter by impro supporting our forces at highest priority for the I continuing responsibility ahead, but we will not he achieve what economist MORE. This memoran

Secretary Gates Initiative, of which this

Although the S700 billion of the S700 billion defense budget that is spent annually on contracts for goods (weapons, electronics, field, ficilities etc., amounting to about \$200 billion) and services (IT services, ficulties uples, heapons system maintenance, transportation, etc., amounting to about another \$200 billion). We estimate that the efficiencies targeted by this Guidance can manother \$200 billion). We estimate that the efficiencies targeted by this Guidance can make a significant contribution to achieving the \$100 billion redirection of defense budget dollars from suproductive to more productive purposes that is sought by Secretary Gates and Deputy Secretary, Jun over the next five years.

Since June, the senior leadership of the acquisition community – the Component Acquisition Executives (CAEs), senior logisticians and systems command leaders, OSD officials, and program executive officers (PEOs) and program managers (PMs) – has been meeting regulatly with me to inform and craft this Gruidance. We have analyzed data on the Department's practices, expenditures, and outcomes and examined various options for changing our practices. We have sought to base the specific actions I am directing today on the best data the Department has available to it. In some cases, however, this data is very limited. In these cases, the Gruidance makes provision for future adjustments as experience and data accumulates so that unintended consequences can be detected and mitigated. We have conducted some preliminary estimates of the dollar savings unitcipated from each action based on reasonable and gradual, but steady and determined, progress against a clear goal and confirmed that they can

Changing our business practices will require the continued close involvement of others. We have sought out the best ideas and imitatives from industry, many of which have been adopted in this Guidance. We have also sought the input of outside experts with decades of experience in defense acousition.

Require open systems architectures
Set rules for acquisition of technical data rights.
Business case analysis & engineering trade analysis for:
open systems architectures and data rights





https://acc.dau.mil/bbpgovonly

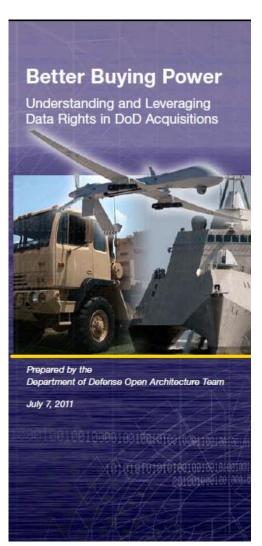
The DoD OSA Contract Guidebook for PMs can help you

- Leverage a consistent message to Industry
- Reduce your risk in contracting:
 - Statement of Work
 - Deliverables
 - Instructions to offerors and grading criteria
- Understand what to look for to get OSA products
- Leverage Data Rights for the life cycle
- Capture OSA Best Practices for your program
 - Early and often design disclosure
 - Breaking vendor lock
 - Peer reviews for technology evaluation
 - Minimize duplication / maximize Enterprise value



You can use our Data Rights to get a better deal

- Unlimited Rights (UR)
- Government Purpose Rights (GPR)
- Limited Rights (LR)
- Restricted Rights (RR)
- Negotiated License Rights
- SBIR Data Rights
- Commercial TD License Rights
- Commercial CS Licenses



Why are OSA/Data Rights Important?

What you decide may last the whole life cycle:

- Maintain potential for competition
- Flexibility in logistical support

Will enable you to:

- Take advantage of emerging technologies
- Quickly introduce new capabilities to war fighters
- Reduce costs over the life cycle of the program

GAO findings:

...Services encountered limitations in sustainment plans for some fielded weapon systems...lack of data rights.

...60% of 47 non-competitive DoD contracts could not be competed...lack of access to data.

GAO	United States Government Accountability Office Report to Congressional Committees
July 2006	WEAPONS ACQUISITION DOD Should Strengthen Policies for Assessing Technical Data Needs to Support Weapon Systems
GAO-06-839	G A O

Approaches to Breaking Vendor Lock

Establish an Environment for Change

- Publish the intent to compete
- Establish Gov't/Industry/Academia forum
- Establish a Flexible Contracting Approach

Leverage and Exercise Data Rights

- · Assess what you have/need
- Require delivery of non-delivered CDRLs and assert data rights

Change approach to Systems Engineering

- Develop a common architecture across a product line or similar Programs of Record
- Functionally decompose legacy Programs



Vendor

Lock



Hold Competition

- · Create an alternative
- Limit Integrator role
- Share GPR for next competition
- Inject OSA through technical insertions
- Use Government Labs for Integration

Incentivize Good Behavior

- Vendor-to-vendor cooperation past performance evaluation
- Associate contractors sink/swim together



Change Contracts

- Incentive fees
- Include OSA as part of evaluation
- Reward reuse in evaluation Criteria

Forge.mil Marketplace Opportunity

- 1. Free Flow of Information:
 - Allows programs and businesses to communicate and share info on DoD systems

- 2. Intellectual Property:
 - Identifies government rights to data







- 4. Increasing Competition:
 - Drives cost savings and quality



- 3. Trust Between Participants:
 - Enforces both ethical and legal standards

Leadership Challenge

Can a qualified third party – big or small . . .

- add,
- modify,
- replace,
- · remove, or
- provide support

... based on open standards and published interfaces.

Message to Industry

- The Navy is moving out on OSA, getting a handle on our Data Rights and aggressively pursuing competition to get a better deal
 - More opportunities to win new work by competing
 - Platform, System, Component
 - You current work will be competed
 - Breaking Vendor Lock and getting a better deal is our responsibility

