

#### SPECIAL OPERATIONS FORCES INDUSTRY CONFERENCE

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#### COOPERATIVE ACQUISITION

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## FMS and Tech Transfer in a Complex World Special Operations Forces Industry Conference (SOFIC)

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Defense Security Cooperation Agency

May 24, 2016

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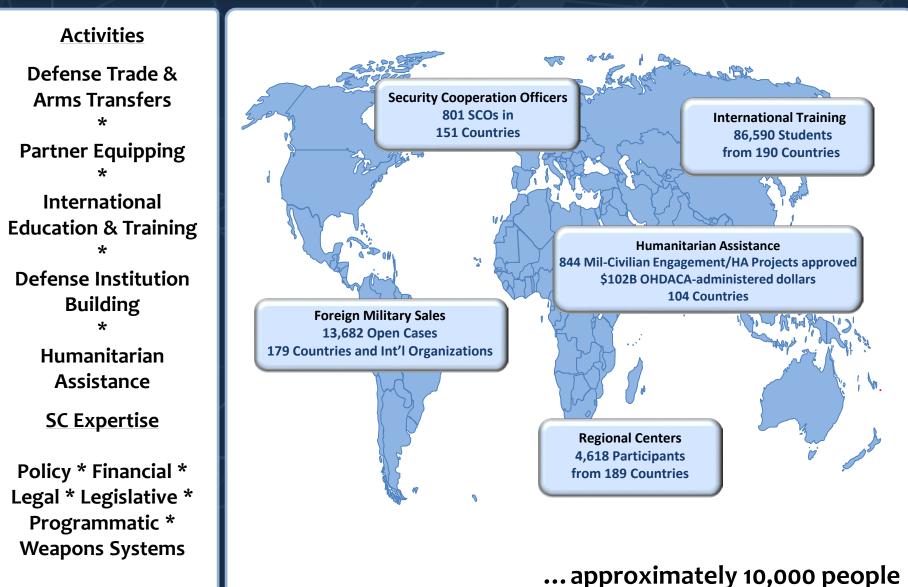
# Department of Defense lead agency for the execution of Security Cooperation programs.



Subject matter expertise across the spectrum of related regional and functional activities.

## Lead the SC Community Worldwide







## Our Perspective on Security Cooperation



It's about building and maintaining relationships in support of national security and foreign policy

Critical tool of U.S. foreign policy and DoD strategy

In an era of increased competition and diminishing resources, its importance has never been greater

Imperative we posture the Security Cooperation enterprise for success in the new environment



## Scope of Security Cooperation Tools

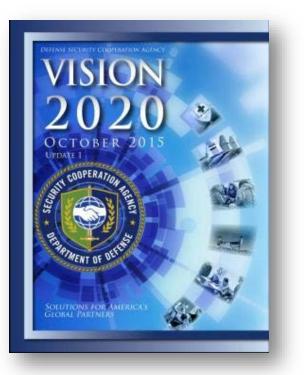








Lead the Security Cooperation Community, Enable the Security Cooperation Enterprise



Vision 2020 is DSCA's six-year strategy to lead the security cooperation in:

- Synchronizing Security Cooperation
   Activities
- Meeting Customer Expectations
- Ensuring Effectiveness and Efficiency

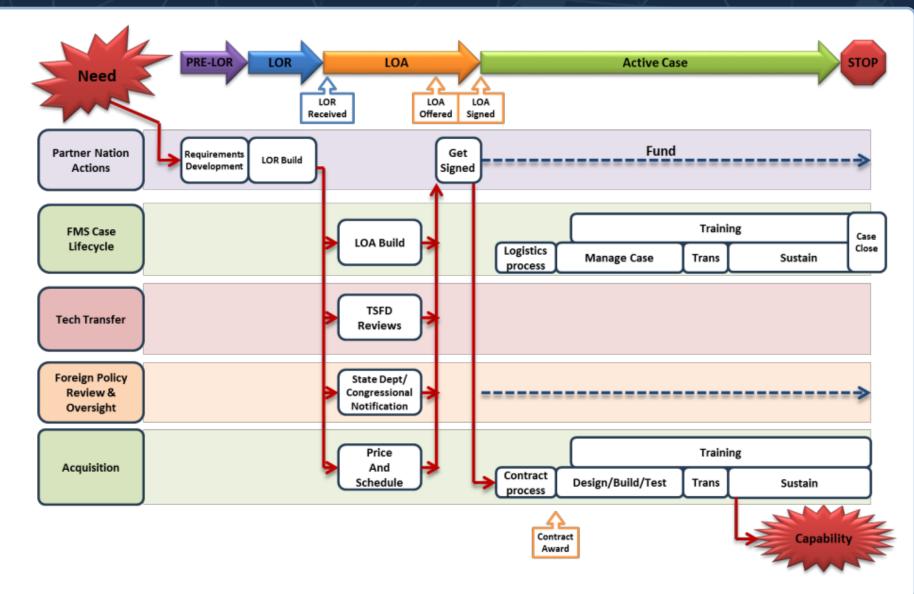
Vision 2020 was published in October 2014 and annually updated to report on progress toward achieving goals.

## FMS System

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### Full-Spectrum Capability

OFFENSE STSTE

BLERS

STRATEGY/DOCTRINE/PLANS

PERSONNEL

INSTITUTIONAL SUPPOR

Weapons System Supporting Systems Spare/Replacement Parts Munitions

#### Logistics

Facilities & Infrastructure Maintenance Command & Control Intelligence Support Battlefield Medicine & Education

#### Training

- Professional Military Education Recruiting & Retention United Organization & Allocation Deployment Management Reserve Component Affairs
- National & Defense Strategy Military Plans Doctrine & Concepts Tactics, Techniques, & Procedures

Resource Management Human Resource Management Acquisition, Logistics Systems, & Supply Chains Policy Oversight Interagency Governance Public Relations Inputs to Full-Spectrum Capability Development

CAPABILITY



## Total Program Approach

- Assistance across the full continuum of SC programs
- Identifying the opportunities, improving existing processes
- Standardized frameworks for sustainment and support
- Thinking beyond the delivery to maintenance and training
- Aligning efforts to strategic goals and priorities



Meeting partner capability needs as effectively and efficiently as possible

#### Why Technology Transfer









## • Technology Security is a review <u>PROCESS</u>

- Internal USG activities to review proposed transfers of systems and technologies
- Multiple stakeholders and multiple processes
- Processes are triggered by different technologies and information
  - Example: FOR FOREIGN MILITARY SALES, Night Vision equipment is released by a Letter of Request to the Security Cooperation Offices and positive endorsements by the U.S. Embassy Country Team, Geographic Combatant Commands, Military Services, DSCA and DTSA

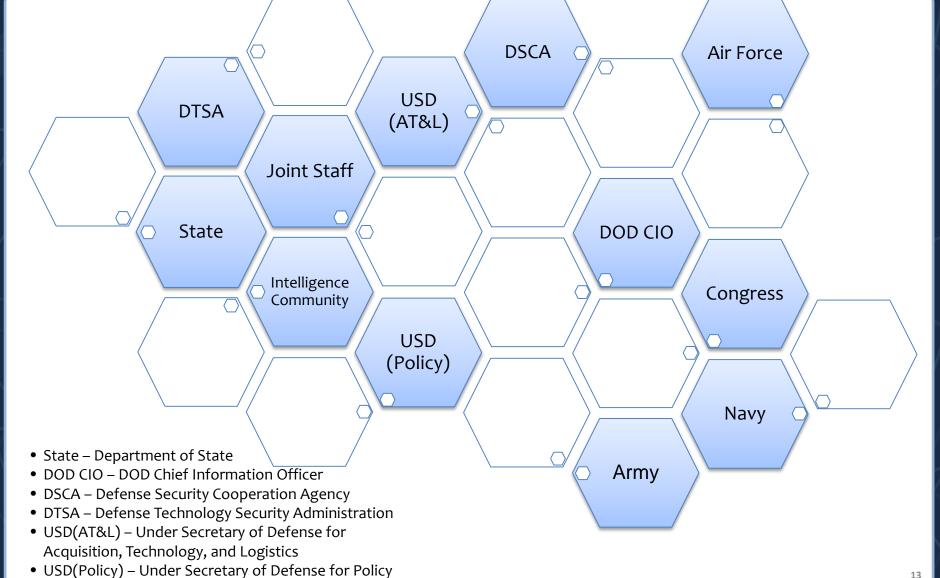
## • Export Controls are the <u>RESULTS</u> of the process

- Export licenses provisos
- Letters of Offer and Acceptance notes
- Configuration guidelines

The technology security review process is the same for DCS and FMS

## Multiple Stakeholders in Tech Release







## **COMMON ISSUES/EXPORT FACTORS**



#### **Common Issues:**

- Control of sensitive technology
- Technological performance parameters Physical security and accountability
- concerns

#### **Export Factors:**

- Maintain US Forces' superiority
- Emerging technologies protection Interoperability with coalition partners
- Potential fratricide reduction •
- Building Partnership Capacity Train • and Equip
- Economies of scale







### Improvements



#### Coordination

- Arms Transfer Technology Security Senior Steering Group (ATTR SSG)
- Partner nation engagements for more detailed Letters of Request
- Security Cooperation Enterprise Group

#### Process Review

- Export Control Reform
- MILDEP technology transfer review process reviews
- DSCA Case Processing improvements

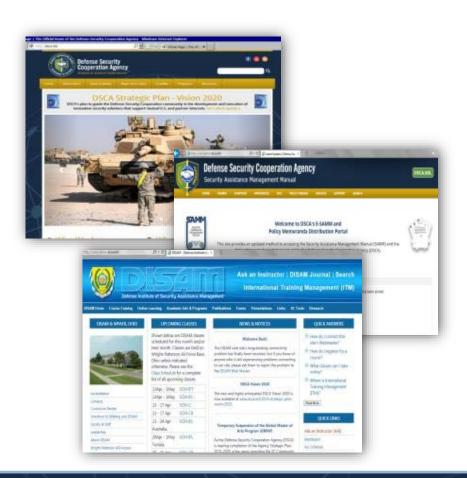
#### Enablers

- Security Cooperation Workforce Development
- Cross-training security cooperation and acquisition professionals
- Design of Systems for Export

#### Resources



#### Defense Security Cooperation Agency www.dsca.mil





DoD Transfer of Night Vision Devices (NVDs) Handbook

October 201

16

## **Questions?**



#### **Solutions for America's Global Partners**

"U.S. policy is to avoid creating false impressions of its readiness to make available military materiel, technology, or information.

... it is understood and acknowledged that no U.S. commitment is intended or implied to furnish additional information or material related to capabilities presented in this brief until approved.

... military materiel, technology, or information must be authorized by designated disclosure officials in the departments and agencies originating the information or by the National Disclosure Policy Committee."

## **SOF** Capabilities for Partner Nations

- Purpose: Aligning Industry with SOF Vision in Building Partner Capacity for Global Operations
- Increasing Demand Signal
- Guiding the Marketplace through DCS/FMS
- Driving Innovation through the collective lenses of Partner Nations.
- Endstate: Adversary Overmatch and Essential Interoperability for Combined Missions

## **Equipping the Vision**

A globally networked force of SOF, interagency, allies and partners able to rapidly and persistently address regional contingencies and threats to stability

## **J3** International



#### J3-International Mission

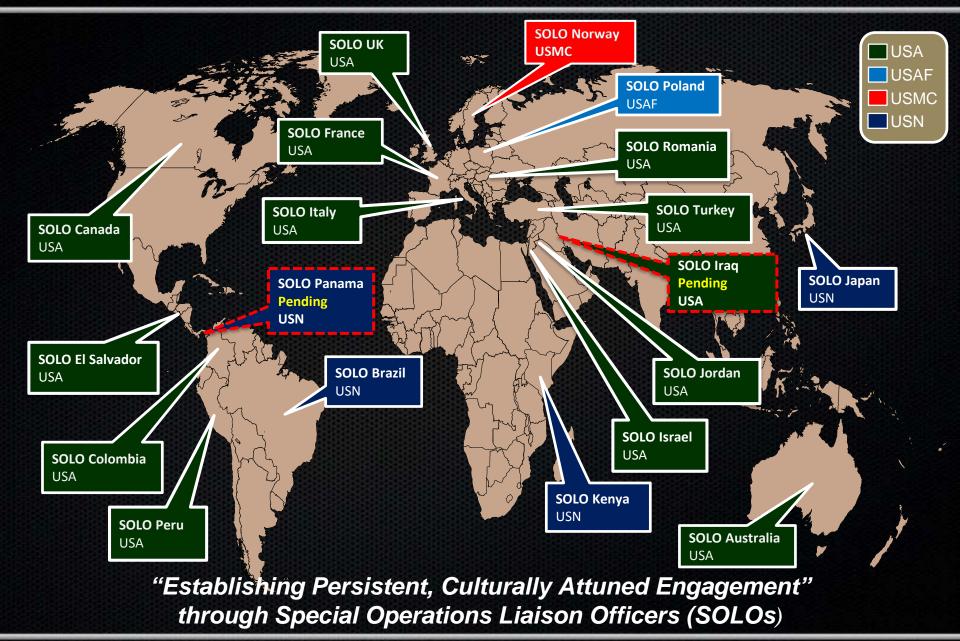
Enable the SOF Enterprise to enhance interoperability and strengthen relationships among global SOF partners in order to provide strategic options for the United States and Partner Nations.



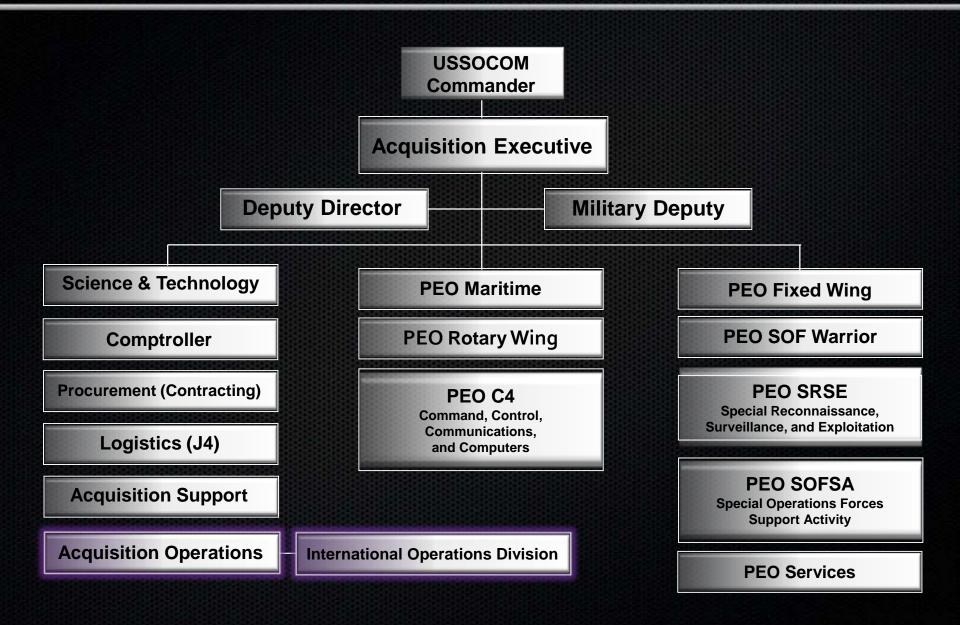
- Integrated partner-nation liaisons and exchange officers to strengthen strategic-level coordination
- Currently 18 countries represented by 24 officers
- Others added as identified by GCCs/TSOCs

## **J55 International Engagement Program**

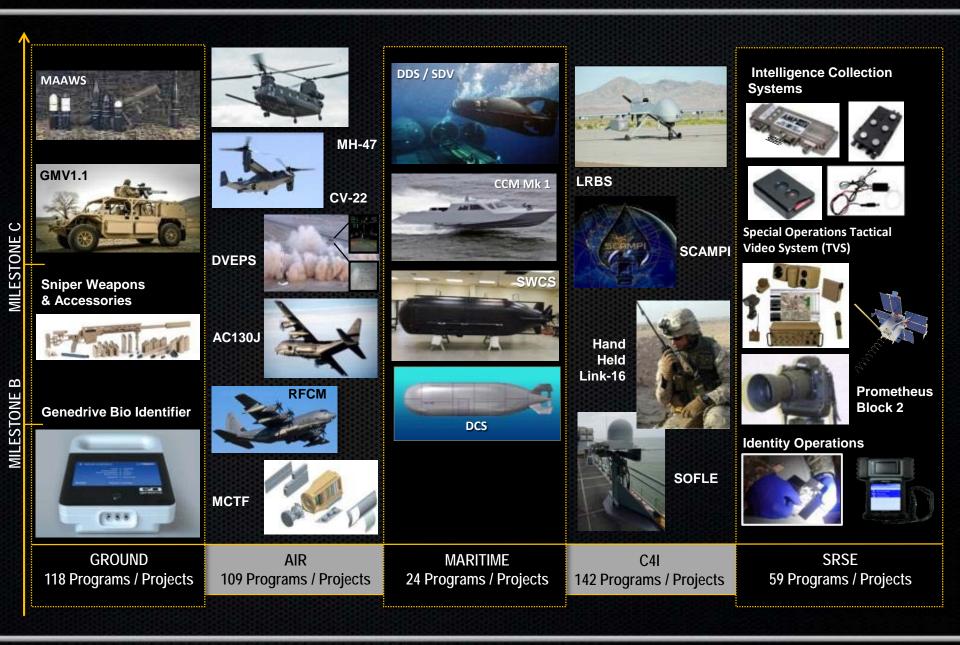
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### Where we fit in SOF AT&L



## Wide Array of Programs



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## **Global Acquisition Network**

DOD Labs, Industry, Academia & International Partners



Service/International Acquisition

- Combat Feedback
- Unconventional Uses

SOF-to-Service Transition
Innovative Acq Practices





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## **Facilitating International Capabilities**

#### **INTERNATIONAL COOPERATION AGREEMENTS**

CAPABILITY DEVELOPMENT

- **Collective Knowledge of Partnering Nations' Technology Base**
- Equitable share of Cost Burden

**5 Bilateral SOF Capability Development Agreements** 

- **1 Multilateral SOF Capability Development Agreement**
- 2 R&D Liaisons to SOF AT&L as of May 2016 / 3 Onboard ~July 2016
- 5 Combating Terrorism Research & Development (CTRD) Agreements



**Example: Collaborative Development** of Diesel LTATVs

#### **DIRECT COMMERCIAL & FOREIGN MILITARY SALES**



**Maritime Mobility** 

Laser Markers & Sights



Air Drop Solutions

#### **COALITION WARFARE PROGRAM (CWP)**

Since 2010 - 5 Projects (\$13.5M)

- **3** Complete
- **2 Projects Ongoing**
- 3 Transitioned / Fielded

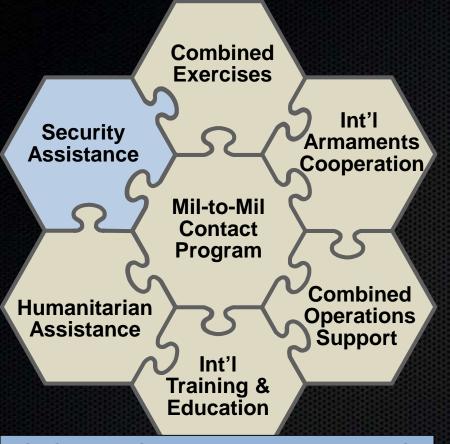


#### FOREIGN COMPARATIVE TESTING (FCT)

Since 1996 – 80 Projects (\$102M) 74 Complete 5 Ongoing (1Tech Assessment) 52 Transitioned / Fielded (\$525M Proc)



## Security Assistance



**SECURITY COOPERATION ELEMENTS** 

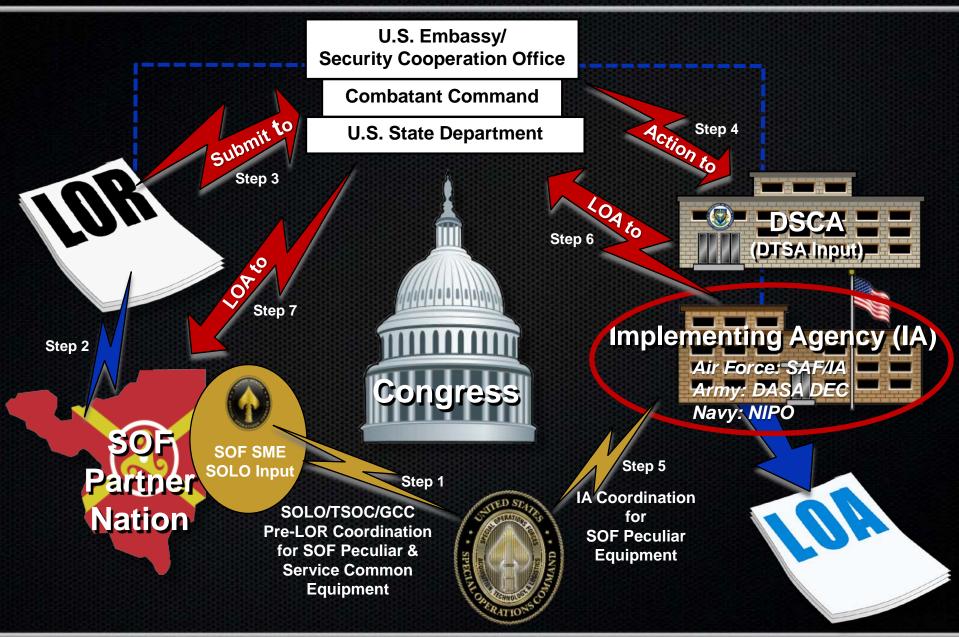
#### Conducted under Title 22 Authority by the Department of State

- Foreign Military Sales (FMS)
- Foreign Military Financing (FMF)
- Leases
- Int'l Military Education & Training
- Presidential Drawdowns
- Excess Defense Articles (EDA)
- Direct Commercial Sales (DCS)

#### **Benefits:**

- Increases Equipment Commonality and Interoperability
- Economies of Scale Better Buying Power

## **FMS Process Overview**



### Security Assistance Tips

- DCS... Supporting Export License process
  - SOF Peculiar AND Service-common materiel used by SOF
  - Licenses to market and/or provide a capability to foreign govt.
    - Include "USSOCOM FDO/Tech Security Section (SOCOMTechTransfer@socom.mil)" as the POC in paragraph 6 for "Name, agency and telephone of U.S. Government personnel (not PM/DDTC) familiar with the commodity."
    - Indicate the License has "USSOCOM or USSOF Interest" in paragraph 20 "Specific purpose for which the material is required, including specific Program/End Item."
  - Do not bundle too many countries in the same application; it could hold up approvals.

## Security Assistance Tips (cont.)

- FMS... Supporting Service Implementing Agencies
  - DASA DEC (Army), NIPO (Navy), and SAF/IA (Air Force)
  - Pre-Letter of Request (LOR) support to ODC/CountryTeam/GCC
    - Is the SOF-Peculiar capability Exportable?
    - Embedded USSOCOM SOLO can help provide SOF operational context
    - Assist Partner Nation write the LOR... requesting a releasable item can reduce FMS timelines vice negotiating a releasable alternative
  - LOR should indicate it is SOF related
    - SOF Peculiar and Service Common Items being requested for SOF Partner
    - Country Team Assessment supporting the LOR and Urgent Operational Requirement, if applicable
  - Letter of Offer and Acceptance (LOA)
    - Assist USG Program Managers with timely information
    - Total Package Approach; Production item, training, sustainment...

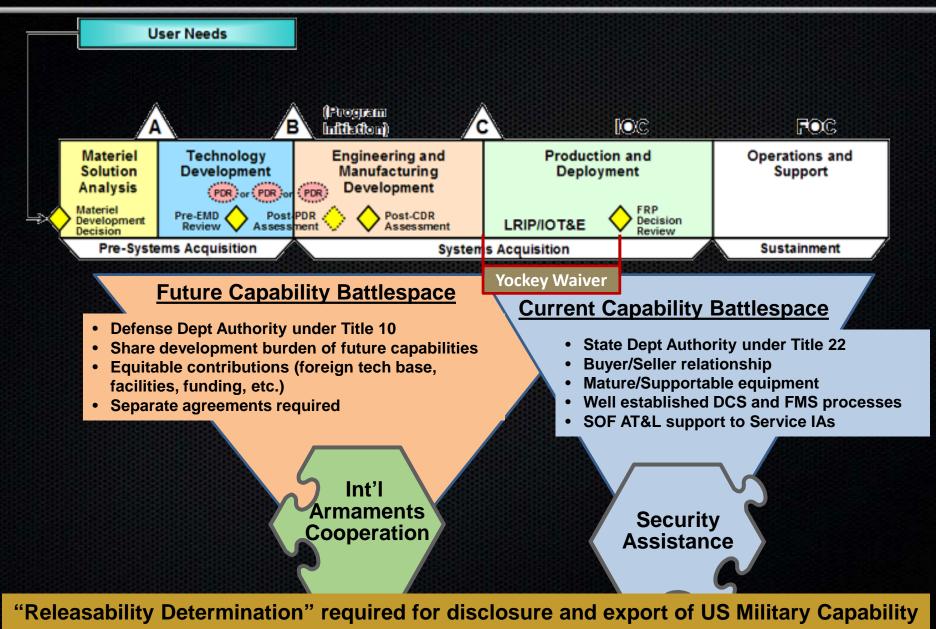
## **Supporting Partnered Operations**

- Section 1207 and 1208 CONOPS
  - CENTCOM, AFRICOM, EUCOM and PACOM AORs
  - Appx \$20M Materiel Fielding Requirements Annually
- Section 1209 Supporting CENTCOM / SOCCENT Syria Train & Equip
  - \$367M In Requirements for FY15

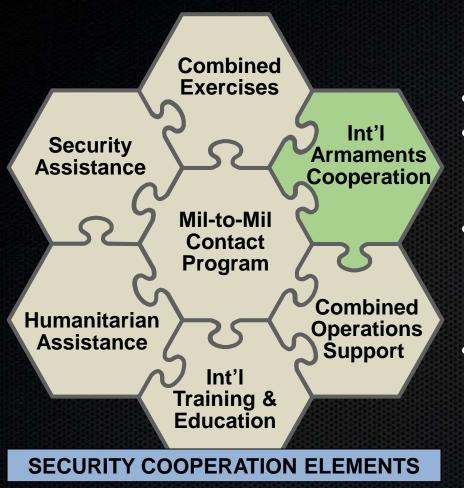


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## **Relationship to Acquisition Phases**



### **International Cooperation Agreements**



Mostly Conducted under Title 10 Authority by the Department of Defense

- Harmonize Operational Requirements
- Exchange Information
  - Synchronize Programs
  - Share Reports to Minimize Duplication
- Equipment Loans
  - Explore Capability Solutions
  - Performance studies in Different Operating Conditions
- Cooperative Research Development Test & Evaluation
  - Concept Exploration
  - Prototype Development and Testing
  - Technology Experimentation

#### **Benefits:**

- Leverages Collective Tech Expertise of Partner Nations
- Shares Development Burden

## **Enabled by Tools**

#### **Project Vulcan**

Turn Everyone into a Sensor



#### SOFWERX

**Create Venues for "Return on Collisions"** 



#### S&T Council Voice of Components/TSOCs

#### Technical Experimentation







#### PEO Technology Insertion Roadmaps

Link What Components Need to Execution



### **OSD** Enablers





Mission - Leverage U.S. and foreign investments to conduct cooperative research and development projects with foreign partners.

**CWP** 

#### http://www.acq.osd.mil/ic/cwp.html

Purpose - Provide seed funding to organizations that conduct cooperative RDT&E projects with foreign partners that meet DoD strategic goals:

- Collaboratively address strategic technology gaps for current and future missions
- Develop interoperability solutions for coalition operations
- Strengthen current defense partnerships and develop new relationships



The only OSD program dedicated to initiating cooperative RDT&E projects with allies and coalition partners.



OSD Comparative Technology Office Mission - Rapidly Find, Assess and Field World-Class Products to Enhance Military Capabilities.

#### Foreign Comparative Testing (FCT) Program

Purpose – Test high Technology Readiness Level (TRL) items and technologies of our allies and other friendly nations to satisfy valid defense requirements more quickly and economically.

https://cto.acqcenter.com/osd/porta I.nsf/Start?ReadForm



#### Rapid Innovation Funds (RIF) Program

Purpose – Small business vehicle for providing innovative technologies that meet specific defense needs and can be rapidly inserted into acquisition programs.

- Administered jointly by Assistant Secretary of Defense for Research and Engineering (ASD R&E) and Office of Small Business Programs (OSBP).
- DoD issues solicitations annually; titled Rapid Innovation Fund (RIF) Broad Agency Announcements (BAA).

http://www.defenseinnovationmarket place.mil/RIF.html





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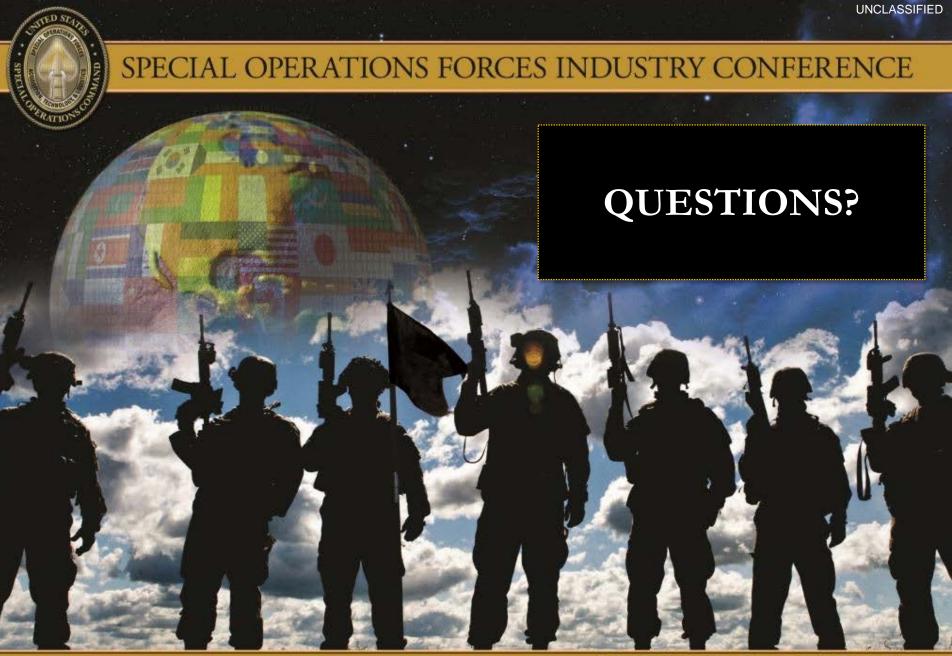
## **Collaborative Development Opportunities**

Future Capability Battlespace... ...Industry participation avenues:

- RDTE Project MOUs with Partner Nations
  - Combating Terrorism Technical Support Office "Task Plans" http://www.tswg.gov/?q=international\_partners
- S&T Directorate's "Technical Experimentation" venues http://www.socom.mil/sordac/Pages/ExpWithUS.aspx
- Technology & Industry Liaison Office (TILO) presentations http://www.socom.mil/sordac/Pages/SubmitYourIdea.aspx
- Cooperative Research And Development Agreements
   http://www.socom.mil/sordac/Pages/CRADA.aspx
- OSD Enabling Programs: CWP, FCT and RIF

## Take Aways

- SOF AT&L aligned with Command Vision and Priorities
  - Globally networked and inoperable SOF
  - Future capabilities for increasingly complex world
- Growing demand signal for SOF capabilities
  - DCS/FMS opportunities for SOF-peculiar AND Service-provided
  - Equipment commonality & system interoperability
- Shared development
  - Leverages the collective expertise of partnered nations
  - Fiscal prudent and enhances relationships
- **BL: Building Partner Capacity as Force Multiplier** 
  - ... Equipment Commonality & System Interoperability
  - ... Mutual Financial & Operational Benefits



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