

# DHS Systems Engineering

## 15th Annual Systems Engineering Conference

James Tuttle  
Chief Systems Engineer  
Science and Technology Directorate

23 October 2012



**Homeland  
Security**

# DHS History

---

- September 11, 2001: Terrorists attack the United States
- October 8, 2001: President George W. Bush creates the White House Office of Homeland Security
- November 19, 2002: Congress passes legislation mandating the Department of Homeland Security
- November 25, 2002: President Bush signs the Homeland Security Act into law
- January 24, 2003: The department becomes operational
- March 2, 2003: The majority of previously existing agencies transfer to the Department of Homeland Security



**Homeland  
Security**

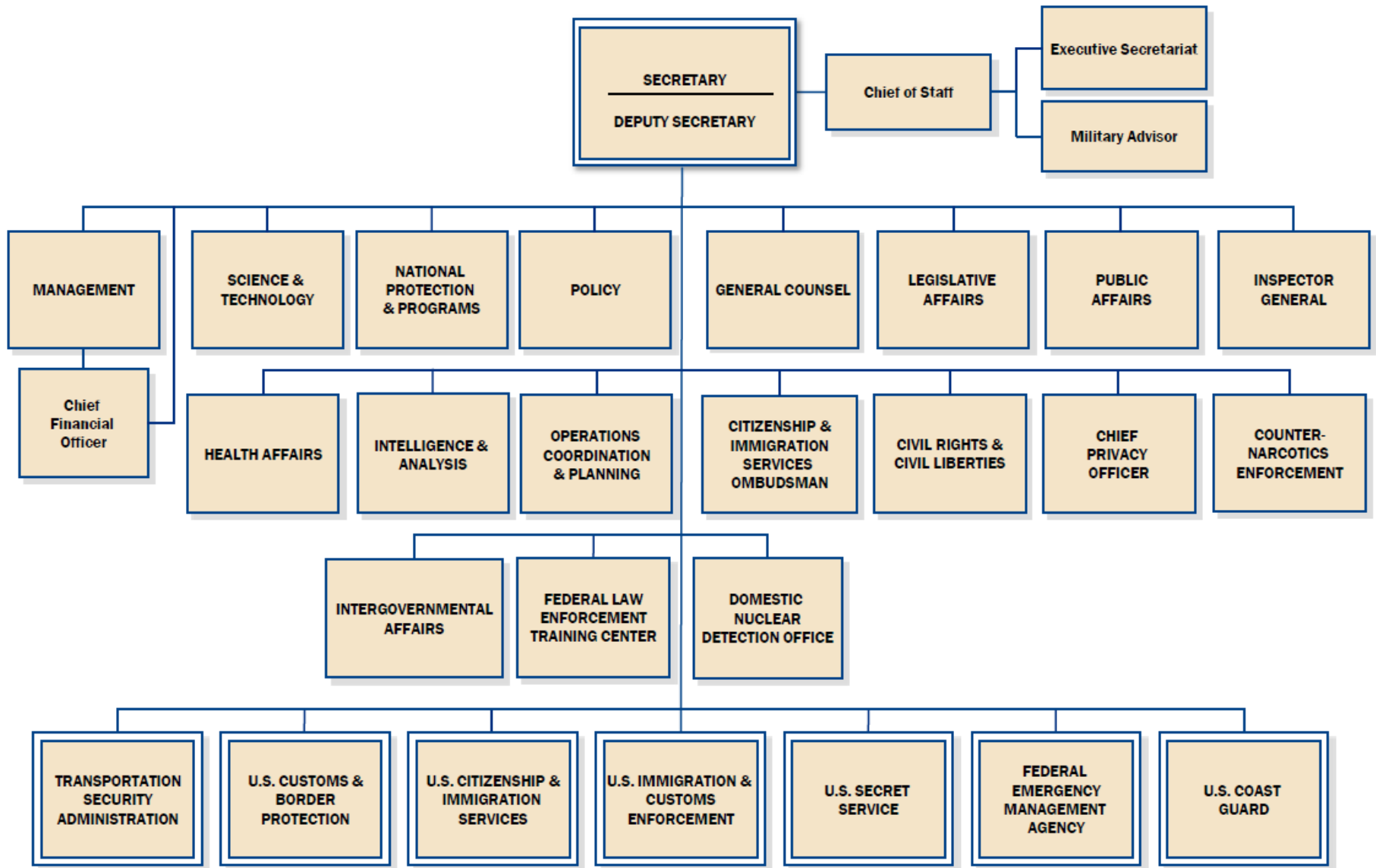
# Who became part of DHS?

---

- U.S. Customs Service (Treasury)
- Immigration and Naturalization Service (Justice)
- Federal Protective Service
- Transportation Security Administration (Transportation)
- Federal Law Enforcement Training Center (Treasury)
- Animal and Plant Health Inspection Service (partial, Agriculture)
- Office for Domestic Preparedness (Justice)
- Federal Emergency Management Agency
- Strategic National Stockpile and the National Disaster Medical System (Health and Human Services)
- Nuclear Incident Response Team (Energy)
- Domestic Emergency Support Teams (Justice)
- National Domestic Preparedness Office (FBI)
- U.S. Secret Service (Treasury)
- U.S. Coast Guard (Transportation)

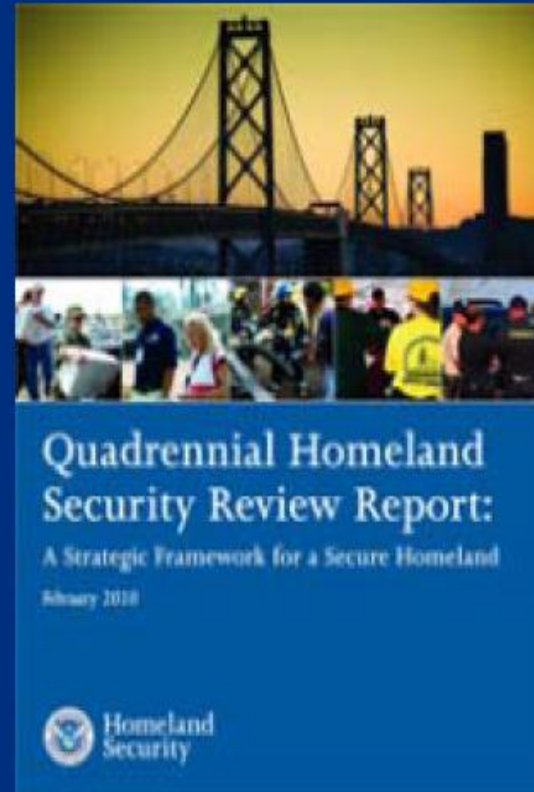


**Homeland  
Security**



# DHS Core Mission Areas

- Preventing Terrorism and Enhancing Security
- Securing and Managing our Borders
- Enforcing and Administering our Immigration Laws
- Safeguarding and Securing Cyberspace
- Ensuring Resilience to Disasters



**Homeland  
Security**

# The Homeland Security Enterprise

- Homeland security is larger than just DHS.
  - *Law enforcement*
  - *First responders*
  - *Private sector*
  - *Communities, Families and Individuals*



**Homeland  
Security**

# Challenges in Applying DoD Solutions at DHS

---

**DoD**

**DHS**

Homeland <u>Defense</u> mission	↔	Homeland <u>Security</u> mission
Military/warfighting culture	↔	Law enforcement culture
Rules of Engagement	↔	Domestic Civil Rights & Liberties
Culture of training	↔	Little opportunity for training
Lethal force	↔	Non-lethal force
\$\$\$	↔	\$

Differences can result in difficulty infusing military technology and equipment into the operational work of DHS Components and first responders ...



**Homeland  
Security**

# Thinking Enemies: Evolution of Terrorist Attacks in Aviation

Time	Event/Threat	Vulnerability	Response
1970s	Hostage/Hijacking	Guns, weapons	Magnetometers
1988	Pan Am 103, Lockerbie	Bomb in baggage	Baggage scans
Sept. 2001	WTC, PA, Pentagon	Box cutters, etc	TSA
Dec. 2001	Richard Reid	Shoe bomb	Shoes removed
2004	Chechen suicide attacks	Vests	Pat downs, backscatter
2006	Heathrow liquids plot	Novel liquid bomb	Liquids ban
2009	Non-metallic body bomb	Body bomb in sensitive area	ETD, WBI, pat down
2010	Printer cartridge bombs	Explosives packed in cargo	Trace detection for cargo





# Deepwater Horizon

---



Sources: Reuters, Wikimedia Commons



**Homeland  
Security**

# Three Near-Simultaneous Disasters



Magnitude 9.0



Sources: AP, Reuters



Homeland  
Security

# Complex Systems Fail Complexly

---

**“In complex industrial, space, and military systems, the normal accident generally (not always) means that the interactions are not only unexpected, but are *incomprehensible* for some critical period of time.”**

**–Charles Perrow, *Normal Accidents*, 1984**



**Homeland  
Security**

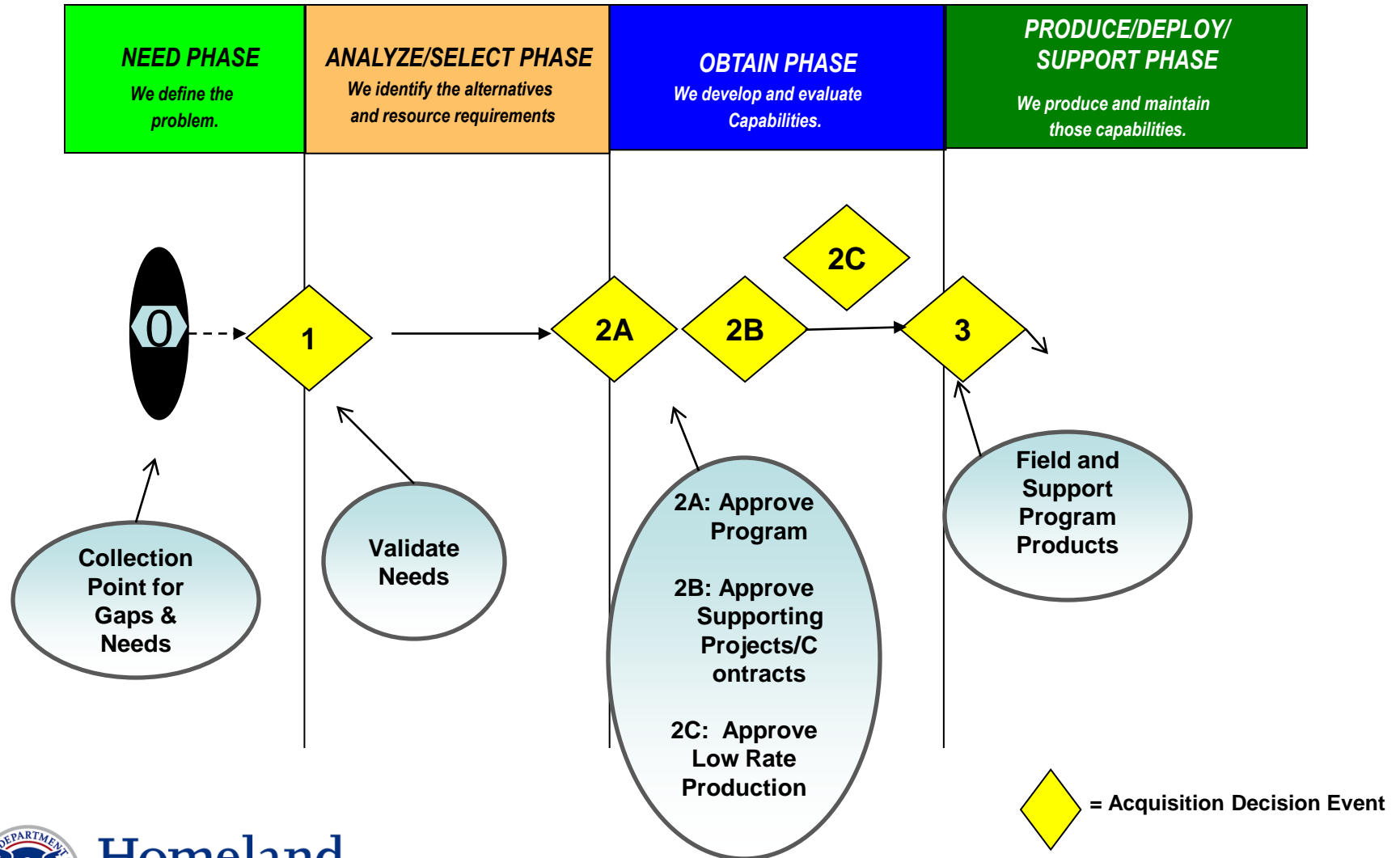
# The DHS Acquisition Portfolio

---

- 135 Major Programs representing > \$150B investment
- Significant Diversity (Products and Approaches)
  - Products include ships, aircraft, IT business systems, facilities, command and control, sensor/detectors,
  - Approaches include full development / production, Commercial Off the Shelf (COTS) integration, commodity purchase, and mission / mission support services.
- Acquisition is performed by DHS Operating Components and some HQ organizations

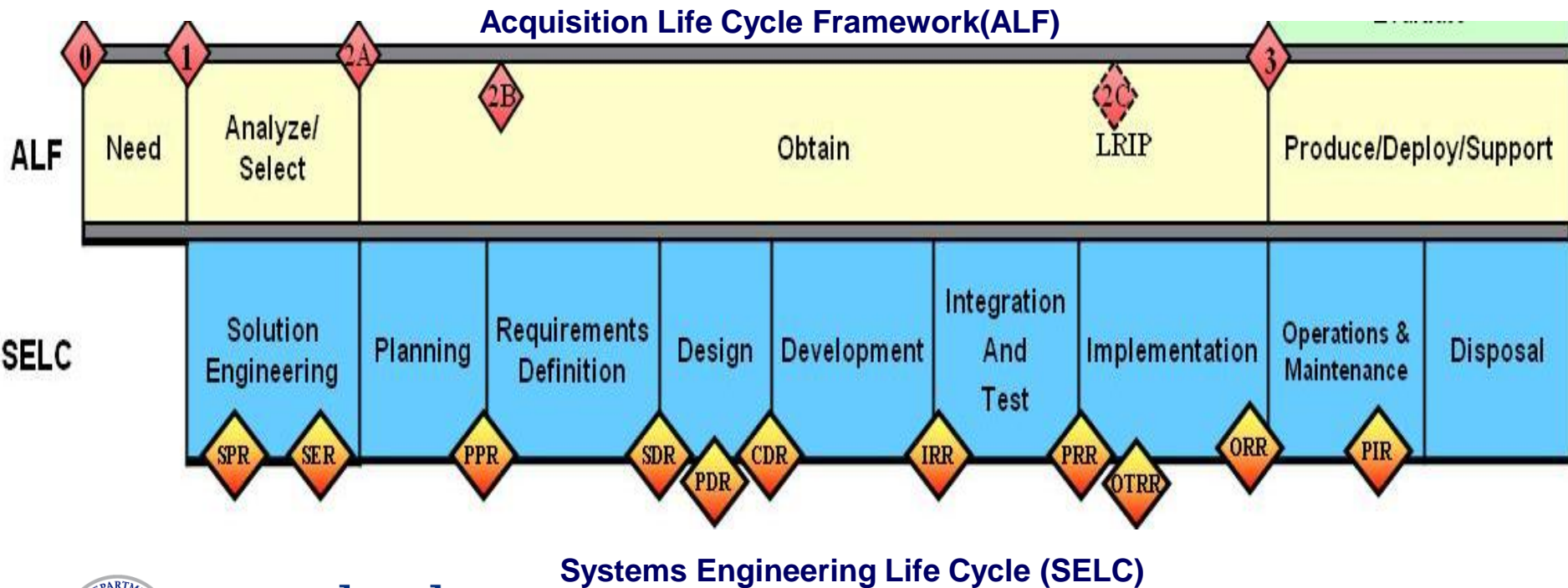
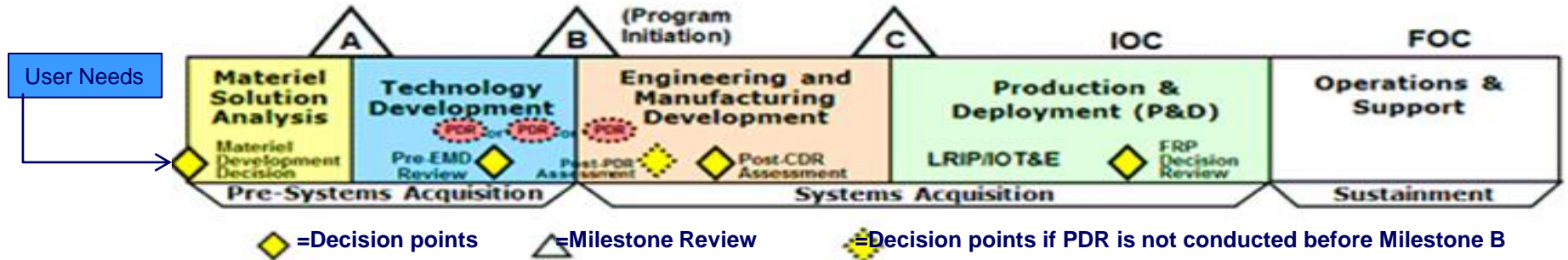


# DHS Acquisition Life Cycle Framework (ALC)



Homeland Security

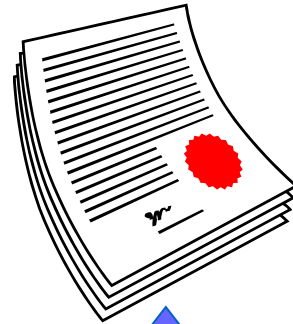
# DoD's ALF and DHS's ALF & SELC



Homeland Security

# DHS Systems Engineering Center of Excellence

SE Best Practices & Lessons Learned



SE Training & Certification



Recommendations for Monitoring & Analyzing Program Technical Health and Artifact Quality



DHS SE COE

SE Support to DHS Programs



Implement Enterprise Systems

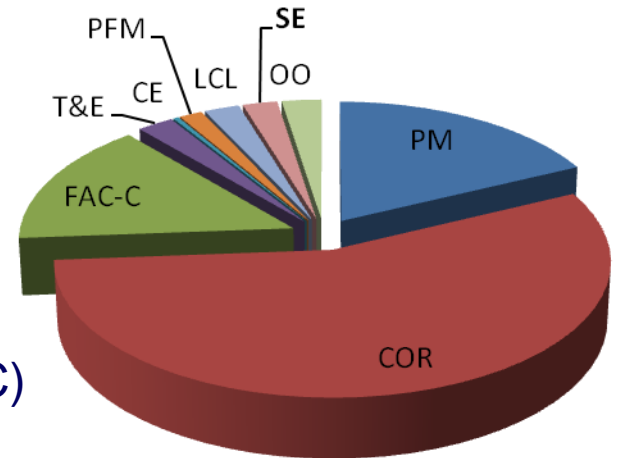


Homeland Security

# Acquisition Career Management

## Robust Certification Programs

- Cost Estimating
- Life Cycle Logistics
- Test and Evaluation
- Program Management
- Program Financial Manager
- Federal Acquisition Certification, Contracting (FAC-C)
- Federal Acquisition Certification-Contracting Officer Representative (FAC-COR)
- Ordering Official
- Warrant Program
- **Systems Engineering** →



***6 April 2012, DHS Acquisition Workforce Division issued an Acquisition Certification Policy for Systems Engineering***

***Establish a professional certification program to train and develop our current workforce and provide mandatory education, training, and experience requirements for each specific acquisition position and specialty***



**Homeland  
Security**



# Revising DHS SELC Acquisition Guidebook

---

- Define a rigorous SE methodology that will allow DHS leadership to understand the **technical maturity** of their programs
- Highly useful to **PMs** and **SE Practitioners** as they guide and control their programs and projects
- Balance between: **technical processes – stage reviews – documentation**

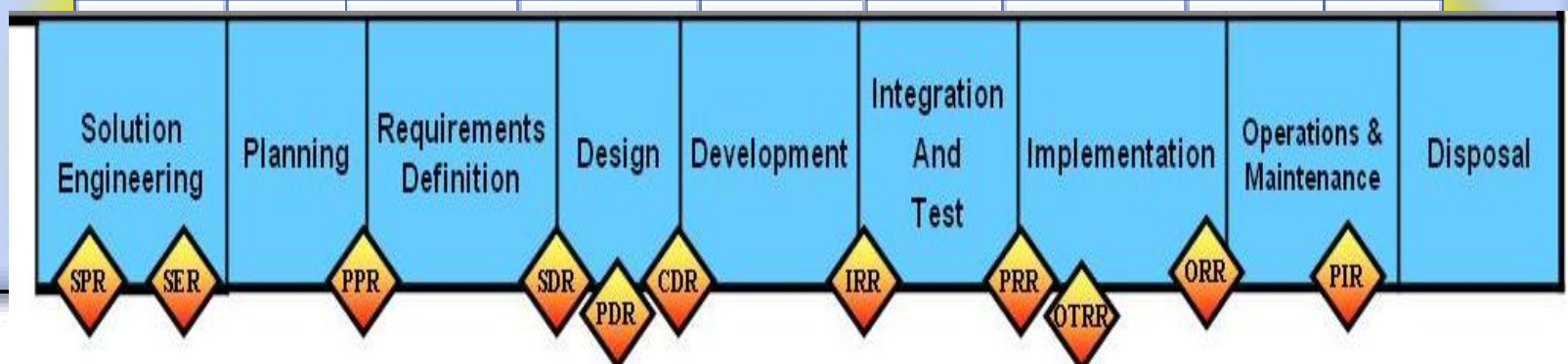
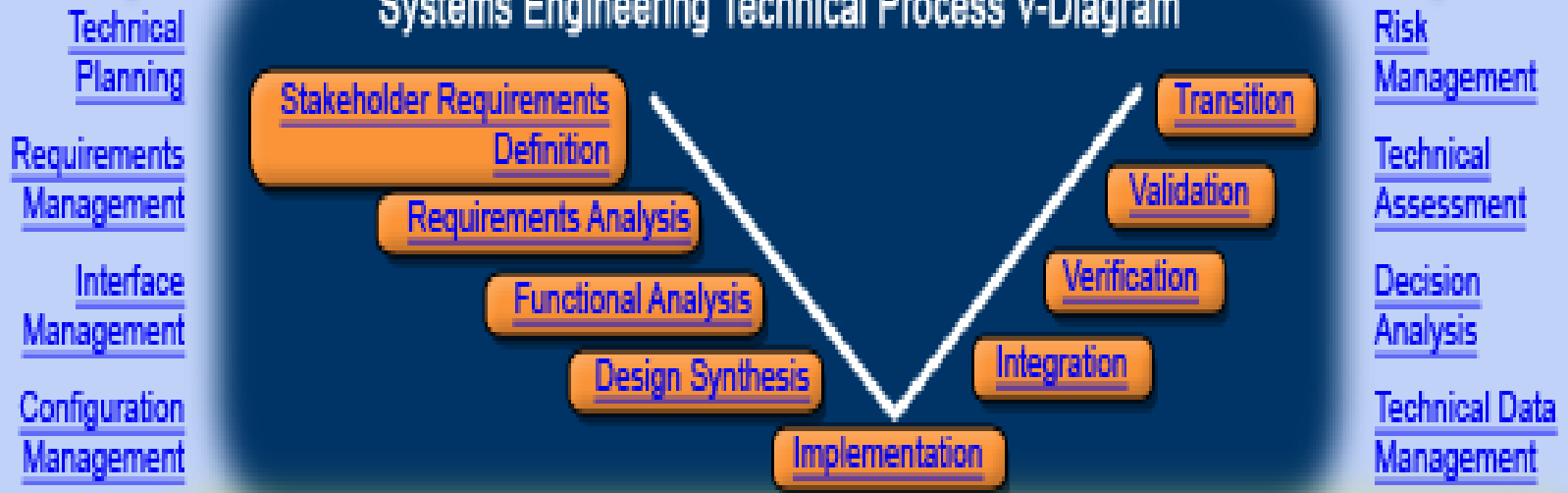


**Homeland  
Security**

# SE Technical & Technical Management Processes

## Systems Engineering Technical Management Processes

### Systems Engineering Technical Process V-Diagram



# Section 2: Tailoring Considerations

---

## 2.3 Tailoring Development Methodologies

- *Waterfall, Incremental, Iterative, Agile, Spiral, and Evolutionary Methodologies*

## 2.4 Tailoring Paths

- COTS/GOTS, and COTS/GOTS w/Integration
- Stand Alone Services
- IT Infrastructure
- Small/Non-Complex Programs
- Facilities/Construction



# Summary

---

- Homeland Security is larger than DHS and has a wider range of mission areas
- DHS has a civilian / law enforcement culture
- Acquisition still somewhat synonymous with procurement in many areas
- DHS realizes Systems Engineering needs to be institutionalized
- SE COE stood-up and now helping DHS Acquisition PMs
  - Developed Level I, II, & III SE certification program
  - Revising the SELC Guidance based on best practices across the Federal government
- Looking to continue collaboration with other government agencies





# Homeland Security