Department of Energy/ Energy Facility Contractors Group



Advancing the State of EVMS

Earned Value Management System Overview and Panel

NDIA Integrated Program Management Division Meeting March 13, 2024



Andrea Gilstrap, Moderator

Idaho National Laboratory Manager, Project Management Policy & Assurance

Amber Young

DOE Office of Project Management Project Controls and Policy Division (PM-30)

Doug Marbourg

Los Alamos National Laboratory TRIAD Capital Projects EVMS Program Director

Brian Kong

DOE Office of Project Management Project Controls and Policy Division (PM-30)

Greg Smith Humphreys & Associates / WRPS Vice President – Consulting Services

Kevin Carney

DOE Office of Project Management Project Controls and Policy Division (PM-30)



 Applying Integrated Project/Program Management Maturity and Environment Total Risk Rating (IP2M METRR)

• EVMS Self-Governance - "The Secret Sauce"

Base Work Construct (BWC)

Quick Overview - IP2M METRR





Maturity: 10 Sub-Processes, 56 Attributes (derived from 32 EVMS GLs) multiplied by their assessed score (1-5) weighted for their relative importance

- Each attribute has a relative weight associated with it;
- All maturity attribute scores roll up to a 1000point scale (higher is better);.
- The score quantifies the overall level of EVMS maturity for the project/program being assessed.

'traditional' EVMS compliance – but not performed/assessed in a 'traditional' way Distribution A: Approved For Public Release



Environment: 4 Categories, 27 Factors (derived from various IPM sources) multiplied by their assessed score (5 values from 'Not Acceptable' to 'High Performing') weighted for their relative importance

- Each factor has a relative weight associated with it for all rating levels;
- All environment factor scores roll up to a 1000point scale (higher is better);.
- The score quantifies the overall level of the project/program environment for the project/program being assessed.

'NON-TRADITIONAL' IPM assessment – this is a NEW/"AH HAH!" process





Environment - Improvement Opportunities

Environment

 25% of environment factors contribute 55% of difference to get to High Performing score

Maturity – Improvement Opportunities



Maturity

 18% of maturity attributes contribute 38% of difference to get to Best in Class



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IP2M METRR – Case Study





U.S. Department of Energy

IP2M METRR Environment Assessment Case Study

Savannah River Operations Office (SROO) Savannah River Mission Completion (SRMC)

DOE Complex – Savannah River Site (SRS) FY2023 Budget: \$48 billion



Savannah River Site (SRS):

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Funds the safe stabilization, treatment, and disposition of legacy nuclear materials, spent nuclear fuel, and waste at the Savannah River site

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SRS SRMC SDU Project Background



- The Savannah River Site (SRS), built in 1955 for the U.S. Atomic Energy Commission (precursor to DOE), had its origins in the early years of the Cold War as a facility to produce plutonium and tritium, materials essential to the nation's nuclear arsenal.
- The liquid waste contractor at SRS, Savannah River Mission Completion (SRMC), manages the construction and operation of the Saltstone Disposal Units (aka, SDUs)
- SDUs are the end of the salt waste processing path:
- The Salt Waste Processing Facility (SWPF) produces decontaminated material that is sent to the Saltstone Production Facility (SPF), where it is mixed with dry materials to make a cement-like grout
- Six mega-size SDUs can hold up to 33m gallons of Saltstone





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Disclaimer -To augment IP2M METRR generated data and information, analysis and interpretation has been assisted by Artificial Intelligence (AI)





- Conducted May 23 25, 2023 @ SRS
- 44 people participated in three separate, three hour facilitated sessions
- 1,188 ratings and 987 comments for an 83% response rate identifying participants' beliefs, attitudes, and behaviors towards project environments @ SRS
- Sessions were conducted in person using the IP2M METRR model (online) with the understanding that ratings and comments would not be attributable to any one individual
- Artificial intelligence (AI) was utilized to assist in generating sentiment, behavior, and SWOT analyses
- Participant Groups:
 - Leadership 11, 25%
 - Practitioners 17, 38%
 - SROO Local Customer 6, 14%
 - PM30 Review Team 10, 23%





Focus on factors with wide differentiation between different participant groups, or significantly high/low scores (outliers)

Deep Dive Process – Factor 1c SWOT Analysis





Deep Dive Discussion – 1c

The customer organization is supportive and committed to the implementation and use of an EVMS

5.00

3.50

Outline

Below Consensus

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- A sentiment analysis of the 14 PM30 Review Team and SRMC **Practitioner** comments for Factor 1c is separated into 32 parts
- Despite having low average ratings for Factor 1c, many comment parts •
 - (12 At or Above Consensus cor
 - A sentiment analysis of the 17 SROO and SRMC Leadership comments for Factor 1c is separated into 26 parts
 - The • Most comment parts (21 of 26, or 81%) reflect a positive sentiment; 4 comment parts (or 15%) reflect a negative sentiment; and only 1 comment part reflects a neutral sentiment
 - This sentiment appears to align with the SROO and SRMC Leadership ** ratings of 4.33 and 4.09, respectively

 \star successful completion of SDU6 and SDU7 projects as well as the current success of SDU8/9 and SDU10-12 projects. The customer organization utilizes EVMS data to evaluate and manage the project effectively." *******

They are extremely aware of the EVMS performance data, what it is telling them, and why it is important, and are committed to the success of the SRMC projects."



Factor 1c SWOT Analysis – (S)trengths

- What does the local customer do best?
- What unique knowledge, talent, or resources does the local customer have?
- What advantages does the local customer have?
 - Strong engagement and commitment to EVMS is shown by some team members and from the customer's side as well (Conscious, Rational, Voluntary)
 - The team possesses a level of knowledge and discipline towards EVMS (Learned)
 - There is evidence of successful historical project execution largely through applying EVMS methodology (Learned)



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Factor 1c – Actionable Recommendations

- Enhance collaboration and knowledge sharing between the team members and customer with regards to training and usage of the EVMS
- Enforce periodical refresher training for all stakeholders involved on the importance of compliance to EVMS procedure and requirements, designed to reduce the existing inconsistencies in approach
- Identify and address any areas of complacency in the team by reinforcing the relevance of EVMS in maintaining historical project success rates
- Conduct regular checks to ensure that the convenience of operation is not being prioritized over the integrity of the EVMS protocols



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Questions / Answers





Answers:

DOE EVMS Reference page



https://www.energy.gov/projectmanagement/earned-value-management



- How do you use the results of the Environment Assessment to drive improvement?
- How can we improve culture, people, practices, and resources?



- Key Tenants:
 - -Enable management to TRUST THE DATA
 - -Enhance customer and client trust (Speed of Trust*):
 - Core 1, Integrity
 - Core 2, Intent
 - Core 3, Capabilities
 - Core 4, Results
 - -Must be cost effective (ROI)
 - Ease of use

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- Communication is Key!
 - -Expectations and requirements must be agreed upon
- Governance processes ensure accurate, timely and repeatable results
 - –Accuracy of data paramount to trust

Communication – Key to Trust and Action



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Requirements



Processes U.S. Department of Energy ORDER Washington, D.C. DOE O 413.3B Approved: 11-29-2010 Chg 1 (Admin Chg): 10-22-2015 DOCUMENT NUMBER: SD354, Rev 0 Chg 2 (PgChg): 05-12-2016 Chg 3 (PgChg): 10-12-2016 Chg 3 (PgChg): 12-20-2016 Chg 4 (MinChg): 10-13-2017 Chg 5 (MinChg): 04-12-2018 Los Alamos NATIONAL LABORATORY EFFECTIVE DATE: 02/17/22 SUBJECT: PROGRAM AND PROJECT MANAGEMENT FOR THE ACQUISITION OF - EST. 1943 ----CAPITAL ASSETS National Defense Industrial Association 1 PURPOSE Integrated Program Management Division AP-350-110, R4 SUPERSEDES: To provide the Department of Energy (DOE) Elements, including the National ASU Engineering Nuclear Security Administration (NNSA), with program and project management OF PROJECT MANAGEMENT direction for the acquisition of capital assets with the goal of delivering projects within the original performance baseline (PB), cost and schedule, and fully IS COMPLIANCE REVIEW capable of meeting mission performance, safeguards and security, and environmental, safety, and health requirements unless impacted by a directed Earned Value Management System Description (EVMSD) Title: change **RD OPERATING PROCEDURE** To implement Office of Management and Budget (OMB) Circulars to include: Project/Program Management (IP2M) CRSOP) – APPENDIX A: A-11, and its supplement, Capital Programming Guide, which prescribes new requirements and leading practices for project and acquisition management; Environment Total Risk Rating (METRR) MPLIANCE ASSESSMENT A-123, Management's Responsibility for Internal Control, which defines management's responsibility for internal control in Federal agencies; and A-131, Earned Value Management Systems Name Organization Date Signature Value Engineering, which requires that all Federal agencies use Value Engineering (VE) as a management tool. using EVMS EIA-748-D Intent Guide **GUIDANCE (CAG)** Douglas C CANCELLATION. This Order cancels DOE O 413.3A, Chg 1, Program and Project August 28, 2018 The state of the second ed to as: Earned Value Management System (EVMS) Management for the Acquisition of Capital Assets, dated 11-17-08. Cancellation of a Marbourg Doug Marbourg PPS-DO directive does not, by itself, modify or otherwise affect any contractual or regulatory and Environment Total Rating (METR)] obligation to comply with the directive. Contractor Requirements Documents (CRDs) DOCUMENT SME/AUTHOR that have been incorporated into a contract remain in effect throughout the term of the MAXWELL contract unless and until the contract is modified to either eliminate requirements that are no longer applicable or substitute a new set of requirements HAMMOND s for the DOE-funded Research Project: Improving the Maturity and Issued by: of Unitings. 0.8.2.340.14000.0001100111-884021004107454 3 APPLICABILITY. lue Management Systems (EVMS) – Development of an EVMS Rating (Affiliate) Maxwell Hammond PC-DO National Defense Industrial Association (NDIA) 2101 Wilson Blvd., Suite 700 Index Office of Project Management (PM) a. Departmental Applicability. DOCUMENT SME Project Controls Division Arlington, VA 22201 (703) 522-1820 Fax (703) 522-1885 The requirements identified in this Order are mandatory for all DOE Elements (unless identified in Paragraph 3.c., Equivalencies/Exemptions) for all capital asset projects having a Total Project Cost (TPC) greater than \$50M, except that David R Pesir www.ndia.org during the project development phase. Under Secretaries may reduce the threshold to \$10M for nuclear projects or complex first-of-a-kind projects. Any SEPTEMBER 1 2021 David R. Pesiri PMRC reference to a Program Secretarial Officer (PSO) in this Order is also applicable OWNER/APPROVER National Defense Industrial Association, Integrated Program Management Division (IPMD) initially signed by Kathye & Secola Kathye A to the Deputy Administrator/Associate Administrators for the NNSA. ssion to copy and distribute this document is hereby granted provided this notice is retained on all s, copies are not altered, and the NDIA IPMD is credited when the material is used to form other copyrighted documents. DN-t+US m+US Gevenment ou-Department of Energy, ou-Lo Alamos National Laboratory, gue? ır, Ph.D.; G. Edward Gibson, Jr., Ph.D.; Hala Sanboskani; Vartenie umaBlumbur-113556, cm-Hall-ye A AVAILABLE ONLINE AT INITIATED BY: EIA-748 guidelines shaded in grey within this document are reprinted with permission nes were excepted from the EIA-748 Standard and are the copyright of SAE Internatio rights reserved. For a complete copy of the EIA-748 Standard, go to thtp://www.sae.org Segala Segula Date: 3022.01.2711.43:19-00'00' VETR Research Team ement Oversight and Assessment Kathye A. Segala ALDCP **RESPONSIBLE MANAGER** November 28, 2018 p.1 Kelly Beierschmitt DDOPS ISSUING AUTHORITY

Requirements: Underpinning of Self-Governance



 PASSIVE: JSON and Flat File formatting of cost and schedule data means 'hands-off' monthly analysis of system health

• COMMON DENOMINATOR: Metrics based on understood customer (PM-30) test metrics within the Compliance Assessment Governance (CAG) document and LANL System Description



183 Test Metrics

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10 Process Areas/Administrative Procedures

FOCUS A	AREA			20	2023			
Area	Att Wght	Delta	S	0	N	D	J	F
Organize	96.0	0.00	54%	4 1%	66%	76%	76%	
Plan and Schedule	202.0	0.18	69%	56%	70%	56%	74%	
Budget & Authorize	178.0	0.08	58%	53%	7 1%	80%	89%	
Acct	65.0	0.00	75%	78%	54%	79%	79%	
Indirect	55.0	0.00		88%	88%	94%	94%	
Anl & Rpt	109.0	0.13	88%	43%	52%	65%	78%	
Change	116.0	0.00		78%	87%	87%	87%	
Material	59.0	-0.01	60%	64%	50%	8 1%	80%	
S/C	60.0	0.00		60%	67%	67%	67%	
Risk	60.0	-0.40	100%	40%	40%	80%	40%	

56 Attributes

Unique Test Metric ID

. Product-Criented Work Breakdown Structure (XBS

2. Work Breakdown Structure (WBS) Hierarchy

A3. Organizational Breakdown Structure (OBS)

1. Authorized, Time-Phased Work Scope

32. Schedule Provides Current Status

3. Horizontal Integration

4. Vertical Integration

5. Schedule Dietail

7. Critical Path and Floa

. Schedule Margin (SM)

Procress Measures and Indicators

1. Scope, Schedule, and Budget Alignment

3. Work Authorization Documents (WADs)

C4. Work Authorization Prior to Performance

5. Budgeting by Elements of Cost (EOC)

2. Summary Level Planning Packages(SLPPs

C6. Work Package Planning, Distinguishability, and Du

7. Measurable Units and Budget Substantiation

C 10. Identify Management Reserve (MR) Budge

11. Undistributed Budget (UB)

2. Actual Cost Reconciliation

D 1. Direct Costs

12. Reconcile to Target Cost Goa

D4. Direct Cost Breakdown Summary

E2. Indirect Budget Management

Indirect Variance Analysis

F2. Variances to Control Accounts (CAs)

5. Estimates at Completion (EAC)

G3. Baseline Changes Reconciliation

G4. Control of Retroactive Changes

1. Recording Actual Material Cost

H4. Material Price/Usage Variance

15. Identification of Unit Costs and Lot Costs

Subcontractor Integration and Analysis

Subcontract Identification and Requirements FloX

H2. Material Performance

Subcontract Oversight

J2. Risk Integration

l. Identify and Analyze Risk

Residual Material

Performance Measurement I nformation

G2. Incorporate Changes in a Timely Manner

F4. Management Analysis and Corrective Action

G1. Controlling Management Reserve and Undistributed Budget

Preventing Unauthorized Revisions to the C88/P88

36. Over Target Baseline/Over Target Schedule Authori

1. Calculating Variances

3. Record/Allocate Indirect Costs

E1. Indirect Account Organization Structur

A4. Integrated System with Common Structures

A5 Control Accourt (CA) to Organizational Element

Integrated Master Schedule (IMS) Resources

0. Time-Phased Performance Measurement Baseline (PMB)

Appropriate Assignment of Earned Value Techniques (EVTs

Identify and Control Level of Effort (LOE) Work Scope

8. Recording Direct Costs to Control Accounts and/or \

EVALUATION: Positive results = TRUST IN DATA



(Average)



Resolution



 Factual accuracy evaluation by project team and compliance officer.

- -Root cause/Causal evaluation
- -Corrective action identified: Action/Actionee/Date Due
- Effectiveness evaluation
- Formal EVMS MRB acceptance/closure



• Are you striving for 100% compliance?

Self-governance sounds expensive. What is the value added?



- Base Work Construct is a tool for visual comparison
 - -Categorize by Elements of Cost (EOC) (labor, material, subcontract, other direct costs)
 - -BWC elements EPCC (engineering, procurement, construction, commissioning)

-Time phasing, compare against critical decision points



- Benchmark for use in reviews, management decisions
 - -BWC does not replace the WBS BWC feeds and aligns with the WBS
 - -Project Realism Will project realistically achieve on schedule and budget?
 - -Reasonability of EOC/BWC

BWC Categories/Time Phasing

A CONTORTON	-EFCOG
THE SOLUTION OF THE	Page 30

	Current Total Estimate	Previous Total Estimate	Original Validated Baseline
Total Estimated Cost (TEC)			
Design	209,868	187,921	166,962
Design - Contingency	999	1,717	9,696
Total, Design (TEC)	210,867	189,638	176,658
Equipment	503,727	478,809	465,180
Other Construction	17,000	17,000	17,000
Construction - Contingency	64,906	111,053	137,662
Total, Construction (TEC)	585,633	606,862	619,842
Total, TEC	796,500	796,500	796,500
Contingency, TEC	65,905	112,770	147,358
Other Project Cost (OPC)			
Conceptual Planning	1,000	1,000	1,000
Conceptual Design	7,500	7,500	7,500
Start-up	8,662	7,570	7,100
OPC - Contingency	1,338	2,430	2,900
Total, Except D&D (OPC)	18,500	18,500	18,500
Total, OPC	18,500	18,500	18,500
Contingency, OPC	1,338	2,430	2,900
Total, TPC	815,000	815,000	815,000
Total, Contingency (TEC+OPC)	67,243	115,200	150,258

Fiscal Year	CD-0	Conceptual Design Complete	CD-1	CD-2	CD-2 Design CD-3 Complete		D&D Complete	CD-4
FY 2018	4/22/10	9/18/15	2/4/16	1Q FY 2019	2Q FY 2020	4Q FY 2019	N/A	1Q FY 2026
FY 2019	4/22/10	9/18/15	2/4/16	2Q FY 2019	4Q FY 2021	1Q FY 2020	N/A	2Q FY 2026
FY 2020	4/22/10	9/18/15	2/4/16	12/9/18	1Q FY 2022	1Q FY 2020	N/A	2Q FY 2026
FY 2021	4/22/10	9/18/15	2/4/16	12/9/18	1Q FY 2022	7/25/19	N/A	2Q FY 2026
FY 2022	4/22/10	9/18/15	2/4/16	12/9/18	1Q FY 2022	7/25/19	N/A	2Q FY 2026
FY 2023	4/22/10	9/18/15	2/4/16	12/9/18	4Q FY 2022	7/25/19	N/A	2Q FY 2026



BWC Example



total

							labor	materia	al subcontract	overhead	ODC	total
						W.01 support	\$85,000,000	\$400,000	\$3,000,000	\$4,000,000	\$60,000	\$92,460,000
						W.02 engineering	\$70,000,000	\$0	\$15,000,000	\$12,000,000	\$467,000	\$97,467,000
						W.03 procurement	\$0	\$77,000,000	\$34,000,000	\$12,000,000	\$124,000	\$123,124,000
						W.04 construction	\$160,000,000	\$0	\$290,000,000	\$30,000,000	\$3,967,000	\$483,967,000
	lime-Pr	nasea BW	C			W.05 SU-CX Grand Total	\$27,000,000	\$2,000,000	\$2,500,000	\$8,000,000	\$160,000	\$39,660,000
budget (\$)	support time	engineering	procuren	nent	construction	SU-Cx	5542,000,000		S344,500,000 Code V.01 V.01.01 V.01.02 V.01.03 V.02 V.02.01 V.02.02 V.02.03 V.02.04 V.02.05 V.03 V.02.04 V.02.05 V.03 V.02.04 V.02.05 V.03 V.02.04 V.02.05 V.03 V.04.04 V.04.01 V.04.02 V.04.03 V.04.04 V.05 V.05.01 V.05.02 V.05.03	Description Support Project Closeout Operations Engineering R&D Conceptual Preliminary Final General Procurement General Construction Engineering Support Demolition Site Preparation Construction Site Preparation Construction SU-Cx Preps SU Cold Cx		2830,078,000
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- How is the BWC used to evaluate project realism?
- How is the BWC used to monitor project performance?





- Continue to develop tools and methods to advance the state of EVMS
- Provide Current, Accurate, Complete, Repeatable, Auditable, and Compliant (CACRAC) Data
- Position Contractors and Project Offices for project success

Questions



